Section 4000
Managing the Program

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By agreeing to participate in the CACFP (Program), the contracting entity (CE) accepts final administrative and financial responsibility for operating the Program in its independent child care center and/or sponsored site(s). These responsibilities are described in federal and state laws, regulations, and policies and in the CE’s approved application and Permanent Agreement. The CE must not deviate from its approved budget and application/management plan without TDA’s written consent.

Either directly or through its site(s), a CE must:

- Prepare and serve reimbursable meals.
- Operate a nonprofit food service.
- Manage Program activities.
- Document the Program activities as required.

4100 Reimbursable Meals and Snacks

CEs and sites must comply with Program requirements, including meal patterns, to receive reimbursement for meals and snacks. A reimbursable meal or snack is one that meets the meal pattern requirements (contains all required components in at least the minimum required portion sizes) and is served to an eligible child.

4110 Meal Service

The meal patterns guide the preparation of well-balanced and nutritious meals. The meal patterns are a flexible framework that enables the CE and sites to choose from a wide variety of foods when planning and serving nutritious meals. Variations in the meal patterns can be considered for religious, cultural, and ethnic eating preferences when planning menus.

CEs and sites may not use meals, or components of a meal, as a way to reward or punish a child under any circumstance.
4111 Planning of Meal Service

CEs and sites are encouraged to plan meals at least two weeks in advance of a meal service to assist in food-purchasing, cost control and the scheduling of food preparation. Often children’s diets lack sufficient nutrients, such as iron and vitamins A and C, therefore; TDA recommends using foods that are good sources of these nutrients. Planning menus in advance, incorporating seasonal fruits and vegetables, will help CEs and sites plan menus that will increase nutrient intake and promote healthier eating.

CEs and sites must plan for and prepare or order meals on the basis of current participation trends with the objective of providing only one meal per child at each meal service, and minimizing waste.

Using the appropriate Program meal pattern, and Health and Human Services Commission (HHSC) Child Care Licensing requirements (if applicable), CEs and sites should vary the form, size, shape, color, texture, flavor, and temperature of foods that are offered. Sponsors should review their sites’ menus in advance to reduce the number of disallowed meals.

Links to training and resources to assist CEs in planning and preparing healthy meals can be found at [http://www.squaremeals.org](http://www.squaremeals.org) under F&N Resources, and Publications. TDA also provides trainings through the Education Service Centers (ESCs) on topics such as menu planning, planning nutritious snacks, and kitchen math. Classes can be found at [http://www.squaremeals.org](http://www.squaremeals.org) under F&N Resources, by selecting the Training link.

**Best Practices**

The following recommendations are best practices and not required for Program compliance. The use of these best practices is optional and intended to further strengthen the nutritional quality of the meals served.

- **Vegetables and Fruits**
  - Make at least one of the two required components of a snack a vegetable or a fruit
  - Serve a variety of fruits and choose whole fruits (fresh, canned, frozen, or dried) more often than juice
  - Provide at least one serving each of dark green vegetables, red and orange vegetables, beans and peas (legumes), starchy vegetables, and other vegetables once per week

- **Grains**
  - Provide at least two servings of whole grain-rich grains per day
• Meat and Meat Alternates
  o Serve only lean meats, nuts, and legumes
  o Limit serving processed meats to no more than one serving per week
  o Serve only natural cheeses and choose low-fat or reduced-fat cheeses
  o Serve only low-fat or fat-free yogurt
• Milk
  o Serve only unflavored milk to all participants. If flavored fat-free (skim) milk is
  served to children 6 years old and older, or adults, use the Nutrition Facts Label and
  select and serve flavored milk that contains no more than 22 grams of sugar per 8
  fluid ounces, or the flavored milk with the lowest amount of sugar if flavored milks
  within this sugar limit are not available
• Additional
  o Incorporate seasonal and locally produced foods into meals
  o Limit serving purchased pre-fried foods to no more than one serving per week
  o Avoid serving non-creditable foods that are sources of added sugars, such as sweet
    toppings (e.g., honey, jam, syrup), mix-in ingredients sold with yogurt (e.g., honey,
    candy or cookie pieces), and sugar-sweetened beverages (e.g., fruit drinks or sodas)

3E’s of Healthy Living

TDA is committed to the 3E’s of Healthy Living – Education, Exercise, and Eating Right. As
part of that commitment, the CACFP initiative “Promoting Healthy Eating and Physical Activity for
a Healthier Lifestyle” is the TDA avenue to promote a healthier lifestyle, including healthy eating
and physical activity for children ages 2 – 5 years.

The Healthier Child and Adult Care Food Program Recognition Award (HCACFPRA) is a
recognition system that supports the wellness efforts of child care centers participating in the
Program. Child care centers taking steps to improve the menus, physical activity, nutrition
education and/or environment for children in their care can apply to win an award in one of
more of these categories. Three award levels are offered: Bronze, Silver, and Gold.

In order to participate in the HCACFPRA, CEs must complete a request for application (RFA)
for the Establishing 3 E’s (E3Es) grant. Grant opportunities are released March/April. When the
E3Es RFA is released, the CE will complete the RFA based on the level and category(ies) for
which they wish to apply. Applicants must choose the Menus category plus one or more of the
remaining categories they would like to apply for and at which level. The grant application
awards are based on a competitive scoring process. CEs will be contacted if their application
was selected for a grant award. Grantees have one year to complete their plan as stated in the
RFA to obtain a recognition award level.

Centers/sponsors will be recognized by TDA at the completion of the grant period. TDA will
showcase the child care center’s achievements at the CACFP State Conference. Award kits
based on the award level achieved will be presented or mailed to the CE.
CEs and sites are valuable partners in the challenge to improve the health of Texans, prevent obesity, and model better eating habits for Texas children.

Cycle Menus

A cycle menu is one that is different every day, planned for a specified period of time (e.g., 1 to 2 weeks or 3 – 4 weeks) and then repeated.

Cycle menus can help CEs and sites save time and labor by:
- Reducing menu planning time
  - The cycle menu is planned weeks in advance thereby cutting menu planning time
- Streamlining purchasing procedures
  - CEs and sites know in advance what items are needed and where possible can obtain those items more efficiently and at a cost savings
- Standardizing food production
  - Staff become more familiar with the recipes and more efficient in producing them
- Reducing storage and food waste
  - CEs and sites know through history how much of each component to keep on hand and how much of each items to make

CEs and sites are not required to use cycle menus. If cycle menus are used, CEs and sites are encouraged to evaluate them periodically to ensure they are providing a variety of food options as well as providing cost and time savings.

4112 Meal Pattern Requirements

The meal pattern chart shows the minimum amounts of each required component that must be provided to each child for a meal to qualify for reimbursement. Children may be served larger portions, but at a minimum must be served the quantity specified in the meal pattern charts for each component. CEs and sites may serve any additional food that they choose. Serving sizes vary for children of different ages.

For any meal to be eligible for reimbursement all food components in the required minimum serving sizes must be offered at the same time.

CEs and sites should become familiar with the following terms as they will be used throughout:

- A food component is one of the food categories that comprise a reimbursable meal. CACFP centers must always offer all the food components that comprise a reimbursable meal in at least the minimum required amounts. The food components in the CACFP are: grains, vegetables, fruits, meat/meat alternates, and milk.
• A **food item** is a specific food offered within the food components comprising the reimbursable meal. For example, separate ½ cup servings of broccoli and carrots are two food items that comprise the vegetable component.

• A **combination food** contains more than one food item from different food components that cannot be separated, such as a vegetable pizza. A vegetable pizza contains three food items from three different food components: a serving of grains (crust), a serving of vegetables (vegetable toppings), and a serving of meat alternate (cheese). Other examples of combination foods are soups, prepared sandwiches, and burritos.

All serving sizes and equivalents must be as specified in the *Food Buying Guide* (FBG) for Child Nutrition Programs as published by USDA. A link to the FBG is located on the TDA website at [http://www.squaremeals.org](http://www.squaremeals.org), under F&N Resources, Tools & Links. The FBG Calculator and Crediting Handbook for the Child and Adult Care Food Program are also available. The calculator allows users to build shopping lists of foods from the FBG and determine how much of each item to purchase to provide enough servings for participants in their Program.

The Crediting Handbook provides crediting information for commonly served foods. Additionally, USDA provides a FBG Mobile App which provides quick access to food yield information for quick purchasing decisions. The mobile app can be downloaded from USDA’s website at [https://www.fns.usda.gov/tn/food-buying-guide-for-child-nutrition-programs](https://www.fns.usda.gov/tn/food-buying-guide-for-child-nutrition-programs).

Foods not listed in the FBG may be served in CACFP using the yield information of similar food or in-house yield with TDA approval. Instructions for developing yield information are available in the introduction section of the FBG. Requests for approval must be submitted to:

Texas Department of Agriculture  
Attn: F&N CACFP Nutrition Specialist  
P.O. Box 12847  
Austin, TX 78701  
Fax: (888) 203-6593  
Attn: F&N CACFP Nutrition Specialist  
Email: Nutrition@TexasAgriculture.gov  
Attn: F&N CACFP Nutrition Specialist
### BREAKFAST FOOD COMPONENTS

**Must Serve All Three Components for a Reimbursable Meal**

<table>
<thead>
<tr>
<th></th>
<th>Age 1 - 2</th>
<th>Age 3 - 5</th>
<th>Age 6 - 12</th>
<th>Age 13 - 18</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Milk</strong>&lt;sup&gt;2,3&lt;/sup&gt;</td>
<td>4 fl oz</td>
<td>6 fl oz</td>
<td>8 fl oz</td>
<td>8 fl oz</td>
</tr>
<tr>
<td><strong>Vegetables, Fruits, or portions of both</strong>&lt;sup&gt;4&lt;/sup&gt;</td>
<td>1/4 cup</td>
<td>1/2 cup</td>
<td>1/2 cup</td>
<td>1/2 cup</td>
</tr>
<tr>
<td><strong>Grains (oz eq)</strong>&lt;sup&gt;5,6,7&lt;/sup&gt;</td>
<td>1/2 slice&lt;sup&gt;10&lt;/sup&gt;</td>
<td>1/2 slice&lt;sup&gt;10&lt;/sup&gt;</td>
<td>1 slice&lt;sup&gt;10&lt;/sup&gt;</td>
<td>1 slice&lt;sup&gt;10&lt;/sup&gt;</td>
</tr>
<tr>
<td>Whole grain-rich or enriched bread</td>
<td>1/2 serving</td>
<td>1/2 serving</td>
<td>1 serving</td>
<td>1 serving</td>
</tr>
<tr>
<td>Whole grain-rich or enriched bread product, such as biscuit, roll, muffin</td>
<td>1/4 cup</td>
<td>1/4 cup</td>
<td>1/2 cup</td>
<td>1/2 cup</td>
</tr>
<tr>
<td>Whole grain-rich, enriched or fortified cooked breakfast cereal&lt;sup&gt;8&lt;/sup&gt;, cereal grain, and/or pasta</td>
<td>1/2 cup</td>
<td>1/2 cup</td>
<td>1 cup</td>
<td>1 cup</td>
</tr>
<tr>
<td>Whole grain-rich, enriched or fortified ready-to-eat breakfast cereal (dry, cold)&lt;sup&gt;8,9&lt;/sup&gt;</td>
<td>1/2 cup</td>
<td>1/2 cup</td>
<td>1 cup</td>
<td>1 cup</td>
</tr>
<tr>
<td>Flakes or rounds</td>
<td>3/4 cup</td>
<td>3/4 cup</td>
<td>1 1/4 cups</td>
<td>1 1/4 cups</td>
</tr>
<tr>
<td>Puffed cereal</td>
<td>1/8 cup</td>
<td>1/8 cup</td>
<td>1/4 cup</td>
<td>1/4 cup</td>
</tr>
<tr>
<td>Granola</td>
<td>1/8 cup</td>
<td>1/8 cup</td>
<td>1/4 cup</td>
<td>1/4 cup</td>
</tr>
</tbody>
</table>
Larger portion sizes than specified may need to be served to children 13 through 18 years old to meet their nutritional needs.

Must be unflavored whole milk for children age one. Must be unflavored low-fat (1 percent) or unflavored fat-free (skim) milk for children two through five years old. Must be unflavored low-fat (1 percent), unflavored fat-free (skim) milk or flavored fat-free (skim) or low-fat (1%) milk for children six years old and older. Texas Health and Human Services Commission (HHSC) Child Care Licensing (formerly TDFPS CCL) does not allow flavored (sweetened) milk, except for special occasions.

USDA requires water be made available at all meals and upon request however water does not take the place of milk. HHSC CCL requires that water is always available to each child and is served at every snack, mealtime, and after active play in a safe and sanitary manner.

Pasteurized full-strength juice may be used to meet the vegetable or fruit requirement at one meal, including snack, per day.

At least one serving per day, across all eating occasions, must be whole grain-rich. Grain-based desserts do not count towards meeting the grains requirement.

Meat and meat alternates may be used to meet the entire grains requirement a maximum of three times a week. One ounce of meat and meat alternates is equal to one ounce equivalent of grains.

FNS has extended until October 1, 2021 the deadline for implementing ounce equivalents to determine the quantity of creditable grains. The extension allows more time for FNS to develop additional technical assistance materials and for TDA and CEs to provide training and technical assistance to support meal planners. In the interim, CEs are encouraged to transition to using ounce equivalents, rather than household measures such as cups or “servings,” to determine the quantity of creditable gains. Assistance for this transition is available via applicable FNS-sponsored training webinars; tools such as the Recipe Analysis Workbook and Exhibit A Grains Tool sections of the Food Buying Guide for Child Nutrition Programs; and TDA’s meal pattern training modules and Q&As located on the CACFP Meal Patterns page on SquareMeals.org. NOTE: CN Labeled items that currently indicate the number of ounce equivalence of grains in a product contribute to the CACFP as declared on the label as an ounce equivalent serving size (16 grams of grains) is slightly heavier that the current serving size for CACFP (14.75 grams of grains).

Breakfast cereals must contain no more than 6 grams of sugar per dry ounce (no more than 21.2 grams sucrose and other sugars per 100 grams of dry cereal).

Beginning October 1, 2019, the minimum serving size specified in this section for ready-to-eat breakfast cereals must be served. Until October 1, 2019, the minimum serving size for any type of ready-to-eat breakfast cereals is 1/4 cup for children ages 1-2; 1/3 cup for children ages 3-5; 3/4 cup for children ages 6-12 and ages 13-18.

Slice is not a measurable unit. A measurable amount of each food item prepared must be entered on the Daily Meal Production Record. Examples of how to document a measurable amount for bread slices can be found on the instructions to the Daily Meal Production Record as well as in the Food Buying Guide.
## CHILD CARE MEAL PATTERN FOR CHILDREN ONE YEAR OLD OR OLDER (cont.)

<table>
<thead>
<tr>
<th>LUNCH or SUPPER FOOD COMPONENTS</th>
<th>Age 1 - 2</th>
<th>Age 3 - 5</th>
<th>Age 6 - 12</th>
<th>Age 13-18¹ (at-risk afterschool programs and emergency shelters)</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Must Serve All Five Components for a Reimbursable Meal</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Milk²,³</td>
<td>Milk, fluid</td>
<td>4 fl oz</td>
<td>6 fl oz</td>
<td>8 fl oz</td>
</tr>
<tr>
<td>Vegetables⁴</td>
<td>Vegetable(s)</td>
<td>1/8 cup</td>
<td>1/4 cup</td>
<td>1/2 cup</td>
</tr>
<tr>
<td>Fruits⁴,⁵</td>
<td>Fruit(s)</td>
<td>1/8 cup</td>
<td>1/4 cup</td>
<td>1/4 cup</td>
</tr>
<tr>
<td><strong>Grains (oz eq)⁶,⁷</strong></td>
<td>Whole grain-rich or enriched bread</td>
<td>1/2 slice¹²</td>
<td>1/2 slice¹²</td>
<td>1 slice¹²</td>
</tr>
<tr>
<td></td>
<td>Whole grain-rich or enriched bread product, such as biscuit, roll, muffin</td>
<td>1/2 serving</td>
<td>1/2 serving</td>
<td>1 serving</td>
</tr>
<tr>
<td></td>
<td>Whole grain-rich, enriched or fortified cooked breakfast cereal, cereal grain, and/or pasta</td>
<td>1/4 cup</td>
<td>1/4 cup</td>
<td>1/2 cup</td>
</tr>
<tr>
<td><strong>Meat/Meat Alternates</strong></td>
<td>Lean meat, poultry, or fish</td>
<td>1 ounce</td>
<td>1 1/2 ounces</td>
<td>2 ounces</td>
</tr>
<tr>
<td><strong>Edible portion as served</strong></td>
<td>Tofu, soy products or alternate protein products⁹,¹⁰,¹¹</td>
<td>1 ounce</td>
<td>1 1/2 ounces</td>
<td>2 ounces</td>
</tr>
<tr>
<td></td>
<td>Cheese</td>
<td>1 ounce</td>
<td>1 1/2 ounces</td>
<td>2 ounces</td>
</tr>
<tr>
<td></td>
<td>Large egg</td>
<td>1/2</td>
<td>3/4</td>
<td>1</td>
</tr>
<tr>
<td></td>
<td>Cooked dry beans or peas</td>
<td>1/4 cup</td>
<td>3/8 cup</td>
<td>1/2 cup</td>
</tr>
<tr>
<td></td>
<td>Peanut butter or soy nut butter, or other nut or seed butters</td>
<td>2 Tbsp</td>
<td>3 Tbsp</td>
<td>4 Tbsp</td>
</tr>
<tr>
<td></td>
<td>Yogurt - plain or flavored unsweetened or sweetened⁸</td>
<td>4 ounces or 1/2 cup</td>
<td>6 ounces or 3/4 cup</td>
<td>8 ounces or 1 cup</td>
</tr>
<tr>
<td></td>
<td>The following may be used to meet no more than 50 percent of the requirement: Peanuts, soy nuts, tree nuts or seeds¹³</td>
<td>1/2 ounce = 50%¹³</td>
<td>3/4 ounce = 50%¹³</td>
<td>1 ounce = 50%¹³</td>
</tr>
<tr>
<td><strong>Offer versus Serve</strong></td>
<td>This option only applies to at-risk afterschool program participants. Participant may decline two of five food items.</td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

¹¹¹ For programs meeting no more than 50 percent of requirement.

¹²¹ Review adult bone density before allowing consumption of any food component containing calcium.

¹⁰¹ Avoid heated meals or foods that may cause choking.

¹³¹ Participant must have written parental consent before consuming peanuts or tree nuts in any food product.
1 Larger portion sizes than specified may need to be served to children 13 through 18 years old to meet their nutritional needs.

2 Must be unflavored whole milk for children age one. Must be unflavored low-fat (1 percent) or unflavored fat-free (skim) milk for children two through five years old. Must be unflavored low-fat (1 percent), unflavored fat-free (skim) milk or flavored fat-free (skim) or low-fat (1%) milk for children six years old and older. Texas Health and Human Services Commission (HHSC) Child Care Licensing (HHSC CCL) does not allow flavored (sweetened) milk, except for special occasions.

3 USDA requires water be made available at all meals and upon request however water does not take the place of milk. HHSC CCL requires that water is always available to each child and is served at every snack, mealtime, and after active play in a safe and sanitary manner.

4 Pasteurized full-strength juice may be used to meet the vegetable or fruit requirement at one meal, including snack, per day.

5 A vegetable may be used to meet the entire fruit requirement. When two vegetables are served at lunch or supper, two different kinds of vegetables must be served.

6 At least one serving per day, across all eating occasions, must be whole grain-rich. Grain-based desserts do not count towards meeting the grains requirement.

7 FNS has extended until October 1, 2021 the deadline for implementing ounce equivalents to determine the quantity of creditable grains. The extension allows more time for FNS to develop additional technical assistance materials and for TDA and CEs to provide training and technical assistance to support meal planners. In the interim, CEs are encouraged to transition to using ounce equivalents, rather than household measures such as cups or “servings,” to determine the quantity of creditable gains. Assistance for this transition is available via applicable FNS-sponsored training webinars; tools such as the Recipe Analysis Workbook and Exhibit A Grains Tool sections of the Food Buying Guide for Child Nutrition Programs; and TDA’s meal pattern training modules and Q&As located on the CACFP Meal Patterns page on SquareMeals.org. NOTE: CN Labeled items that currently indicate the number of ounce equivalence of grains in a product contribute to the CACFP as declared on the label as an ounce equivalent serving size (16 grams of grains) is slightly heavier than the current serving size for CACFP (14.75 grams of grains).

8 Breakfast cereals must contain no more than 6 grams of sugar per dry ounce (no more than 21.2 grams sucrose and other sugars per 100 grams of dry cereal).

9 Alternate protein products must meet the requirements in appendix A of 7 CFR Part 226.

10 Tofu and soy yogurt products must meet the specifications in Item 4112.3.

11 Yogurt must contain no more than 23 grams of total sugars per 6 ounces.

12 Slice is not a measurable unit. A measurable amount of each food item prepared must be entered on the Daily Meal Production Record. Examples of how to document a measurable amount for bread slices can be found on the instructions to the Daily Meal Production Record as well as in the Food Buying Guide.

13 As listed in program guidance, or an equivalent quantity of any combination of the above meat/meat alternates (1 ounce of nuts/seeds = 1 ounce of cooked lean meat, poultry or fish).
### CHILD CARE MEAL PATTERN FOR CHILDREN ONE YEAR OLD OR OLDER (cont.)

<table>
<thead>
<tr>
<th>SNACKS</th>
<th>Must Serve Two of the Five Components for a Reimbursable Meal</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Age 1 - 2</strong></td>
<td><strong>Age 3 - 5</strong></td>
</tr>
<tr>
<td>Milk(^2,3)</td>
<td>Milk, fluid</td>
</tr>
<tr>
<td>Vegetables(^4)</td>
<td>Vegetable(s)</td>
</tr>
<tr>
<td>Fruits(^4)</td>
<td>Fruit(s)</td>
</tr>
<tr>
<td>Grains (oz eq)(^5,6)</td>
<td>Whole grain-rich or enriched bread</td>
</tr>
<tr>
<td></td>
<td>Whole grain-rich or enriched bread product, such as biscuit, roll, muffin</td>
</tr>
<tr>
<td></td>
<td>Whole grain-rich, enriched or fortified cooked breakfast cereal(^2), cereal grain, and/or pasta</td>
</tr>
<tr>
<td></td>
<td>Whole grain-rich, enriched or fortified ready-to-eat breakfast cereal (dry, cold)(^7,8)</td>
</tr>
<tr>
<td></td>
<td>• Flakes or rounds</td>
</tr>
<tr>
<td></td>
<td>• Puffed cereal</td>
</tr>
<tr>
<td></td>
<td>• Granola</td>
</tr>
<tr>
<td>Meat/Meat Alternates Edible portion as served</td>
<td>Lean meat, poultry, or fish</td>
</tr>
<tr>
<td></td>
<td>Tofu, soy products or alternate protein products(^9,10,11)</td>
</tr>
<tr>
<td></td>
<td>Cheese</td>
</tr>
<tr>
<td></td>
<td>Large egg</td>
</tr>
<tr>
<td></td>
<td>Cooked dry beans or peas</td>
</tr>
<tr>
<td></td>
<td>Peanut butter or soy nut butter, or other nut or seed butters</td>
</tr>
<tr>
<td></td>
<td>Yogurt - plain or flavored unsweetened or sweetened(^8)</td>
</tr>
<tr>
<td></td>
<td>Peanuts, soy nuts, tree nuts or seeds(^13)</td>
</tr>
</tbody>
</table>
1. Larger portion sizes than specified may need to be served to children 13 through 18 years old to meet their nutritional needs.

2. Must be unflavored whole milk for children age one. Must be unflavored low-fat (1 percent) or unflavored fat-free (skim) milk for children two through five years old. Must be unflavored low-fat (1 percent), unflavored fat-free (skim) milk or flavored fat-free (skim) or low-fat (1%) milk for children six years old and older. Texas Health and Human Services Commission (HHSC) Child Care Licensing (HHSC CCL) does not allow flavored (sweetened) milk, except for special occasions.

3. USDA requires water be made available at all meals and upon request however water does not take the place of milk. HHSC CCL requires that water is always available to each child and is served at every snack, mealtime, and after active play in a safe and sanitary manner.

4. Pasteurized full-strength juice may be used to meet the vegetable or fruit requirement at one meal, including snack, per day. Juice cannot be the second component of a snack if milk is the other component.

5. At least one serving per day, across all eating occasions, must be whole grain-rich. Grain-based desserts do not count towards meeting the grains requirement.

6. FNS has extended until October 1, 2021 the deadline for implementing ounce equivalents to determine the quantity of creditable grains. The extension allows more time for FNS to develop additional technical assistance materials and for TDA and CEs to provide training and technical assistance to support meal planners. In the interim, CEs are encouraged to transition to using ounce equivalents, rather than household measures such as cups or “servings,” to determine the quantity of creditable gains. Assistance for this transition is available via applicable FNS-sponsored training webinars; tools such as the Recipe Analysis Workbook and Exhibit A Grains Tool sections of the Food Buying Guide for Child Nutrition Programs; and TDA’s meal pattern training modules and Q&As located on the CACFP Meal Patterns page on SquareMeals.org. NOTE: CN Labeled items that currently indicate the number of ounce equivalence of grains in a product contribute to the CACFP as declared on the label as an ounce equivalent serving size (16 grams of grains) is slightly heavier that the current serving size for CACFP (14.75 grams of grains).

7. Breakfast cereals must contain no more than 6 grams of sugar per dry ounce (no more than 21.2 grams sucrose and other sugars per 100 grams of dry cereal).

8. Beginning October 1, 2019, the minimum serving size specified in this section for ready-to-eat breakfast cereals must be served. Until October 1, 2019, the minimum serving size for any type of ready-to-eat breakfast cereals is 1/4 cup for children ages 1-2; 1/3 cup for children ages 3-5; 3/4 cup for children ages 6-12 and ages 13-18.


10. Tofu and soy yogurt products must meet the specifications in Item 4112.3.

11. Yogurt must contain no more than 23 grams of total sugars per 6 ounces.

12. Slice is not a measurable unit. A measurable amount of each food item prepared must be entered on the Daily Meal Production Record. Examples of how to document a measurable amount for bread slices can be found on the instructions to the Daily Meal Production Record as well as in the Food Buying Guide.
4112.2 Fluid Milk

Fluid milk must be served as a beverage, or on cereal, or a combination of both. Fluid milk must be pasteurized and must meet State and local standards.

Children 1 year old

Children one year of age must be served unflavored whole milk.

Parents that are able and wish to continue feeding their child breastmilk after 12 months of age may request that substitution and provide the breastmilk or a mother may directly breastfeed her child onsite without providing a medical statement (breastmilk is a substitute for cow’s milk for children of any age in the meal pattern). If the amount of expressed breastmilk provided does not meet the minimum serving size of fluid milk in the meal pattern the CE or site must serve enough fluid milk alongside the breastmilk to meet the minimum milk requirement.

To facilitate the weaning from formula to cow’s milk, for a period of one month, when children are 12 to 13 months of age, meals that contain infant formula may be claimed for reimbursement. While weaning, children should be presented with both types of foods at the same meal service to encourage acceptance of new food. Meals for children 13 months and older that contain infant formula may not be claimed without a statement signed by a licensed physician or a State recognized medical authority.

Children 2 through 5 years old

Children two through five years old must be served either unflavored low-fat (1%) or unflavored fat-free (skim) milk. To make the transition easier CEs and sites have a one month transition period, therefore; meals served to children 24 months to 25 months that contain whole milk or reduced-fat milk (2%) may be claimed for reimbursement.

Children 6 years old and older

Children six years old and older must be served unflavored low-fat (1%), unflavored fat-free (skim) or flavored fat-free (skim) or low-fat (1%) milk (applies to pre-packaged flavored milk or milk flavored using syrup, flavored milk powder or straws).

Reimbursable types of milk for children 2 years old and older include:

- Fat-free or low-fat milk
- Fat-free or low-fat lactose reduced milk
- Fat-free or low-fat lactose free milk
- Fat-free or low-fat butter milk
- Fat-free or low-fat acidified milk
Whole milk and reduced-fat (2%) milk may not be served to children ages 2 years and older. Meals served to children 1 through 5 years old that contain flavored milk (including milk flavored with chocolate, strawberry, or other syrups) cannot be claimed for reimbursement.

**Smoothies**

Milk (fat-free or low-fat) in smoothies can be credited as fluid milk with the following exceptions:

- A yogurt smoothie does not serve as a milk substitute in any meal type.
- Milk in commercially prepared prepackaged smoothies is not creditable.

**NOTES:**

- Commercially prepared smoothies must have a CN label or product formulation statement.
- Smoothies containing dietary and herbal supplements, such as whey protein powder and Ginkgo biloba, are not creditable. However, smoothies made with juice that has been fortified with vitamins and minerals, such as calcium and Vitamin D are creditable if all other requirements are met.
- Concentrated fruit puree and concentrated fruit juice are only creditable when reconstituted to full (original) strength.

Refer to Item 4113.3, *Children with Medical or Special Dietary Needs* for guidance related to fluid milk substitution requirements.

If a CE or site experiences temporary unavailability of milk, or conditions exist that cause a continuing unavailability of milk, it should consult its Community Operations Field office for approval to serve meals without milk (temporary unavailability only) or with equivalent amounts of canned, whole dry or fat-free dry milk (continuing unavailability).

**4112.3 Vegetables**

Vegetables may be fresh, frozen, or canned vegetables, dry beans and peas (legumes), pasta products made of vegetable flour, or vegetable juice.

All vegetables are credited based on their volume as served, except that 1 cup of raw leafy greens (e.g., lettuce, raw spinach, etc.) counts as ½ cup of vegetables.

Cooked leafy greens are credited as the volume served, e.g. ½ cup cooked collard greens credits as ½ cup vegetables.
Pasta products made of vegetable flour credit as follows:

**Made of 100 Percent Vegetable Flour(s)**

½ cup of pasta made of 100 percent vegetable flour(s) credits as ½ cup of vegetables.

**Made of Vegetable Flour(s) and Other Non-Vegetable Ingredients**

Pasta products made of vegetable flour and other non-vegetable ingredients may credit as a vegetable with a product formulation statement detailing the actual volume of vegetable flour per serving.

This crediting does not apply to grain-based pasta products that contain small amounts of vegetable powder for color (e.g., spinach, sun-dried tomato).

**Pasta Products Made of 100 Percent Legume Flour(s)**

½ cup of cooked pasta made of 100 percent legume flour(s) may credit as 2 ounce equivalents of meat alternate. To credit as a meat alternate, pasta made of legume flour(s) must be offered with additional meat/meat alternate, such as tofu, cheese, or meat. At the discretion of the CE or site legumes may credit as a vegetable or a meat alternate, but not as both in the same meal.

CEs and sites may credit legume flour pasta using the Bean Flour yield information on page C-1 of Appendix C of the FBG, or by obtaining a product formulation statement.

It is critical that CE and site staff are trained to recognize a reimbursable meal. Staff should be informed when pasta made with vegetable flour is offered and understand how the pasta contributes toward the reimbursable meal.

Food items that are mixtures of vegetables and fruits, such as a carrot-raisin salad, may credit toward both the vegetable component and the fruit component if they contain at least 1/8 cup vegetable and 1/8 cup fruit per serving that are easily identifiable. Similarly, vegetable mixtures may count toward the vegetable component and the fruit component at lunch and supper if they contain at least 1/8 cup of two different kinds of vegetables.

Pureed vegetables may contribute toward the meal pattern requirement as long as the dish also provides an adequate amount (1/8 cup) of recognizable, creditable vegetables. If the dish does not contain at least 1/8 cup of a recognizable component then the blended foods do not contribute to the meal requirements.

Hominy may credit as a vegetable component as follows: ¼ cup of canned, drained hominy credits as ¼ cup vegetable.
Pasteurized full-strength vegetable juice may be used to fulfill the entire vegetable requirement at only one meal, including snack, per day. Regardless of the participants at each meal service, juice may only be served at one meal or snack per day. If a CE or site serves a meal in shifts, for example lunch, juice may be served at both shifts as lunch is one meal. However, if the CE or site serves a.m. snack and p.m. snack, juice may be served at only one snack time as a.m. snack and p.m. snack are two distinct snacks.

A juice blend that contains both vegetable and fruit juices may only contribute to one component (either vegetable or fruit) in a meal based on which component is the most prominent ingredient. For example, a vegetable/fruit juice blend that contains 60 percent vegetable juice and 40 percent fruit juice could only be credited toward the vegetable component.

**NOTE:** juice may be served as an extra food item outside of the meal pattern, for example if juice is served at breakfast, juice may be served as an extra at snack (e.g. crackers, cheese, and juice (extra)). Discretion should be used when serving extra food items as they can add extra calories and extra cost. The reimbursement rate for meals with extra food items (including juice) is the same as regular meals.

Cooked or dry beans or dry peas may be used as either a vegetable or a meat alternate, but not as both in the same meal except when two servings of a different beans or peas are served. For example, if legumes are used as part of a salad, and as part of a chili or bean soup, they can count as a vegetable component in the salad and meat alternate component in the chili or soup.

**Smoothies**

Vegetables in smoothies can be credited as a juice under the following guidelines:
- Vegetables credit in the following forms: fresh, frozen, or canned, 100% vegetable juice and 100% vegetable and fruit juice blends.
- Pureed vegetables and fruits (fresh, frozen, or canned) credit as juice following the same requirements regarding juice.
- Vegetables from the dry beans and peas subgroup may credit as juice when served in a smoothie.

Smoothies credit as a juice and are subject to the limit of one meal, including snack per day. CEs and sites may not serve a pasteurized full strength juice at one meal and a smoothie at another in the same day.

**NOTES:**
- Commercially prepared smoothies must have a CN label or product formulation statement.
• Smoothies containing dietary and herbal supplements, such as whey protein powder and Ginkgo biloba, are not creditable. However, smoothies made with juice that has been fortified with vitamins and minerals, such as calcium and Vitamin D are creditable if all other requirements are met.
• Concentrated vegetable puree and concentrated vegetable juice are only creditable when reconstituted to full (original) strength.

4112.4 Fruits

Fruit may be fresh, frozen, canned, dried fruits, or fruit juice. All fruits are based on their volume as served except that 1/4 cup dried fruit counts as 1/2 cup fruit. Exception: dried coconut, coconut flour and coconut oil are not creditable in any meal type.

Fresh or frozen coconut can be used as a fruit based on volume served. At least 1/8 cup of fresh or frozen coconut must be served to credit toward the fruit component.

Food items that are mixtures of vegetables and fruits, such as a carrot-raisin salad, may credit toward both the vegetable component and the fruit component if they contain at least 1/8 cup vegetable and 1/8 cup fruit per serving that are easily identifiable. Similarly, vegetable mixtures may count toward the vegetable component and the fruit component at lunch and supper if they contain at least 1/8 cup of two different kinds of vegetables.

Pureed fruits may contribute toward the meal pattern requirement as long as the dish also provides an adequate amount (1/8 cup) of recognizable, creditable fruit. If the dish does not contain at least 1/8 cup of a recognizable component then the blended foods do not contribute to the meal requirements.

Pasteurized full-strength fruit juice may be used to fulfill the entire fruit requirement at only one meal, including snack, per day. Regardless of the participants at each meal service, juice may only be served at one meal or snack per day. If a CE or site serves a meal in shifts, for example lunch, juice may be served at both shifts as lunch is one meal. However, if the CE or site serves a.m. snack and p.m. snack, juice may be served at only one snack time as a.m. snack and p.m. snack are two distinct snacks.

A juice blend that contains both vegetable and fruit juices may only contribute to one component (either vegetable or fruit) in a meal based on which component is the most prominent ingredient. For example, a vegetable/fruit juice blend that contains 60 percent vegetable juice and 40 percent fruit juice could only be credited toward the vegetable component.
NOTE: juice may be served as an extra food item outside of the meal pattern, for example if juice is served at breakfast, juice may be served as an extra at snack (e.g. crackers, cheese, and juice (extra)). Discretion should be used when serving extra food items as they can add extra calories and extra cost. The reimbursement rate for meals with extra food items (including juice) is the same as regular meals.

Smoothies

Fruit in smoothies can be credited as a juice under the following guidelines:

- Vegetables and fruits credit in the following forms: fresh, frozen, or canned, 100% vegetable or fruit juice and 100% vegetable and fruit juice blends.
- Pureed vegetables and fruits (fresh, frozen, or canned) credit as juice following the same requirements regarding juice.
- Vegetables from the dry beans and peas subgroup may credit as juice when served in a smoothie.

Smoothies credit as a juice and are subject to the limit of one meal, including snack per day. CEs and sites may not serve a pasteurized full strength juice at one meal and a smoothie at another in the same day.

NOTES:

- Commercially prepared smoothies must have a CN label or product formulation statement.
- Smoothies containing dietary and herbal supplements, such as whey protein powder and Ginkgo biloba, are not creditable. However, smoothies made with juice that has been fortified with vitamins and minerals, such as calcium and Vitamin D are creditable if all other requirements are met.
- Concentrated fruit puree and concentrated fruit juice are only creditable when reconstituted to full (original) strength.

A vegetable may be used to meet the entire fruit requirement at lunch and supper. The substituted vegetable must be at least the same serving size as the fruit component it replaced. When two vegetables are served at lunch or supper, two different kinds of vegetables must be served. Two different kinds of vegetables does not mean different textures or consistencies, they must be different, for example broccoli and carrots.
4112.5 Grains

Grain is a required component at breakfast, lunch, and supper meals, and is an optional component at snack. All grain products served in the CACFP must be made with enriched or whole grain meal or flour, or bran or germ in order to be creditable.

At least one serving per day must be whole grain-rich. CEs and sites that only serve one meal per day (breakfast, snack, lunch, or supper) must always serve a whole grain-rich grain with the breakfast, lunch, or supper, and must serve a whole grain-rich grain with the snack if a grain is one of the chosen components.

NOTE: If a site is unable to serve the documented meal with the whole grain-rich grain due to extenuating circumstances, such as being forced to close before serving that meal due to severe weather, meals would not be disallowed on the basis that the whole grain-rich requirement was not met so long as the CE and/or site has documentation on file of the circumstances.

CEs and sites will document which meal each day contains the whole grain-rich grains on the meal production records. See item 4114.1, Meal Production Record. NOTE: CEs and sites with different groups of children at each meal are encouraged to vary the meal in which a whole grain-rich item is served. This will help ensure that all children are served a variety of whole grains and benefit from the important nutrients they provide.

Enriched Grains and Fortified Breakfast Cereals

Enriched grains are refined grains that have been processed to remove the nutrient-rich bran and germ, and then have thiamin, riboflavin, niacin, folic acid, and iron added after processing. Similarly, a food that is fortified has certain vitamins and minerals added to increase the nutritional quality. Foods made from refined grains that meet at least one of the following are considered creditable:

1. The food is labeled as “enriched.” For example, long grain rice that is enriched will have the product name “enriched long grain rice.”

2. An enriched grain is listed as the first ingredient on the food’s ingredient list or second after water. The ingredient list will usually say “enriched flour” or “enriched wheat flour,” or there is a sub-listing of nutrients used to enrich the flour, for example, “yellow corn flour (iron, folic acid, riboflavin, niacin, and thiamine).”
3. For breakfast cereals, the product is labeled as “fortified” or the ingredient list names the vitamins and minerals that have been added to the product. If a breakfast cereal is fortified, it does not need to be enriched. For example, the ingredient list of a fortified breakfast cereal may read, “Ingredients: Wheat flour, sugar, contains 2% or less of salt, baking soda, caramel color, BHT for freshness. Vitamins and Minerals: Vitamin C (sodium ascorbate, ascorbic acid), niacin, vitamin B6 (pyridoxine hydrochloride), reduced iron, zinc oxide, folic acid, vitamin B2 (riboflavin), vitamin B1 (thiamin hydrochloride), vitamin A palmitate, vitamin D, vitamin B12.”

**NOTE:** The ingredient list of a non-fortified cereal would not name any added vitamins and minerals. For example, the ingredient list of a non-fortified breakfast cereal may read, “Ingredients: rice flour, corn flour, evaporated cane juice, pomegranate juice concentrate, sea salt.” This particular cereal would not be considered a creditable grain because it is not made from whole or enriched grains and is not fortified.

**Whole Grain-Rich**

A whole grain is a grain that has not had its nutrient-rich germ and bran removed, and therefore does not need enrichment. Foods that meet the whole grain-rich criteria are foods that contain at least 50 percent whole grains and the remaining grains in the food are enriched, or are 100 percent whole grain.

Any one of the following six options may be used to determine if a grain product meets the whole grain-rich criteria. Use of these methods is intended to be flexible so that individual CEs and sites who may use different methods to purchase food (such as wholesale or retail), can easily identify creditable whole grain-rich foods. CEs and sites must only ensure that a food meets at least one of the following to be considered whole grain-rich:

1. **The product is found on any State agency’s Special Supplemental Nutrition Program for Women, Infants, and Children (WIC)-approved whole grain food list.**

Any grain product found on a State agency’s WIC-approved whole grain food list meets CACFP whole grain-rich criteria. CEs and sites can obtain a copy of the Texas Health and Human Services (HHSC) WIC Approved Foods List by contacting HHSC at (512) 776-7111 or (888) 963-7111, or online at:

[https://www.dshs.texas.gov/wichd/approved_foods/new_foods.shtm](https://www.dshs.texas.gov/wichd/approved_foods/new_foods.shtm)
CEs and sites may also obtain other State agency’s WIC-approved whole grain food list by contacting the WIC State agency. For a list of WIC State agency contacts, go to www.fns.usda.gov/wic/wic-contacts.

2. The product is labeled as “whole wheat” and has a Standard of Identity issued by the U.S. Food and Drug Administration (FDA).

An FDA Standard of Identity is a set of rules for what a certain product (like whole wheat bread) must contain or may contain to legally be labeled with that product name. FDA provides Standards of Identity for certain whole wheat bread products (21 CFR §136.180) and certain whole wheat pasta products (21 CFR §139.138).

Only breads with these exact product names conform to an FDA Standard of Identity and can be considered whole grain-rich using this method:

<table>
<thead>
<tr>
<th>Whole Wheat</th>
<th>Entire Wheat</th>
<th>Graham</th>
</tr>
</thead>
<tbody>
<tr>
<td>Bread</td>
<td>Bread</td>
<td>Bread</td>
</tr>
<tr>
<td>Rolls</td>
<td>Rolls</td>
<td>Rolls</td>
</tr>
<tr>
<td>Buns</td>
<td>Buns</td>
<td></td>
</tr>
</tbody>
</table>

Only pastas with these exact product names conform to an FDA Standard of Identity and can be considered whole grain-rich using this method:

<table>
<thead>
<tr>
<th>Whole Wheat</th>
</tr>
</thead>
<tbody>
<tr>
<td>Macaroni product</td>
</tr>
<tr>
<td>Macaroni</td>
</tr>
</tbody>
</table>

Other grain products labeled as “whole wheat” that do not have an FDA Standard of Identity, such as crackers, tortillas, bagels, and biscuits, must be evaluated for whole grain-rich creditability for CACFP using one of the other methods.

IMPORTANT: Manufacturers may label their products with terms that are similar to, but slightly different from, FDA Standard of Identity terms defined above. Some frequently encountered terms include “whole grain,” “made with whole grains,” “made with whole wheat,” or “contains whole grains.” These terms do not indicate an FDA Standard of Identity for whole wheat products. Foods labeled with these terms must be evaluated for whole grain-rich creditability for CACFP using one of the other methods.
3. The product includes one of the following FDA approved whole-grain health claims on its packaging, exactly as written:

   “Diets rich in whole grain foods and other plant foods and low in total fat, saturated fat, and cholesterol may reduce the risk of heart disease and some cancers.”

   OR

   “Diets rich in whole grain foods and other plant foods, and low in saturated fat and cholesterol, may help reduce the risk of heart disease.”

   FNS is allowing the FDA whole grain health claims to be sufficient documentation to demonstrate compliance with the whole grain-rich criteria in the CACFP.

4. The food meets the whole grain-rich criteria under the NSLP.

   Use of the NSLP whole grain-rich criteria may ease menu planning and purchasing for school CEs that operate CACFP at-risk afterschool programs or CACFP child care programs, as they can use the same whole grain-rich criteria for both programs. The NSLP whole grain-rich criteria apply for all grain products with the exception of grain-based desserts, which are not creditable under CACFP.

5. The food meets FNS’ Rule of Three, a three-step process for identifying whole grain-rich products in the CACFP.

   FNS developed the Rule of Three in recognition that CEs and sites may not have access to manufacturers’ product formulation statements.

   To meet the Rule of Three as a whole grain-rich product, the first ingredient (or second after water) must be whole grain, and the next two grain ingredients (if any) must be whole grains, enriched grains, bran, or germ. Any grain derivatives (by-products of grains) may be disregarded. Any non-creditable grain ingredients (e.g., flours that are not enriched or whole) that are labeled as 2 percent or less of product weight are considered insignificant and may also be disregarded (see below for a list of these ingredients).
When applying the Rule of Three to the grain portion of mixed dishes, such as pizza crusts and tortillas for burritos, the first grain ingredient must be whole grain and the next two grain ingredients (if any) must be whole grains, enriched grains, bran, or germ.

When applying the Rule of Three for ready-to-eat breakfast cereals, if the first grain ingredient is a whole grain and the cereal is fortified, the product meets the whole grain-rich criteria. In this situation, the second and third grain ingredients, if any, do not need to be considered.

CEs and sites may wish to refer to the below list of ingredients while reviewing grain product labels when using the Rule of Three. **NOTE:** This list is not meant to be exhaustive, and there may be other items that qualify that are not listed below.

| Whole Grains (must be the first grain ingredient; may be the second or third grain ingredient) |
|---------------------------------|-----------------|-----------------|---------------------|-----------------|
| Whole durum flour               | Whole grain spelt flour | Buckwheat flour | Millet flour         | Teff flour       |
| Whole grain einkorn flour       | Amaranth flour    | Sorghum flour   | Whole grain wheat flakes | Old fashioned oats |
| Triticale flour                 | Amaranth flour    | Sorghum flour   | Whole grain wheat flakes | Old fashioned oats |
| Steel cut oats                  | Quick cooking oats | Instant oatmeal | Sprouted whole wheat | Sprouted brown rice |
| Sprouted whole rye              | Sprouted buckwheat | Sprouted einkorn | Sprouted spelt       | Whole corn       |
| Corn flour                      | Corn masa         | Cornmeal        | Hominy*              | Popcorn          |

*1/2 cup cooked or 1 ounce (28 grams) dry hominy grits credits as 1 oz equivalent grains
### Brans and Germs (may be the second or third grain ingredient)

<table>
<thead>
<tr>
<th>Brans and Germs</th>
<th>Wheat bran</th>
<th>Oat bran</th>
<th>Corn bran</th>
<th>Rice bran</th>
<th>Rye bran</th>
<th>Wheat germ</th>
</tr>
</thead>
</table>

### Enriched Grains (may be the second or third grain ingredient)

<table>
<thead>
<tr>
<th>Enriched Grains</th>
<th>Enriched wheat flour</th>
<th>Enriched white flour</th>
<th>Enriched durum flour</th>
<th>Enriched rye flour</th>
</tr>
</thead>
<tbody>
<tr>
<td>Enriched rice or Enriched rice flour</td>
<td>Enriched corn flour</td>
<td>Enriched bromated flour</td>
<td>Enriched durum wheat flour</td>
<td></td>
</tr>
</tbody>
</table>

### Disregarded ingredients (may be ignored, as these ingredients are not included in the Rule of Three)

Any ingredients that are less than 2 percent of product weight (any ingredients listed on the ingredient list after the words “contains 2% or less”).

<table>
<thead>
<tr>
<th>Disregarded ingredients</th>
<th>Any grain derivatives which are generally presented in only small amounts, such as:</th>
</tr>
</thead>
<tbody>
<tr>
<td>Any ingredient</td>
<td>- wheat gluten</td>
</tr>
<tr>
<td></td>
<td>- wheat dextrin</td>
</tr>
<tr>
<td></td>
<td>- corn dextrin</td>
</tr>
<tr>
<td></td>
<td>- tapioca starch</td>
</tr>
</tbody>
</table>

### Non-creditable Grains or Flours (The following ingredients are not whole or enriched and cannot be one of the first 3 grain ingredients)

<table>
<thead>
<tr>
<th>Non-creditable Grains or Flours</th>
<th>Bromated flour</th>
<th>Durum flour</th>
<th>Malted barley flour</th>
<th>Semolina</th>
<th>Potato flour</th>
</tr>
</thead>
<tbody>
<tr>
<td>Wheat flour</td>
<td>Oat fiber</td>
<td>Barley malt</td>
<td>Farina</td>
<td>Any bean flour</td>
<td></td>
</tr>
<tr>
<td>White flour</td>
<td>Corn fiber</td>
<td>Corn</td>
<td>Degerminated corn meal</td>
<td>Rice flour</td>
<td>Any nut flour</td>
</tr>
</tbody>
</table>
Examples of *Rule of Three*:

**Example 1**: An English muffin’s ingredient list reads: “whole wheat flour, water, enriched wheat flour, wheat starch, yeast, sugar, and salt.” This product is creditable as a whole grain-rich product in the CACFP using the Rule of Three because the first ingredient (whole wheat flour) is a whole grain, and the second grain ingredient (enriched wheat flour) is an enriched grain. The wheat starch is a grain derivative and therefore does not count as a grain ingredient in CACFP. Therefore, this product meets the Rule of Three based on the only two grain ingredients.

**Example 2**: A corn chip’s ingredient list reads: “whole corn, vegetable oil, salt, cheddar cheese, maltodextrin, *wheat flour*, Romano cheese, whey protein concentrate.” This product is not creditable as a whole grain-rich product for CACFP using the Rule of Three, because although the first ingredient is a whole grain (whole corn), the next grain ingredient is unenriched wheat flour. However, this item is creditable as a grain that is not being served as a whole grain-rich item because the first grain is a whole grain.

**Example 3**: A cheese pizza’s ingredient list reads: “mozzarella cheese, parmesan cheese, white whole wheat flour, brown rice flour, enriched flour, non-fat milk, water, tomato paste, yeast.” This product meets the whole grain-rich criteria using the Rule of Three because the first and second grain ingredients are whole grains and the third grain ingredient is enriched.

6. Proper documentation from a manufacturer or a standardized recipe demonstrates that whole grains are the primary grain ingredient by weight.

Documentation from a manufacturer or a standardized recipe is particularly helpful when determining whole grain-rich creditability for grain products that do not have a whole grain as the first ingredient and for mixed products. When a grain product (such as bread) has a first ingredient that is not whole grain, the primary ingredient by weight may still be whole grain if there are multiple whole-grain ingredients and the combined weight of those whole grains is more than the weight of the other grain ingredients. When the grain portion of a mixed product (like a beef enchilada) is not entirely whole grain, it may be whole grain-rich depending upon the proportion of whole grains to other grain ingredients.
Examples of Proper Documentation:

**Example 1:** Documentation from a manufacturer of a purchased bagel states the product contains enriched wheat flour (40 percent of grain weight), whole-wheat flour (30 percent of grain weight), and whole oats (30 percent of grain weight). The combined weight of the two whole-grain ingredients (whole wheat and whole oats at 60 percent) is greater than the enriched wheat flour (at 40 percent), even though the enriched wheat flour is listed first on the ingredient list.

**Example 2:** A standardized recipe for homemade bread calls for 2 cups of whole-wheat flour and 2 cups of enriched flour. This recipe meets the whole grain-rich requirement, because it contains 50 percent whole grains and the remaining grains in the food are enriched.

**Example 3:** The retail package for a frozen breaded chicken patty is labeled “contains whole grains” and lists grain ingredients as “enriched wheat flour, whole wheat flour, and whole grain corn flour.” The CE or site understands that “contains whole grains” does not indicate an FDA Standard of Identity and the product does not meet the Rule of Three for determining whole grain-rich creditability because the first grain ingredient is not a whole grain. The CE or site contacts the manufacturer and receives documentation that the grain portion of the product contains 50 percent enriched wheat flour, 25 percent whole wheat flour, and 25 percent whole grain corn flour. This product is therefore creditable as whole grain-rich using manufacturer documentation showing that the grain portion contains 50 percent whole grain and the remaining grains are enriched.

**IMPORTANT:** While the Whole Grain Stamps provide useful information on the amount of whole grains a product contains, they are not sufficient documentation to determine if a food is whole grain-rich. This is because products that display a Whole Grain Stamp may also contain high amounts of non-creditable grains, such as non-enriched, refined flour.

**Grain-based Desserts**

Grain-based desserts have been identified as sources of added sugars and saturated fats and therefore cannot count towards the grain requirement in any meal or snack.
The following foods, included in Exhibit A: *Grain Requirements for Child Nutrition Programs* in the Food Buying Guide (FBG) are considered grain-based desserts:

<table>
<thead>
<tr>
<th>Cookies</th>
<th>Sweet pie crusts</th>
<th>Doughnuts</th>
</tr>
</thead>
<tbody>
<tr>
<td>Breakfast bars</td>
<td>Sweet rolls</td>
<td>Toaster pastries</td>
</tr>
<tr>
<td>Sweet scones</td>
<td>Sweet Bread puddings</td>
<td>Sweet Rice puddings</td>
</tr>
<tr>
<td>Granola bars</td>
<td>Brownies (including black bean brownies*)</td>
<td>Homemade granola bars</td>
</tr>
<tr>
<td>Cereal bars</td>
<td>Cake</td>
<td>Coffee Cake</td>
</tr>
</tbody>
</table>

*The black beans in a black bean brownie also do not credit toward the meat/meat alternate or vegetable component.

**NOTE:** Foods not listed in the FBG may be considered grain-based desserts and would not count toward a reimbursable meal.

It is important to note that cookies do not have a standard of identity, so a food manufacturer may come up with fanciful names that could mislead the menu planner into serving a product that may not be allowed. When determining whether a food is a grain-based dessert, the menu planner should consider whether the food is commonly thought of as a dessert or treat.

Quick breads, such as banana breads and zucchini bread are still allowable as a grain. Crusts on meat/meat alternate (savory) pies, such as a chicken pot pie, may credit towards the grain component if it contains at least ¼ serving grain per portion. **NOTE:** Quick breads credit the same as muffins. Reference group D in Exhibit A of the FBG.

Savory scones, such as one made with cheese and herbs, credit like a biscuit and are not considered a grain-based dessert.

The fruit in a grain-based dessert, such as pies, cobblers, or crisps, can credit toward the fruit component. CEs and sites are encouraged to use sweetened fruit *in moderation* to help reduce the consumption of added sugars.

It is understood that CEs and sites may want to occasionally serve grain-based desserts, such as for celebrations or other special occasions, and continue to have the flexibility to serve grain-based desserts as an additional food item that does not contribute to the meal components required for reimbursement. However, non-creditable food items are not allowable costs and must be purchased using non-Program funds.

**Breakfast Cereals**

Breakfast cereals, as purchased, (including ready-to-eat cereals, instant and hot cereals (such as oatmeal)) must contain no more than 6 grams of sugar per dry ounce (21.2 grams of sugar per 100 grams of dry cereal), and be whole grain-rich, enriched, or fortified to be creditable.
There are several ways to determine if a breakfast cereal is within the sugar limit. A breakfast cereal must meet only one (not all) of the following methods to determine if a breakfast cereal meets the sugar limit:

1. Use any State agency’s WIC approved breakfast cereal list. Similar to CACFP, all WIC-approved breakfast cereals must contain no more than 6 grams of sugar per dry ounce (21.2 grams of sugar per 100 grams).

2. Use USDA’s Team Nutrition training worksheet Choose Breakfast Cereals That Are Lower in Added Sugars ([https://www.fns.usda.gov/tn/cacfp-meal-pattern-training-worksheets](https://www.fns.usda.gov/tn/cacfp-meal-pattern-training-worksheets)), which includes a chart with common breakfast cereal serving sizes and the maximum amount of sugar the breakfast cereal may contain per serving, which should eliminate the need to perform sugar limit calculations for many CEs and sites.

3. Use one of the following methods to calculate the sugar content per dry ounce.

**Standard Method**

- First, find the serving size in grams at the top of the Nutrition Facts label, and find the sugars listed towards the middle.

- Next, divide the total sugars by the serving size in grams.

- If the answer is equal to or less than 0.212, the cereal is within the required sugar limit and may be creditable in CACFP.

**Example**

Cereal A’s Nutrition Facts label shows that the serving size is 55 grams and the amount of sugar per serving is 13 grams. Thirteen grams (sugar) divided by 55 grams (serving size) equals 0.236. Cereal A exceeds the sugar limit because 0.236 is greater than 0.212.
Rounding Method

This is the calculation method used in the Team Nutrition training worksheet Choose Breakfast Cereals That Are Lower in Added Sugars ([https://www.fns.usda.gov/tn/cacfp-meal-pattern-training-worksheets](https://www.fns.usda.gov/tn/cacfp-meal-pattern-training-worksheets)) noted above. The worksheet uses the standard rules for rounding, which are to round up to the next whole number if the number after the decimal point is 0.5 or greater and to round down if the number is less than 0.5.

- First, find the serving size in grams at the top of the Nutrition Facts label.
- Multiply the serving size in grams by 0.212.
- If the answer in step 2 ends in 0.5 or more, round the number up to the next whole number. If the answer in step 2 ends in 0.49 or less, round the number down to the next whole number. For example, if the answer in step 2 is 4.24, it is rounded down to 4.
- Next, find the Sugars listed towards the middle of the Nutrition Facts label.
- Compare the number from Step 4 with the number in Step 3. If the number from Step 4 is equal to, or less than, the number in Step 3, the cereal meets the sugar limit and may be creditable in the CACFP.

Example

Cereal B’s Nutrition Facts label shows that the serving size is 30 grams. 30 grams times 0.212 equals 6.36. This number ends in 0.36, which is less than 0.5, so 6.36 is rounded down to 6 grams. Six grams is the sugar limit for a serving size of 30 grams. The amount of sugar per serving in Cereal B is 5 grams. Five grams is less than the sugar limit of 6 grams calculated for this serving size, so this cereal is under the sugar limit and is creditable in the CACFP.

Both of these methods of calculations are valid ways of demonstrating a breakfast cereal meets the sugar limit, but there may be times when a breakfast cereal is within the sugar limit when using one of these methods, but not the other. As long as a breakfast cereal meets the sugar limit using at least one of the methods described above, it is considered within the sugar limit.

CEs and sites cannot mix a high sugar cereal with a low sugar cereal to meet the sugar limit. Adding toppings to a breakfast cereal is allowed, but CEs and sites are encouraged to offer healthy toppings such as fruit instead of sugar.
CEs and sites that make homemade cereal, such as granola, must calculate the sugar content of the granola based on the recipe used. The Standardized recipe must be on file for review.

**Popcorn**

Popcorn is a whole grain food and a good source of fiber. Popcorn may now credit as a whole grain in meals and snacks as follows:

- ¾ cup (or 0.25 ounces (7 grams)) popped popcorn credits as ¼ ounce equivalent of whole grains;
- 1 ½ cups (or 0.5 ounces (14 grams)) popped popcorn credits as ½ ounce equivalent of whole grains; and
- 3 cups (or 1.0 ounce (28 grams)) popped popcorn credits as 1 ounce equivalent of whole grains

The high volume of popcorn required for crediting may be too much for some children, especially young children. CEs and sites are encouraged to pair popcorn with another creditable grain in these situations, using the crediting guidance for ½ and ¼ ounce equivalents and servings outlined above. For example, CEs and sites could serve popcorn in a trail mix with pretzels and cereal for a snack.

Popcorn also may be used as an ingredient in creditable foods prepared commercially or by the CE or site. Popcorn must be present in the minimum creditable quantities to credit (that is ¾ cup or ¼ ounce equivalent). To credit commercially-prepared foods, CEs or sites must obtain a product formulation statement. CEs and sites using popcorn as an ingredient in other food prepared in-house by the CE or site will follow the standards already in place for determining meal contributions for in-house recipes, including creating standardized recipes in the FBG. Additionally, to determine how to credit popcorn that is ground into flour, and made into crackers for example, CEs and sites will follow Exhibit A, found in the appendix of the Food Buying Guide.

CEs and sites are encouraged to limit the use of toppings such as salt, caramel, cheese, and butter that add sodium, sugar, or saturated fat. Although these toppings are not prohibited, healthier alternatives are encouraged, including seasoning the popcorn with herb blends or serving fresh, plain popcorn. CEs and sites are to use their discretion in determining if a certain popcorn product or recipe is perceived to be a grain-based dessert and to follow the guidance in place for grain-based desserts accordingly.
4112.6 Meat/Meat Alternates

Meat/meat alternates must be served in a main dish, or in a main dish and one other menu item.

The creditable quantity of meat/meat alternates must be the edible portion as served of:

- Lean meat, poultry, or fish;
- Alternate protein products;
- Cheese, or an egg;
- Cooked dry beans or peas;
- Pasta made of 100 % legume flour(s);
- Peanut butter; or
- Any combination of these foods.

Nuts and seeds and their butters are allowed as meat alternates. Nuts and seeds may only be used to meet one-half of the meat/meat alternates component for lunch and supper and must be combined with other meat/meat alternates to meet the full requirement for a reimbursable lunch or supper. EXCEPTION: Acorns, chestnuts, and coconuts cannot be used as meat alternates because of their low protein and iron content.

Nut and seed meals or flours may be used only if they meet the requirements for alternate protein products as specified in Item 4112.6.2, Alternate Protein Products. Cooked and dry beans and peas (legumes) may be used to meet all or part of the meat/meat alternates component. Beans and peas include:

<table>
<thead>
<tr>
<th>Black beans</th>
<th>Garbanzo beans</th>
<th>Lentils</th>
<th>Kidney beans</th>
</tr>
</thead>
<tbody>
<tr>
<td>Mature lima beans</td>
<td>Navy beans</td>
<td>Pinto beans</td>
<td>Split peas</td>
</tr>
</tbody>
</table>

Cooked or dry beans or dry peas may be used as either a vegetable or a meat alternate, but not as both in the same meal except when two servings of a different beans or peas are served. For example, if legumes are used as part of a salad, and as part of a chili or bean soup, they can count as a vegetable component in the salad and meat alternate component in the chili or soup.

Four ounces (weight) or 1/2 cup (volume) of yogurt equals one ounce of the meat/meat alternates component. Yogurt may be plain or flavored unsweetened or sweetened, and must contain no more than 23 grams of total sugars per 6 ounces. CEs and sites may not mix a non-creditable yogurt (one with a sugar content that exceeds the allowable sugar limit) with a creditable yogurt (one with a sugar content that meets the allowable sugar limit) to create a yogurt that meets the sugar limit.

Other meat alternates, such as cheese and eggs, may be used to meet all or part of the meat/meat alternates component.
Shelf-stable, dried and semi-dried meat, poultry, and seafood snacks (such as beef jerky or summer sausage) may be used toward the meat component in a reimbursable meal or snack. To credit the product CEs and sites will follow the crediting principles used for all other products made from meat, poultry, or seafood. Product Formulation Statements or CN Labels are the two acceptable formats for documenting meal contributions from dried meat, poultry, and seafood products.

When a product formulation statement is provided for a dried meat product, it should be evaluated to ensure the following crediting principles are followed:

- The creditable meat ingredient listed on the product formulation statement must match or have a similar description as the ingredient listed on the product label (e.g., Ground Beef, Not More Than 30% Fat or Beef Round Roast);
- The creditable meat ingredient listed on the product formulation statement must have a similar description to a food item in the Food Buying Guide for CNPs; and
- The creditable amount cannot exceed the finished weight of the product.

Surimi seafood, which is available in many forms and shapes including chunks, shredded, and flaked may also credit as a meat/meat alternate as follows:

<table>
<thead>
<tr>
<th>Surimi Seafood (ounces)</th>
<th>Meat/Meat Alternate (ounce equivalents)</th>
</tr>
</thead>
<tbody>
<tr>
<td>4.4</td>
<td>1.5</td>
</tr>
<tr>
<td>3.0</td>
<td>1.0</td>
</tr>
<tr>
<td>1.0</td>
<td>0.25</td>
</tr>
</tbody>
</table>

Surimi seafood may contain as little as one-third seafood ingredient, and can include other creditable food ingredients. The crediting ratio for surimi seafood differs based on portion size due to rounding rules that require crediting down to the nearest 0.25 ounces.

To credit surimi seafood differently than what is listed in the chart above, CEs and sites must obtain a CN label or product formulation statement from the manufacturer. These products may credit based on the creditable ingredient quantities identified in the CN Label or product formulation statement.

Tempeh, a highly nutritious soybean cake, may be served as a meat alternate. This will allow CEs and sites to diversify menus to meet the dietary needs of children with vegetarian preferences or dietary restrictions for cultural or religious reasons. One (1) ounce of tempeh credits as one (1) ounce equivalent of meat alternate. This method of crediting applies to tempeh with ingredients limited to soybeans (or other legumes), water, tempeh culture, and for some varieties, vinegar, seasonings, and herbs.
Varieties of tempeh that include other creditable foods as ingredients, such as brown rice, sunflower seeds, sesame seeds, flax seed, and/or vegetables, may also credit as meat alternates, grains, and/or vegetables. Since foods must be present in the minimum creditable quantities (⅛ cup or ¼ ounce equivalents) to credit in the Program, documentation must show how much tempeh and other creditable foods these products contain. To credit these varieties of tempeh, CEs and sites must obtain a CN Label or a product formulation statement from the manufacturer. These varieties may credit based on the ingredient quantities identified in the CN Label or product formulation statement.

**Pasta Products Made of 100 Percent Legume Flour(s)**

½ cup of cooked pasta made of 100 percent legume flour(s) may credit as 2 ounce equivalents of meat alternate. To credit as a meat alternate, pasta made of legume flour(s) must be offered with additional meat/meat alternate, such as tofu, cheese, or meat. At the discretion of the CE or site legumes may credit as a vegetable or a meat alternate, but not as both in the same meal.

CEs and sites may credit legume flour pasta using the Bean Flour yield information on page C-1 of Appendix C of the FBG, or by obtaining a product formulation statement.

Seitan and soy cheeses are not creditable as meat alternates.

**Smoothies**

Yogurt in a smoothie can be credited as a meat/meat alternate. Yogurt is the only creditable meat/meat alternate allowed in a smoothie.

**NOTES:**

- Commercially prepared smoothies must have a CN label or product formulation statement.
- Smoothies containing dietary and herbal supplements, such as whey protein powder and Ginkgo biloba, are not creditable. However, smoothies made with juice that has been fortified with vitamins and minerals, such as calcium and Vitamin D are creditable if all other requirements are met.
- Concentrated fruit puree and concentrated fruit juice are only creditable when reconstituted to full (original) strength.

The following items cannot be used to satisfy the meat/meat alternates component:

- Frozen yogurt.
- Yogurt bars.
- Yogurt covered fruits or nuts.
• Yogurt flavored products.
• Homemade yogurt.

4112.6.1 Tofu and Soy Yogurt Products

Tofu means a commercially prepared soy-bean derived food, made by a process in which
soybeans are soaked, ground, mixed with water, heated, filtered, coagulated, and formed into
cakes. Basic ingredients in tofu are whole soybeans, one or more food-grade coagulants, and
water.

2.2 ounces (1/4 cup) of commercially prepared tofu, containing at least 5 grams of protein is
creditable as 1 ounce equivalent of meat alternate. When purchasing tofu use the following
yield information: 1 pound of tofu with 37 grams of protein will have 7.28 quarter-cup servings
per pound and provide 7.25 ounces of equivalent meat alternate.

Noncommercial tofu products and soft or silken tofu incorporated into drinks such smoothies
or other dishes to add texture or improve nutrition such as in baked desserts, does NOT credit
toward the meat alternate component.

Firm or extra firm tofu in stir-fries, omelets, and miso soup may credit towards the meat
alternate component. Firm or soft tofu cut into cubes and incorporated into a dish, such as a
salad, is creditable as the tofu is easily recognizable as a meat alternate. Meat substitute
products such as links and sausages made from tofu are also easily recognizable as meat
substitutes and can be included in a meal.

Tofu that mimics another food group (such as tofu noodles which mimic a grain noodle) are not
creditable because the tofu is not easily recognizable as a meat alternate.

½ cup (4.0 fluid ounces) of soy yogurt is creditable as 1.0 ounce equivalent of meat alternate.
Soy yogurt allows CEs and sites to provide a non-dairy alternative. Soy yogurt must not
contain more than 23 grams of sugar per 6 ounces to be creditable.

Noncommercial soy yogurt products do NOT credit toward the meat alternate component.
4112.6.2 Alternate Protein Products

Alternate Protein Products (APP) -- formerly referred to as “Vegetable Protein Products” -- can be credited as a meat/meat alternates on an "ounce-for-ounce" basis.

APP, whether used alone or in combination with meat or meat alternate, must meet the following criteria:

- The APP must be processed so that some portion of the non-protein constituents of the food is removed. APPs must be safe and suitable edible products produced from plant or animal sources.
- The biological quality of the protein in the APP must be at least 80 percent that of casein, determined by performing a Protein Digestibility Corrected Amino Acid Score (PDCAAS).
- The APP must contain at least 18 percent protein by weight when fully hydrated or formulated. (When hydrated or formulated refers to a dry APP and the amount of water, fat, oil, colors, flavors or any other substances which have been added).

A CE or site may use commercially prepared meat/meat alternate products combined with APP or a product that contains only APP. Examples of combination items include beef patties, beef crumbles, pizza topping, meat loaf, meat sauce, taco filling, burritos, and tuna salad. The APP may be used in a non-hydrated, partially hydrated, or fully hydrated form. The moisture content of a fully hydrated APP, if prepared from a dry concentrated form, must be such that the mixture has a minimum of 18 percent protein by weight or equivalent amount for the dry or partially hydrated form (based on the level that would be provided if the product were fully hydrated).

The CE and site must maintain documentation from the manufacturer that an APP meets protein quality standards mandated by the Child Nutrition Programs, as indicated above.

Documentation must provide information on the percent of protein contained in the dry alternate protein product and on an as prepared basis and, for an alternate protein mix, must include information on (a) the amount by weight of dry alternate protein product in the package; (b) hydration instructions; and (c) instructions on how to combine the mix with meat or other meat alternates.

CEs and sites must accurately describe the menu items that are served. This will assist the CE’s or site’s staff when selecting menu items that are consistent with dietary needs.
It is important to remember that the terms meat and protein are not synonymous and that meal pattern requirements specify the meat/meat alternate component in terms of lean cooked meat, not protein. Refer to Section 11000, Resources, for the Meat Versus Protein Fact Sheet.

4112.7 Water Availability in the CACFP

Potable (suitable for drinking) water must be made available to children one year and older throughout the day, including mealtimes, to drink upon the child’s request. In addition, CEs and sites must ensure caregivers offer water throughout the day, being especially mindful of those children who may not be able to or know how to request it themselves. Water does not have to be made available for self-serve. Although water must be made available during mealtimes it does not have to be served alongside the meal. Water is not part of a reimbursable meal and cannot be served in lieu of fluid milk.

CEs and sites may choose to flavor water with vegetables, fruit, or herbs as long as plain, potable water is also available. Commercially prepared (including bottled) flavored water is not allowed. Fruit or vegetable added to water cannot count toward the vegetable or fruit component of a reimbursable meal, including snacks. CEs and sites that flavor water with cut-up fruit, vegetables, or herbs must ensure they follow all State and local health and sanitation codes.

Purchasing water (for example, bottled water) is usually an unallowable cost, however there may be circumstances in which safe drinking water is not readily available. In these instances, purchasing plain potable water may be considered a reasonable, necessary, and allowable cost.

If circumstances arise which require the purchase of plain potable water, CEs must contact their Community Operations Field office for approval. Under no circumstances will the purchase of water for adult or employee consumption be an allowable cost. The cost of testing water quality to ensure it is safe for consumption may be allowable. Refer to Section 7000, Financial Management for additional information.

CEs and sites must ensure that potable water is available upon demand for children throughout the day, including mealtimes. This can be accomplished by:

- Having cups available next to the kitchen sink faucet;
- Placing water pitchers and cups out in easy to reach areas for children to access as needed;
- Providing water to a child when requested.

CEs and sites are encouraged to provide water during snack meal services when no other beverage is being served, and in place of high calorie sweetened drinks (juice drinks, soda, and sports drinks) served outside of meal times.
4113 Meal Variations

4113.1 Religion

TDA may approve variations in meal patterns to meet religious needs. If a CE or site wants to serve meals that vary from USDA Meal Patterns, they must submit an alternate meal pattern with justification to TDA. Sponsored sites must first submit their alternate meal plan to their sponsor; the sponsor must submit their site’s plan to their Community Operations office for final approval. All plans must be approved by TDA prior to the CE or site claiming reimbursement.

Jewish CEs/sites may be exempted from the enrichment portion of the bread requirement if they choose to substitute unenriched matzo for the required grains/breads component during the observance of Passover. At all other times of the year, matzo served as the grain component must be whole grain rich, whole grain, or enriched in accordance with CACFP meal pattern requirements.

Jewish CEs/sites may also be exempted from the meal pattern requirement that milk be served with all lunches and suppers. This exemption applies only to meals containing meat or poultry since Jewish Dietary Law allows milk to be served with meat alternates such as fish, cheese, eggs, nut and seed butter, and nuts and seeds. Jewish CEs/sites that request an exemption must choose from the following three options:

- **Option I** – The CE or site may serve an equal amount of full-strength juice in place of milk with lunch or supper. Juice substituted for milk cannot contribute to the vegetable/fruit requirement.

  If the CE or site operates five days a week, it may substitute juice for milk twice per week for lunches and twice per week for suppers, but is only allowed one substitution per day.

  If the CE or site operates seven days a week, it may substitute juice for milk three times per week for lunches and three times per week for suppers, but is only allowed one substitution per day.

  Milk substitutions are limited, since milk is a primary source of calcium and riboflavin. When using Option I, CEs and sites should serve other sources of calcium, e.g., broccoli and greens, and riboflavin, e.g., dark green and yellow fruits and vegetables and whole-grain or enriched breads and cereals.

- **Option II** – The CE or site may serve milk at an appropriate time before or after the meal service period, in accordance with applicable Jewish Dietary Law.
• **Option III** – The CE or site may serve a snack juice component at lunch or supper. Serve the lunch or supper milk component as part of a snack.

**NOTE:** An exemption is not necessary for breakfasts.

### 4113.2 Children with Disabilities

CEs and sites are **required** to provide meal component substitutions to a disabled child when supported by a medical statement signed by a licensed physician or a State recognized medical authority. A State recognized medical authority is a State licensed health care professional who is authorized to write medical prescriptions under State law.

As part of its informational packet or orientation documentation, the CE or site should provide parents/guardians instructions on requesting substitutions.

The medical statement should include a description of the child’s physical or mental impairment that is sufficient to allow the CE or site to understand how it restricts the child’s diet. It should also include an explanation of what must be done to accommodate the disability. In the case of food allergies, this means identifying the food or foods that need to be omitted and recommending alternatives. In other cases, more information may be required. For example, if an infant requires the substitution of a Food and Drug Administration exempt infant formula in place of iron-fortified infant formula to accommodate a disability, this information must be included in the statement. CEs and sites may request more information if the medical statement does not contain all necessary information to allow the CE or sites to understand what modification(s) to make, however; CEs and sites may not request additional information with the intent of trying to figure out of the child/infant really has a disability. CEs and sites must put into place what is known while waiting on additional information or clarification.

When CEs or sites believe the medical statement is unclear, or lacks sufficient detail, they must obtain appropriate clarification so that a proper and safe meal can be provided. CEs and sites may consider using the services of a Registered Dietitian, when available, to assist in implementing meal modifications, as appropriate.

CEs and sites are not required to provide the exact substitution or other modification requested. However, they must work with the parent or guardian to offer a reasonable modification that effectively accommodates the child’s disability and provides equal opportunity to participate in or benefit from the Program. When determining what an appropriate modification is, the age, maturity, mental capacity, and physical ability of the child should be considered. For instance, younger children may need greater assistance with selecting and eating their meals, whereas older children may be able to take a greater level of responsibility for some of their dietary decisions.
CEs and sites may also consider expense and efficiency when choosing the most appropriate approach to accommodate a child’s disability. For example, the parent of a child with an allergy to a specific ingredient found in a menu item may request that the CE or site provide a particular brand name version as a substitute. Generally, the CE or site is not required to provide the brand name item identified, but it must offer a substitute which does not contain the specific allergen that affects the child. “No” cannot be the first response to a parent/guardian requesting a specific brand or item.

CEs and sites are not required to make modifications that would result in a fundamental alteration in the nature of the Program. In these situations, some meal modifications may be so expensive that providing the modification would fundamentally alter the nature of the Program.

Modifications that are so expensive that they would make continued operation of the Program unfeasible constitute a fundamental alteration in the nature of the Program and are, therefore, not required. CEs and sites should be aware that the expense of a modification is measured against the total resources available to that particular CE or site. For example, providing an expensive medical infant formula to accommodate an infant’s disability may be so financially burdensome for a CE or site that it would make operating the Program unfeasible, and consequently would fundamentally alter the nature of the Program. In this example, the CE or site would not be required to provide the requested medical infant formula.

CEs and sites faced with a very expensive request should first consider engaging in further dialogue with the child’s parents or guardian. As discussed above, CEs and sites are not required to provide the exact substitution or other modifications requested. However, they must work with the parent or guardian to offer a reasonable modification that effectively accommodates the child’s disability and provides equal opportunity to participate in or benefit from the Program.

CEs concerned that a requested modification would fundamentally alter the nature of the Program should contact their ESC or Community Operations Field office for assistance. CEs and sites must:

- Keep on file a copy of the licensed physician’s or State recognized medical authority’s medical statement in both the CE’s and the site’s files, if the CE and site are in different locations;
- Provide the meal substitutions at no additional cost to the child’s parent (or guardian); and
- Document meal substitutions.
CEs and sites must provide all meal services in the most integrated setting appropriate to the needs of the disabled child. Exclusion of any child from the Program environment is not considered an appropriate or reasonable modification. For example, a child may not be excluded from the area where meals are served and required to sit in another room during the meal service. This is not an appropriate or reasonable modification. Similarly, while it may be appropriate to require children with very severe food allergies to sit at a separate table to control exposure, it is not appropriate to simultaneously use that table to segregate children as punishment for misconduct.

A parent or guardian may provide one or more of the components of the reimbursable meal as long as the CE or site provides at least one required component. CEs and sites may not require a parent/guardian to provide one or more component for a child/infant with a disability.

The reimbursement rate for meals served to children/infants with disabilities is the same standard rate as all other Program meals, however; the added cost of providing meal substitutions is an allowable Program cost in your food budget.

**4113.3 Children with Medical or Special Dietary Needs**

CEs and sites may, at their discretion, make substitutions for children who are not disabled but who are unable to consume a food item because of medical or other special dietary needs, such as children with food intolerance(s) (e.g., lactose intolerant or food allergy).

Substitutions must be made on a case-by-case basis, must be provided at no additional cost to the parent/guardian, and must be supported by a written statement signed by a recognized medical authority.

The written statement must include the following:

- Identification of the medical or special dietary need that restricts the child’s diet;
- Food or foods to be omitted from the child’s diet; and
- Food or choice of foods to be used as substitutions.

In these cases, recognized medical authority may include physicians, physician assistants, or nurse practitioners. **EXCEPTION:** written requests for non-dairy fluid milk substitutions do not have to be signed by a recognized medical authority. See Non-dairy Fluid Milk Substitutions below.
The decision as to whether or not a CE or site will provide the substitutions is at the discretion of the CE or site. CEs and sites are not required to satisfy the unique dietary needs of each child. TDA strongly encourages CEs and sites to work closely with the parent (or guardian) to ensure that reasonable accommodations are made to allow children with medical or special dietary needs to participate in the meal service. This is particularly important when accommodating children whose medical or special dietary need requires significant modifications or personal assistance.

A parent or guardian may provide one component of the reimbursable meal as long as the component meets the meal pattern requirements and the CE or site provides the remaining components.

**Non-dairy Fluid Milk Substitutions**

Children who cannot consume fluid milk due to medical or special dietary needs may be served non-dairy beverages in lieu of fluid milk.

Non-dairy beverages must be nutritionally equivalent to milk and meet the nutritional standards for fortification of calcium, protein, vitamin A, vitamin D, and other nutrient levels found in cow’s milk as outlined below:

<table>
<thead>
<tr>
<th>Nutrient</th>
<th>Weight</th>
<th>Percentage</th>
<th>Nutrient</th>
<th>Weight</th>
<th>Percentage</th>
</tr>
</thead>
<tbody>
<tr>
<td>Calcium</td>
<td>276 mg.*</td>
<td>30</td>
<td>Magnesium</td>
<td>24 mg.*</td>
<td>6</td>
</tr>
<tr>
<td>Protein</td>
<td>8 g.*</td>
<td>----</td>
<td>Phosphorus</td>
<td>222 mg.*</td>
<td>20</td>
</tr>
<tr>
<td>Vitamin A</td>
<td>500 IU.*</td>
<td>10</td>
<td>Potassium</td>
<td>349 mg.*</td>
<td>10</td>
</tr>
<tr>
<td>Vitamin D</td>
<td>100 IU.*</td>
<td>25</td>
<td>Riboflavin</td>
<td>0.44 mg.*</td>
<td>25</td>
</tr>
<tr>
<td>Vitamin B-12</td>
<td>1.1 mcg.*</td>
<td>20</td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

*mg = milligrams; g = grams; IU = international units; mcg = micrograms

If a child is lactose intolerant, CEs and sites are encouraged to determine the availability of lactose-reduced or lactose-free milk with their milk supplier. CEs and sites are also encouraged to provide lactose-reduced or lactose-free milk as a fluid milk choice as a creditable part of a reimbursable meal.

Parents or guardians may request in writing non-dairy fluid milk substitutions without providing a statement signed by a recognized medical authority (this does not include a request to substitute whole or reduced-fat (2%) milk). CEs and sites must ensure the substitution meets the requirements as stated above. The written request from the parent or guardian must identity the medical or special dietary need that restricts the diet of the child. For example, a parent who has a child who follows a vegan diet may request soy milk be served to their child instead of cow’s milk.
NOTE: If the child’s medical or special dietary need requires only textural modification(s) to the regular Program meal or if a substitution can be made using another creditable food item within the same meal component group, as opposed to a meal pattern substitution, then the medical statement is recommended, but not required.

EXAMPLES: 1) a child cannot swallow whole raw or cooked carrots, but can swallow pureed carrots; 2) a child is allergic to peanuts so the center substitutes ham and cheese for that child on the day the center provides peanut butter sandwiches for the other children.

The reimbursement rate for meals served to children with medical or special dietary needs is the same standard rate as all other Program meals; however, the added cost of providing meal substitutions is an allowable Program cost in your food budget. CEs and sites cannot require a parent or guardian to pay the difference between fluid milk and the non-dairy substitute if the non-dairy milk substitute costs more than the fluid milk.

4114 Meal Service Documentation

CEs and sites must ensure the food items used to prepare meals meet CACFP requirements as creditable food items. Food labels and other documentation identify the ingredients as well as the contribution towards a reimbursable meal a product contains. CEs must maintain this documentation on file and have it ready for review.

The types of labels and documentation needed in order to identify the food’s contribution to the meal pattern requirements are:

- Ingredients listing/nutrition facts label
- A child nutrition (CN) label
- A product formulation statement from the food manufacturer

For menu items in which a CN label or product formulation statement cannot be obtained, it is recommended that additional food items are served that meet the meal pattern requirement to reduce the risk that the meal will be disallowed.

4114.1 Meal Production Record

CEs and sites must document the menu and meal production prior to the meal service on the Daily Meal Production Record – Child Care (H1530), or alternate form(s). Food items used must be documented as purchased using the Food Buying Guide. Additionally, meals that contain fluid milk must specify the type of milk including fat content, for example unflavored fat-free, and meals that contain grains must specify when the grain is whole grain-rich, for example wholegrain-rich (WGR) rolls, whole wheat pasta.
Substitutions due to disabilities, and/or medical or special dietary needs must also be noted on the meal production record.

Changes to the record must be noted and initialed.

4114.2 Leftover/Recycle

CEs and sites that have food remaining after a meal service may use those food items for future meals under the following conditions:

- State and local health department requirements must be met.
- Food must be held at the proper temperature.
- Food can be recycled one time.
- Food that has been served using any meal service style cannot be recycled unless it is individually wrapped or self-contained (for example, apples, oranges, milk packaged as individual servings, etc.).

Documentation of leftover/recycled food must be maintained to demonstrate compliance with the meal pattern and operation of a non-profit food service.

CEs and sites may use TDA’s Record of Leftover/Recycled Food (H1568) and/or Daily Meal Production Record – Child Care (H1530) to document leftover/recycled food or may create their own document to record this information. This documentation must be available during a review or upon request.

4114.3 Donations

CEs and sites that receive donations of food for use in the CACFP nonprofit food service must maintain documentation of such donations to include, at minimum:

1. Date of the donation
2. Description of the item(s) donated (i.e., fat-free milk)
3. Amount of the donation (i.e., gallons, half-gallons, pints)
4. Quantity of the donation (i.e., 10, 20)

Donation documentation could be an individual receipt or donation log or any other method that captures, at minimum the above information.
4114.4 Ingredients Listing/Nutrition Facts Label

Ingredients listing and nutrition facts label are found on all food items, whether processed or not, with the exception of fresh fruits and vegetables. This information is used to confirm that the food product meets requirements for use in the CACFP. For example, bread must be whole wheat or enriched. This information is found in the ingredients list on the package of bread.

4114.5 CN Labels

Main dish products that contribute at least ½ ounce to the meat/meat alternates component of the meal pattern (for example cheese or meat pizzas, meat or cheese burritos, breaded fish, chicken nuggets) and juice and juice products containing at least 50% full-strength juice by volume (for example frozen juice bars and sherbet) are the only products eligible for Federal CN Labeling. 100% juice products are **NOT** eligible for a CN label.

Products containing the CN label will have the following information printed on the principal display panel of the label:

- Product name.
- Ingredients listed in descending order by weight.
- Inspection legend for the appropriate inspection.
- Establishment number (for meat, poultry, and seafood items only).
- Manufacturers or distributor’s name and address.
- CN label statement. The CN label statement must be an integral part of the product label and include the following information:
  - CN logo, the distinctive border around the CN statement.
  - Six-digit product identification number which will appear in the upper right hand corner of the CN label statement.
  - A statement of the product’s contribution toward meal pattern requirements for the Child Nutrition Programs.
  - A statement specifying that the use of the CN logo and label statement is authorized by USDA FNS.
  - The month and year the label was approved by USDA FNS.

If a CE or site purchases and serves a product without a CN label and the product does not meet CACFP requirements, the meal/snack will not be reimbursable, unless the CE or site has a product formulation statement for the item. See Item 11500, *USDA Child Nutrition (CN) Labels*, for more information.
CEs and sites must keep:

- The original CN label from the product carton.
- A photocopy of the CN label shown attached to the original product carton; or
- A photograph of the CN label shown attached to the product carton.

Photocopied or photographed CN labels must be visible and legible to be acceptable documentation.

Generally, watermarked CN labels printed from a website are not acceptable documentation. However, if the original, photocopied, or photographed CN Label is not available a CE may provide:

- The bill of lading (invoice) containing the product name; and
- A hard copy of the CN Label copied with a watermark displaying the product name and CN number provided by the vendor; or
- An electronic copy of the CN Label with a watermark displaying the product name and CN number provided by the vendor.

CN labels are generally approved for a period of five years; however some approvals are for a shorter period of time such as one year. The list of authorized CN labels includes the CN label expiration date. CEs and sites should frequently check this list to ensure the CN labeled products being used are still authorized and creditable.

To locate a list of authorized CN labels issued to manufacturers go to the USDA FNS CN Labeling website at [http://www.fns.usda.gov/cnd/cnlabeling/authorized.htm](http://www.fns.usda.gov/cnd/cnlabeling/authorized.htm).

Manufacturers may not, under any circumstances, place the CN logo and contribution statement on fact sheets or other product information.
Example of a CN Label:

```
060000*
This 5.00 oz. Pizza with Ground Beef and Vegetable Protein Product provides 2.00 oz. equivalent meat/meat alternate, ½ cup serving of vegetable, and 1 ½ servings of bread alternate for the Child Nutrition Meal Pattern Requirements. (Use of this logo and statement authorized by the Food and Nutrition Service, USDA, 00/98**)
```

* CN identification number
** Month and Year of original approval

### 4114.6 Product Formulation Statements

When purchasing a processed product that does not contain a CN label, the CE or site may request a product formulation statement from the manufacturer.

A product formulation statement from a food manufacturer must contain:

- A detailed explanation of what the product actually contains.
- The amount of each ingredient in the product by weight or measure, as appropriate.
- A certifying statement as to the contribution of the product to the meal pattern.
- The signature of a high-ranking official employed by the manufacturer.

CEs and sites are responsible for:

- Reviewing the manufacturer’s product formulation statement before serving to determine the credibility of information provided by the manufacturer.
- Ensuring the proper documentation is maintained on each commercially prepared product used to meet USDA meal pattern requirements.
- Assuring that the food product meets specifications and has the correct code number.
Sample product formulation statements that have been developed to assist CEs and sites when documenting the creditable amount of food in products to meet meal pattern requirements can be found on the USDA FNS CN Labeling website at:


NOTE: Product formulation statements are sometimes referred to by other names, such as product analysis, specifications, or recipe analysis.

4115  Food Preparation

CEs and sites may prepare food on-site, at a central kitchen or may purchase meals from a vendor. Regardless of the method of food preparation, the meal pattern requirements, record keeping requirements, as well as all other requirements must be met.

4115.1 On-site Food Preparation

Independent centers and sponsored sites generally prepare their own meals. Those who do are responsible for their own purchasing, menu planning, cooking, serving, and cleanup.

USDA prohibits the use of deep-fat fried foods that are prepared on-site, in a central kitchen, or satellite kitchen as part of a reimbursable meal. Deep-fat frying means cooking by submerging food in hot oil or other fat. This prohibition does not apply to vended meals that contain deep-fried foods as long as the deep-fried food was prepared by the vendor off-site.

Foods that are pre-fried, flash-fried, or par-fried by a commercial manufacturer may be served, but must be reheated by a method other than deep-fat frying.

4115.2 Vended Meals

CEs and sites may choose to purchase meals from a food service management company/vendor or school.

CEs and sites may purchase meals in bulk or as units. Whether the CE or site prepares their own meals or they purchase meals for delivery, they are responsible for ensuring that the meals meet CACFP meal pattern requirements.

CEs and sites purchasing meals must do so according to the procurement policies in this handbook.
Food Service Management Companies

Food service management companies (FSMC) are generally for-profit vendors, e.g., caterers. If a CE or site wants to contract with an FSMC, they must follow the procurement guidelines provided in Section 7000, Financial Management.

Program Meals Obtained from a School Food Authority that Participates in the NSLP/SBP

CEs and sites that obtain meals through a contract with a school food authority (SFA) must adhere to the following procedures:

- **Meal Production Records** - The CE or site may use the meal production records provided by the school as documentation for the CACFP meal service.

  CEs and sites are required to keep the delivery receipt from the school for each day’s meal service as documentation of the meal offered. The delivery receipt must indicate the following:

  o Identify the menu items;
  o Amount/quantity of each menu item delivered;
  o Number of servings of each item; and
  o Serving instructions, such as what constitutes a serving and which serving utensil to use. (The serving size is based upon the meal pattern requirements as provided to the school by the CE or site in the contract.)

- **Food Service Management Company/Vendor Site Review** – CEs and sites do not have to complete an on-site review of the food preparation facility, however; the CE or site must complete the Food Service Management Company/Vendor Monitor Review (H1529), Sections 3 and 5, for an observed meal service.

- **Meal Analysis** – The meals provided by the school are subject to a meal analysis conducted by the TDA department that monitors the NSLP/SBP.

**REMINDER:** This only applies to CEs and sites that purchase Program meals from a SFA that participates in the NSLP/SBP.
4115.2.1 Monitoring FSMC/Vendor Contracts

If a CE or site contracts with a Food Service Management Company (FSMC) or vendor to provide food service, the CE or site must conduct an annual on-site monitoring review of each food preparation site used by the FSMC/vendor to provide meals for their contract. The review must be conducted during each CACFP Program Year (October 1 through September 30 of any given year). CEs and sites must use the Food Service Management Company / Vendor Monitor Review (H1529), to conduct the monitoring review.

Sponsors may conduct this review in conjunction with the required reviews of their sites, but are not required to do so.

4116 Service of Traditional Foods

NOTE: This does not apply to for-profit contracting entities

CEs and sites that are public entities or nonprofit organizations, including those operated by Indian tribes and tribal organizations, which primarily serve Indians, are allowed to accept the donation of traditional foods and serve traditional foods as part of a reimbursable meal.

Traditional foods are defined as food that has traditionally been prepared and consumed by an Indian tribe which includes the following types of food:

- Wild game meat
- Fish
- Seafood
- Marine mammals
- Plants
- Berries

To make use of these products, the CE and site must make sure the following requirements are met:

- Ensure that the food received is whole, gutted, gilled, as quarters, or as a roast, without further processing.
- Make a reasonable determination that the
  - animal was not diseased;
  - food was appropriately butchered, dressed, transported, and stored to prevent contamination, undesirable microbial growth, or deterioration; and
  - food will not cause a significant health hazard or potential for human illness.
• Carry out any further preparation or processing of the food at a different time or in a different space from the preparation or processing of other food for the Program to prevent cross-contamination.
• Clean and sanitize food-contact surfaces of equipment and utensils after processing the traditional food.
• Label donated traditional food with the name of the food item.
• Store the traditional food separately from other food for the Program, including through storage in a separate freezer or refrigerator or in a separate compartment or shelf in the freezer or refrigerator.
• Follow Federal, State, local, county, Tribal, or other non-Federal law regarding the safe preparation and service of food in public or nonprofit facilities.
• Follow other such criteria as established by the Secretary of Agriculture and Commissioner of the U.S. Food and Drug Administration.

Donation of traditional foods must be documented as required in Item 7450, Donations.

4117    Excess Meals

CEs and sites must plan and prepare meals with the intent of serving one meal per participant per approved meal type per day. However, due to unanticipated fluctuations in participation a CE or site could produce more meals than participants in attendance to consume them.

CEs and sites are encouraged to seek alternatives to avoid food waste before discarding the excess food.

Some potential alternatives include, but are not limited to:

• Refrigerating the food for next day use (recycling); and/or
• Donating the excess foods to homeless shelters, food banks, or food pantries.

CEs and sites must ensure they follow all local health and sanitation codes before sharing or donating food.

CEs and sites that have excess food and set up a sharing table or donate the excess food must adhere to the following requirements:

• Documentation of:
  o Date of excess food;
  o Reason for the excess food; and
  o What was done with the excess food (i.e., donated).
• For donated food, a written agreement with the agency receiving the donated food that includes at minimum:
  o Terms of the agreement;
  o Duties of the agency; duties of the CE or site; nondiscrimination;
  o Representatives of the agency receiving donated food not an officer, employee, or agent of the CE or site;
  o Liability;
  o Hold harmless and indemnification; and
  o Certification of liability insurance.

A sample agreement is located in Section 11000, Resources.

The instances of excess food should be extremely limited and CEs and sites must ensure that they adhere to CACFP requirements in planning and preparation of meals.

4118 Use of USDA Foods

CEs and sites may participate in both CACFP and The Emergency Food Assistance Program (TEFAP). TEFAP is an emergency food assistance program that supplies USDA Foods to eligible recipients through organizations such as soup kitchens, pantries, or other organizations.

Federal regulations require that if USDA Foods are distributed or used in prepared meals, recipients must not be required to make any payments in money, materials, or services for or in connection with the receipt of USDA Foods.

CACFP cash-in-lieu funds must be kept separate from other funds (including TEFAP administrative funds), since the CACFP cash-in-lieu funds must be used only to purchase or obtain foods for use in CACFP. CEs and sites may use CACFP cash-in-lieu funds at food banks for obtaining non-USDA Foods. Refer to Section 3000, Program Agreement, for more information regarding USDA Foods.

4120 Meal Time Restrictions

CEs and sites must ensure that the following meal time restrictions are observed:

• Breakfast meal service may be no more than two hours in duration;
• Lunch meal service may be no more than two hours in duration;
• Supper meal service must begin no earlier than the end of the normal school day and may be no more than two hours in duration;
• Snack service may be no more than one hour in duration and must begin no earlier than the end of the normal school day;
• Two hours must elapse between the beginning of a:
  o Meal service and the beginning of a snack (this includes a snack served through the NSLP Afterschool Care Program (ASCP))
  o Snack (this includes a snack served through the NSLP ASCP) and the beginning of a meal service
  o Snack (this includes a snack served through the NSLP ASCP) and the beginning of another snack (if the CE/site has received prior approval, see note below)

NOTES:

• Supper and snack meal service times on the weekends or school holidays do not have to be the same as the meal service times during the week
• Snack meal service does not have to occur prior to supper meal service
• A CE and site may be approved to serve two snacks (as opposed to one snack and one meal) with TDA approval – requests must be made in writing and include a justification
• Extended day schools may participate as long as the program begins after the regular school day has ended. Refer to Section 10, Afterschool Meal Programs, of the NSLP Administrator’s Reference Manual, for guidance on how schools determine the end of the regular school day.

4130 Meal Service Styles

CEs and sites may serve meals:

• As a unit (cafeteria style/pre-plated/unitized).
• Family style.

In either type of meal service, the CE or site must ensure that the minimum quantities of each meal component are available to each child. In cafeteria-style meal service, each child must be served at least the minimum amount of each component.

An emergency shelter may permit parents or guardians to prepare their own meals using food items provided by the shelter; however, meals must be served and eaten in a congregate setting. Meals that are consumed in private family quarters in a shelter are not reimbursable.
4131 Cafeteria/Pre-plated/Unitized

Cafeteria style meal service occurs when children are served food components as they proceed down a serving line.

Pre-plated and unitized style meal service occurs when the CE or site pre-plates all required components of the meal in the minimum serving sizes and serves them as one unit to the child.

4131.1 Offer Versus Serve

Offer versus serve (OVS) is an approach to menu planning and meal service that allows children to decline some of the food offered in a reimbursable breakfast, lunch, or supper. OVS is not allowed at snack.

Using OVS can help at-risk afterschool programs reduce food waste and costs while maintaining the nutritional value of the meal that is served; however, the use of OVS is optional.

OVS at Breakfast

The CACFP breakfast meal pattern requires three food components to be offered: milk, fruits and vegetables, and grains. As a reminder, fruit and vegetables are one combined component in the breakfast meal patterns.

When using OVS at breakfast, at least the following four food items, in the required minimum serving sizes, must be offered:

1. A serving of milk;
2. A food item from the fruit and vegetable component;
3. A food item from the grains component; and
4. A food item from the meat/meat alternate component or one additional item from the fruit and vegetable component or grains component.

All the food items offered must be different from each other. For example, while a flake cereal, such as bran flakes with raisins, and a puff cereal, such as a puffed rice cereal, are two types of cereals that are not identical, they are the same food item.

A child must take at least three different food items from any of the food items offered. The food items selected may be from any of the required components and must be in the required minimum serving sizes.
Here is an example of a reimbursable OVS breakfast menu:

- ½ cup berries;
- ½ cup grapefruit;
- 1 serving pancakes; and
- 1 cup (8 oz) of fluid milk

OVS at Lunch or Supper

The CACFP lunch and supper meal patterns requires all five food components to be offered: milk, meat/meat alternates, vegetables, fruits, and grains.

When using OVS at lunch or supper, at least one food item from each of the five food components, in the required minimum serving sizes, required at lunch and supper must be offered:

1. A serving of milk;
2. A food item from the meat/meat alternate component;
3. A food item from the vegetable component;
4. A food item from the fruit component; and
5. A food item from the grains component

Similar to OVS at breakfast, all of the food items offered at lunch and supper must be different from each other. For example, while apple slices and apple sauce are two types of apples that are not identical, they are the same food item. Unlike OVS at breakfast, at lunch or supper meals using OVS, a child must take at least three food components, rather than three items, to ensure the child takes an adequately nutritious meal. A child must select at least the minimum required serving size of the components for them to be counted. It is the child’s choice to select or decline a food component. At-risk afterschool care centers may not specify what food components a child must select.

Here is an example of a reimbursable OVS lunch menu:

- 2 ounces Parmesan Chicken;
- ½ cup spinach salad;
- ¼ cup broccoli;
- 1 cup pasta; and
- 1 cup (8 oz) of fluid milk.
When using OVS, CEs and sites have the option to go beyond the minimum requirements. Within each component, different food items may be offered, giving children many combinations for building a reimbursable meal. Offering different food items when using OVS increases the likelihood that children will select foods they prefer and reduces waste.

For example, an OVS lunch menu may offer milk, roasted chicken, black beans (credited as a meat alternate), rice, broccoli, and apple slices. This menu includes two food items from the meat/meat alternate component (roasted chicken and black beans) for children to choose from. Please note, one serving of dry beans and peas may count toward the meat/meat alternate component or the vegetable component, but not both in the same meal.

In this menu, the black beans are designated as a meat alternate. The CE or site must decide how dry beans or peas are credited prior to meal service and it cannot be switched during meal service. Therefore, a child could not select milk, roasted chicken and black beans, and have it count as three components in this example.

As explained above, offering two servings of the same food item is not permissible under OVS. All food items offered must be different from each other. For example, an OVS breakfast with a serving of milk, banana, and two servings of toast (e.g. toasted enriched cinnamon-raisin bread and toasted whole-wheat bread) would not be reimbursable because the toast is two servings of the same food item.

NOTE: All grain items offered must be whole grain-rich for the meal designated to meet the whole grain-rich requirement or if the CE or site only serves one snack or meal per day.

However, a CE or site could provide children choices within a food item as long as at least four different food items are offered at breakfast and at least five different food items are offered at lunch or supper meals. For example, an OVS breakfast could include:

- Milk;
- Banana;
- Two types of toast (e.g. toasted enriched cinnamon-raisin bread and toasted whole-wheat bread); and
- Cereal.

Further, a larger food item that is worth two servings in weight, such as a two ounce bagel, counts as only one food item under OVS, not two.

If the CE or site offers combination foods or two or more food items from one food component, such as bread and rice, instructions or signs must be available to let staff and children know what choices make up a reimbursable meal.
The instructions and signs should let a child know that they cannot select two of the same food items or components. For example, a child could not select two pieces of toast and milk and have it count towards a reimbursable breakfast because only two different food items were selected. Additionally, a child could not select two servings of chicken and one serving of rice and have it count toward a reimbursable lunch because only two components were selected.

While the child may decline some food items or components in OVS, they must take the full minimum serving size of the food components they choose in order for the meal to be reimbursable.

If a CE or site runs out of a component, all meals served after the required component is unavailable may not be claimed. If a CE or site runs out of a food component, all meals served after that point are not reimbursable because the CE or site was unable to offer the rest of the children a complete reimbursable meal. However the CE or site can replace the food item with another food item in the same food component and the meals would still be reimbursable. CEs and sites are encouraged to offer a variety of options to ensure children receive a healthy well balanced meal which contains all components. This reduces the chance of running out of a required component, resulting in meals that cannot be claimed.

**The offer vs. serve option cannot be used in the family style meal service.**

### 4132 Family

Family style meal service occurs when children are allowed to serve themselves from common serving dishes of food placed on the table.

In family style meal service:

- A sufficient amount of prepared food must be placed on each table to provide the full, required portions of each of the food components for all children at the table, and to accommodate adults if they eat with the children;
- Children should initially be offered the full, required portion of each meal component. The family style meal service allows children to make choices in selecting foods and the size of initial servings;
- It is the responsibility of the CE/site, during the course of the meal, to actively encourage each child to accept service of the full, required portion for each food component of the meal pattern, e.g., if a child initially refuses a food component, or initially does not accept the full, required portion of a meal component, the CE/site staff should offer the food component to the child again; and
- Second meals cannot be claimed for reimbursement.
In line with the nutritional goals of the CACFP, family style meal service encourages a pleasant eating environment, promotes mealtime as a learning experience by allowing children to serve themselves from common platters of food (with assistance as needed) and provides educational activities that are centered around food. Even when a complete family style meal service is not possible or practical, it may be useful to offer one component or multiple components in a family style manner.

When child does not take a food component or the full minimum serving size of a food component during family style meals, the CE must encourage the child to serve themselves the full minimum serving size. However, if the child does not serve themselves a food component or take the full minimum serving size of a food component the meal may still be reimbursed.

If a child takes more than the minimum required and the serving dish is emptied before each child is served then the CE or site must re-fill the serving dish so each child is offered a complete reimbursable meal.

A meal can be considered reimbursable and marked as received (point-of-service) when

• It is observed that all required components in quantities sufficient to feed each child participating in the meal service the required portion sizes are on the table; and
• The child is observed participating in the meal service.

Although TDA strongly encourages allowing children to serve themselves in a family style meal service, it is not required.

4140 Congregate Feeding

Meals served in the CACFP are intended to be consumed in settings where organized groups of children are gathered to eat; therefore meals must be consumed on-site in order for the meal to be reimbursable. CEs and sites must not allow children to take meals off-site for later consumption.

Failure to comply with the congregate feeding requirement will result in the disallowance of meals and may lead to placement in the serious deficiency process. Refer to Item 4141, Taking Food Off-site for additional information and allowable practices.

4141 Taking Food Off-site

USDA and TDA recognize that some children may want to save food items to eat at a later time. For this reason, CEs and sites may allow children to take ONE vegetable or fruit or grain item off-site to eat at a later time.
The food item a child takes off-site must be from the child’s own meal or snack, or left on a share table by another child who did not want it. Refer to Item 4150, Share Tables for additional information.

Allowing children to take one item off-site is not a requirement, but CEs and sites that choose to implement this flexibility must have the capacity to monitor when food items are being taken off-site to prevent any food safety or integrity issues from arising.

CEs and sites do not have to receive approval from TDA prior to implementing this flexibility; however if it is determined at a review that there is not adequate oversight TDA may prohibit a CE or site from using this flexibility in future meal services. TDA’s decision to prohibit allowing food items to be taken off-site is not an appealable action. Prior to implementing this flexibility, CEs must ensure local and State health codes allow food items to be taken off-site for later consumption.

4150 Share Tables

Children who, for various reasons, do not want to consume certain food or beverage items included in their meal may return whole food or beverage items they choose not to eat to a share table.

1. CEs should establish clear guidelines for food components that may and may not be shared or reused as part of a later reimbursable meal:
   a. Food components recommended for sharing:
      i. Unopened pre-packaged items, such as a bag of baby carrots or sliced apples stored in a cooling bin.
      ii. Whole pieces of fruit, such as apples or bananas.
      iii. Unopened milk, if immediately stored in a cooling bin maintained at 41˚ F or below.
   b. Food components NOT recommended for sharing:
      i. Unpackaged items, such as salad in a bowl without a lid.
      ii. Packaged items that can be opened and resealed.
      iii. Open items, such as an opened bag of baby carrots.
      iv. Perishable foods, when temperature control mechanism is not in place.

2. If State and local laws permit sharing food items that require cooling, CEs should establish strict food safety guidelines to prevent the risk of foodborne illnesses:
   a. Maintain proper temperature and temperature logs (41˚ F or below) by storing food components in a temperature controlled storage bin, such as an ice tub or cooler.
b. Make note of expiration dates on packaged foods and do not intermix reused items with items that have not yet been prepared and served.
c. Decide how many times a food item can be reused.

3. CEs should supervise the share table at all times to ensure compliance with food safety requirements:
   a. Ask site staff to make sure packaging of items placed on the share table is not open, punctured, or otherwise compromised.
   b. If cooling bins are used, have site staff monitor the bin to ensure that time and temperature control requirements are met.
   c. Invite children to participate as “share table helpers” or to assist site monitors to teach them about food safety and recycling.

4. CEs should promote the share table to children and families:
   a. Provide children and families with information about share table guidelines.
   b. Ask for input from parents and guardians, and make sure families are comfortable with their children participating in the share table option.
   c. Explain the share table concept to children and emphasize the importance of healthy eating and trying new foods whenever possible.
   d. Display signage outlining share table “rules” and encouraging recycling.

The food and beverages returned to a share table may then be used in a number of ways:

- Children may take an additional helping of a food or beverage item from the share table at no cost;
- Food or beverage items left on the share table may be served and claimed for reimbursement during another meal service; and/or
- Food or beverage items may be donated to a non-profit organization, such as a community food bank, homeless shelter or other non-profit charitable organization (see Item 4117, Excess Meals).

CEs and sites must ensure the use of a share table is allowed in the CEs or sites city/county and if not prohibited that all local and State health and food safety codes are followed.

CEs and sites must also ensure the following:

- Steps are taken to encourage each child to consume his/her meal, including preparing appealing meals and serving them in a convenient manner;
- Milk is only recycled when the carton is unopened
- Reuse of food and beverage items only occur in situations where it is necessary to prevent food waste.
4160 Prohibition of Separation by Gender

Regardless of which meal service style is chosen, CEs and sites may not separate children on any protected basis, including gender, during a meal service, whether or not that child is participating in the meal service.

USDA recognizes there are some situations in which separation by gender may be permissible. A CE may request an exemption to the prohibition against separation by gender in the following circumstances:

- Religious institutions – meal service is provided at a religious institution that operates under the dictates of the religion with which they are affiliated.
- Juvenile correctional facilities – meal service is at a correctional facility where combining members of the opposite gender would present a potential safety risk.
- Facilities that separate by gender as normal part of their operations – meal service is at a facility such as a gender-separated camp.
- Other – those situations that do not meet the criteria above. These types of requests will be reviewed on a case-by-case as must be approved by TDA and the FNS.

CEs requesting this exemption will use the Gender Separation Exemption Request form located in the Application Module, Download Forms page in TX-UNPS. Refer to Section 6000, Civil Rights for further information on discrimination and protected classes.

4170 Counting Meals and Snacks

CE’s and site’s meal count system must:

- Provide accurate counts of reimbursable meals and snacks served to eligible children; and
- Ensure the count is taken at the point of service (where it is observed that the child receives a reimbursable meal).

Limit on Quantity of Reimbursable Meals

CEs and sites may serve any or all of the following:

- Breakfast
- Lunch
- Supper
- Afterschool Snack
To be counted and claimed, meals and snacks must meet meal pattern requirements and must be:

- Served to children who are participating in the educational or enrichment program;
- Eaten at the site (congregate feeding);
- Served to children who meet CACFP age requirements (through age 18 years, 19 if the child turns 19 during the school year.) Children with disabilities are eligible without regard to age;
- Served at a time that TDA has approved;
- Served by a CE or site that TDA has approved for participation in the CACFP;
- Supplied by the CE or site;
- Prepared by a source (self-prep or vended) that TDA has approved.

Emergency shelters may claim meals served to children on weekdays and weekends.

CEs and sites cannot claim reimbursement for meals or snacks that are:

- Provided by a child’s parent/guardian, e.g., a sack lunch.
- Served to adults.

NOTES:

- Breakfast can be claimed **only** during school holidays or weekends during the school year.
- Lunch can be claimed **only** during school holidays or weekends during the school year, **except that** lunch meals may be claimed for those children who only attend school half-day, such as pre-school.
- CEs and sites **cannot** claim reimbursement while school is out of session over the summer break.

### 4171 Meal Service Record

CEs and sites must record meal counts and attendance on a daily basis. Meal counts must be recorded at the point of service where CE and site staff observes that an eligible child receives a creditable meal or snack. A meal or snack is creditable when a child receives all required components in the correct quantities.

If a CE or site serves meals cafeteria style, a staff member must be stationed at the end of the serving line to count the meals as they are served. If a CE or site serves meals family style, a staff member must count the meals when they are served.
CEs and sites must record meal counts on the *Daily Meal Count and Attendance Record (At-risk)* (H1535-AT), or an alternate form. The *Daily Meal Count and Attendance Record (At-risk)* (H1535-AT), or alternate form must be completed in ink or other non-erasable form and all changes to the form must be initialed and dated by the person making the change.

CEs and sites using alternate documentation must ensure all information, including the certification statement and spaces for date and signature, contained on the TDA developed forms is contained on the CE or sites alternate documentation and available for review, to avoid disallowances.

CEs and sites must ensure that all items on the form are completed, including the:

- Date of food service.
- Names of all children enrolled in day care; or for at-risk, names of children participating in the education or enrichment program.
- Age of each child.
- Meal counts, by meal type, for each participant.
- Total participant meals, Program staff meals and non-Program meals served.

The *Daily Meal Count and Attendance Record (At-risk)* (H1535-AT) contains a certification statement that must be signed and dated by the CE or site representative.

CEs and sites that possess the means to complete the *Daily Meal Count and Attendance Record (At-risk)* (H1535-AT), or an alternate, electronically **at the point of service** may do so provided that they:

- Have the means to securely capture the required CE or site representative date and signature; and
- Have the ability to print the form on demand, to ensure compliance with the records availability requirements as outlined in Item 5300, Administrative Reviews. CEs and sites must have a plan in place to address technical difficulties such as system failures.

**NOTE:** Electronic completion at point of service does not mean taking the meal count manually and then entering the attendance and meal counts in a spreadsheet or software package and disposing of the original source documentation. CEs and sites must maintain the original documentation for the required retention period.

**4172 Second Meals During One Meal Service**

CEs and sites must plan and prepare meals and snacks with the intent of serving no more than one meal and/or snack per child per day.
Second meals and/or snacks may be claimed only if the second meals were served due to an unanticipated fluctuation in participation resulting from conditions beyond the CE’s or site’s control; and

- The meals were served cafeteria/pre-plated/unitized style. CEs and sites may not claim second meals under any condition when the meals are served family style.
- The second meals complied with meal pattern requirements.
- The second meals were served to eligible Program participants.
- The CE or site submits documentation justifying the second meals.
- TDA approves the justification for serving second meals due to reasons beyond the CE’s or site’s control.

CE’s and site’s meal production records, or other documentation, must show that the quantity of each prepared component was adequate for each meal served (including any second meals) and contained the minimum of each required component.

**EXAMPLE:** Based on historical participation data the cook prepares suppers for 30 children. Threatening weather conditions caused only 15 children to attend the afterschool program. In this situation, weather caused a fluctuation in attendance, which in turn resulted in sufficient food being prepared to serve the remaining 15 children seconds.

Therefore, if all the above requirements are met, the CE or site may claim second meals and/or snacks served to the 15 children that attended the afterschool program.

**4173 Field Trips**

The Texas Health and Human Services Commission (HHSC) Child Care Licensing (formerly DFPS) consider organized activities directly related to the provision of child care, e.g., field trips, to be an “extension of the center and subject to regulation.” Therefore, CEs and sites may claim reimbursement for meals that are served during a field trip if:

- The activity is directly related to child care.
- All Program requirements are met.

Program requirements include, but are not limited to, the following:

- Meals must meet meal pattern requirements for the appropriate age group and must be served to eligible children.
- All state and local health department standards, including maintaining food at proper temperatures, must be followed.
- Daily meal production records that include the food items and amounts of food prepared must be maintained.
• Meal counts for meals served to eligible children must be documented on the Daily Meal Count and Attendance Record (H1535-AT), or an alternate meal count form.
• Meals must be provided by the approved source (self-prep or vended) named in the Site Application - Centers. If a food service management company (FSMC) supplies the meals, they must be provided in a manner and detail prescribed in the Invitation for Bid and Contract for Purchased Meals.
• Meals purchased from restaurants or “fast food” outlets are not reimbursable without a product formulation statement from the food manufacturer.
• Meals that are served to children who are in transit to the center or their homes cannot be claimed as reimbursable meals.

Field trips must be documented in writing, and must include the following information:

• Date of trip;
• Destination of trip;
• Duration (departure and return time) of the trip;
• Meal types served on the trip;
• A description of the location where the meal was served;
• A description of the method used to ensure that foods are held at proper temperatures;
• A list of foods served on the field trip; and
• A list of everyone that participated in the field trip.

In addition, the employee completing the documentation of the field trip must sign a certification statement that reads:

"I certify that to the best of my knowledge the information reported about this field trip is true and correct. I understand misrepresentation may result in prosecution under applicable state or federal laws. I certify that meals were prepared, delivered, and served in accordance with all state and local health department standards."

CEs and sites are not required to obtain prior approval from TDA when planning a field trip. However, a sponsor may require that sites obtain prior approval for field trips as a condition of reimbursement for meals served off-site.

Occasionally, field trips may include a visit to a Summer Food Service Program (SFSP) site. CEs and sites cannot claim reimbursement for meals that are provided and served by SFSP sites.

A sample form, Field Trip Food Service Documentation, is provided in Section 11000, Resources. CEs and sites are not required to use this form, but must ensure that the required elements are recorded on the day of the field trip.
4200 Program Administration

If a CE creates, develops, or produces materials with federal funds, the USDA FNS may reproduce or publish the material. USDA FNS may also authorize others to reproduce, use, or publish the material. A CE may reproduce any material developed by TDA or USDA as long as the reproduction is:

- Used in an USDA FNS program.
- Not used for profit.

4210 Management and Monitoring

CEs are responsible for the management and monitoring of the Program in their centers; additionally, a sponsor is responsible for the management and monitoring of the sites that it sponsors. These responsibilities include:

- Making pre-approval visits (sponsors only).
- Adding, submitting changes for, and terminating sites.
- Ensuring sites maintain a current license/exemption (if applicable).
- Conducting training.
- Conducting reviews (sponsors only).
- Providing technical assistance.
- Disbursing payments to sites (sponsors only).
- Ensuring sites submitted for participation are not disqualified from participation in any Child Nutrition Program, as well as ensuring site staff in principal positions or performing CACFP functions are not disqualified (see Section 1000, Introduction for a list of other Programs).

4211 Parental Notification

CEs must notify households that the CE participates in the CACFP.

Additionally, sponsors must ensure that their sites provide the same notification. The CE may provide this information or may require the sites to provide this information to the households. The Building for the Future flyer located at https://www.squaremeals.org under CACFP Administration and Forms must be used to satisfy this requirement.

The flyer presents the information in English and Spanish (other translations will be made available upon request) and provides:

- A brief statement about the CACFP.
- Notice of the CE’s/site’s participation in the CACFP.
• The USDA and TDA toll-free telephone numbers for households with questions or concerns about the CACFP.
• The name and telephone number of the CE with administrative oversight of the center or sponsored site.

CEs must retain documentation of their method of distribution.

CEs and/or sites must:

• Distribute the flyer annually by the beginning of each CACFP Program Year;
• Provide the flyer to households who enroll children for child care or who participate in the at-risk program during the CACFP Program Year
• Ensure that the English and Spanish versions of this flyer are posted where it can be easily seen.

Additionally, sponsors must also post the English and Spanish versions of the flyer in their administrative office(s).

4212  Documentation of Attendance

CEs and sites must maintain a daily attendance log or roster of the children attending their educational or enrichment program. The daily attendance roster must contain each child’s name and age.

CEs and sites can use TDA’s Daily Meal Count and Attendance Record (H1535-AT), or alternate, to record attendance and meal counts. If the at-risk afterschool care center uses TDA Daily Meal Count and Attendance Record (H1535-AT) it will satisfy the attendance log or roster requirement.

4213  Policy Statement

The Contracting Entity Management Plan contains the Free and Reduced-Price Policy Statement which CEs must agree to in order to participate in the CACFP. CEs must sign this statement with their initial application and with the renewal application, if needed.

4214  State Government Privacy Policy

Texas’ State Government Privacy Policy legislation stipulates that an individual has the right to review their personal information as maintained by a state agency. An individual also has the right to request the correction of inaccurate information. TDA is required to consider the request, but reserves the right to determine whether the requested correction is appropriate.
A privacy statement is written at the bottom of all TDA forms that request personal information about a specific individual, and at the bottom of the TX-UNPS logon page under TDA Disclaimer.

4215 Making Changes in Operations

A CE must notify TDA of changes to its operation (such as changing meal times) through its CE application or site application in TX-UNPS, and mail, fax or email any required documentation to TDA.

The following information must be submitted:

- **CE Application or Site Application** (in TX-UNPS) as appropriate; and
- Any additional documentation needed dependent on the change. For example, if the change is an address change, you must submit a copy of the new license that reflects the address change and proves the site is licensed to operate at that location or if exempt, documentation of compliance with health and safety requirements.

**NOTE**: A site cannot be approved if it does not meet the licensing and/or health and safety requirements.

4220 Training and Education

Proper training is an important element in ensuring compliance with Program requirements and minimizing disallowances, unallowable costs and termination of Program participation. CEs are required to provide and attend training, as described below.

Educating staff, sites, and participants in proper nutrition, physical activity, and healthy lifestyles (including limiting the use of electronic media) is also an important part of the Program purpose. Although promoting physical activity and limiting the use of electronic media is not required, CEs are encouraged to devote time to educating participants. The cost of these efforts can be an allowable expense and is further described in Item 4333 Physical Activity and Limiting the Use of Electronic Media and in Item 7400, Nonprofit Food Service, and FNS Instruction 796-2, Financial Management – Child and Adult Care Food Program.

4221 Required Training - Sponsoring Organizations

- New site staff must receive training **prior** to the site’s participation in the Program and annually thereafter.
- New site staff who performs key activities must receive training **prior** to beginning key activities.
- Participating site staff must attend training annually.
• A new employee of the sponsoring organization (SO) who performs key activities must receive training prior to beginning key activities.
• A current employee of the SO must receive training annually.

Sponsors must plan trainings that are appropriate to the experience level and duties of the sponsor’s and site’s staff. Experienced and inexperienced staff should not get the same training year after year; however, repetition of some information may be necessary to ensure continued Program compliance.

Although all topics must be included in the annual training, a sponsor may provide more information on some topic than others. A sponsor’s training should always address areas in which deficiencies have been identified.

There is no requirement for the amount of time spent on training. Therefore, a sponsor may only need a short review on some topics, while other topics require a longer period of time.

Training may be conducted in a variety of ways to meet the needs of the sponsor’s and site’s staff. Sponsors may use classroom style, on-site, distance learning (with the exceptions listed below), or other innovative training techniques, provided the training is properly documented and the training accomplishes the regulatory requirements for training content and frequency.

However, sponsors may not fulfill the training requirements by providing a training video to and requiring staff to certify that they watched it. Training on video, web-based training, and/or other independent learning approaches are only permitted to fulfill the requirement if there are means to verify that each trainee has actually received the training, i.e., pre- and post-tests, activities, exercises, etc. Sponsors may use electronic signatures to verify that sponsor and site staff has completed electronic training.

4221.1 New Site and Sponsor Staff

The sponsor, its staff and new site staff who perform key CACFP activities must participate in or receive training in the following areas and subtopics:

• Program Meal Pattern
  o Child meal pattern
  o Serving sizes for age groups
  o Creditable foods
  o Meal service styles
  o Accommodating special needs diets
  o Menu planning
• Meal Counts
  o Daily (point of service)
  o Weekly
  o Monthly
• Claims Submission
  o Due date
  o Late claims
  o Adjusted claims
• Claims Review Procedures
  o Review elements
  o Adverse Action
  o Appeal rights
• Recordkeeping Requirements
  o Daily, weekly, monthly forms
  o Meal production records
  o Attendance records
  o Financial records
  o Record retention
• Purchase meals (FSMC/Vendor)
• Reimbursement System
  o Administrative fee
  o Payment schedule
• Civil Rights

TDA provides Civil Rights training materials on the TDA website at http://www.squaremeals.org, click on F&N Resources, then “Training,” select “Online Education and Self Study”, and finally choose the English or Spanish course.

TDA may require sponsors to attend additional training during the Program Year. Sponsors will be notified if and when mandatory training is scheduled.

Key CACFP activities include:

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<th>Enrollment</th>
<th>Eligibility Determination</th>
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<tr>
<td>Attendance Records</td>
<td>Meal Preparation</td>
<td>Meal Service</td>
<td>Meal Counting</td>
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<tr>
<td>Claim Preparation</td>
<td>Monitoring</td>
<td>Civil Rights</td>
<td>Training</td>
</tr>
</tbody>
</table>

4221.2 Participating Sites and Current Sponsor Staff

After a sponsor’s first Program Year of participation, the sponsor, its staff, and site staff that perform key CACFP activities must participate in or receive training annually in the same areas and subtopics as listed in 4221.1.
TDA may also require sponsors to attend additional training during the Program Year. Sponsors will be notified when mandatory training is scheduled.

During the Program Year staff may change. New sponsor and site staff are required to be trained on the areas and subtopics. It is the sponsor’s responsibility to ensure new site employees who will be performing key activities receive training prior to beginning these CACFP functions.

The sponsor can develop a method to ensure this training is performed and compliance with the requirement for the staff member to participate is met. This can include the sponsor providing the training as needed, or developing a training plan with the site for a trained site employee to provide the training. All documentation requirements apply in either situation.

The sponsor is responsible for verifying compliance with the training requirements during their review of the site, if the site personnel provided the training.

4222 Required Training - Independent Centers

CEs must train each staff member before they assume any CACFP duty and must train each staff member annually thereafter.

Key CACFP activities include:

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<td>Monitoring</td>
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Training must cover the following topics:

- Program Meal Pattern
- Meal Counts
- Claims Submission
- Claims Review Procedures
- Recordkeeping Requirements
- Reimbursement System
- Civil Rights

Training for each staff member can be specific to their CACFP duties or can include all topics as listed above. Training must be documented as indicated below.
4223  **Physical Activity and Limiting the Use of Electronic Media**

Educating staff, sites, parents, and children on the importance of physical activity and limiting the use of electronic media can contribute to the wellness, healthy growth, and development of young children.

USDA has provided informational materials related to physical activity and limiting electronic media use as well as others which are free to CEs and sites and can be downloaded and printed for use in trainings and other settings. To obtain these materials visit the USDA website at:


CEs and sites are encouraged to use these free resources before developing or purchasing others. However, under certain circumstances, CEs and sites may be able to develop and distribute their own materials related to physical activity and limiting electronic media use and use CACFP funds to pay for those materials.

CEs and sites must ensure:

- The materials (e.g., training curricula, toolkits, newsletters, pamphlets, etc.) emphasize the link between nutritious meals and physical activity and/or limiting the use of electronic media; and
- Costs for these materials are reasonable, necessary, and allocable as to their content in relationship to CACFP requirements.

Reference Item 7400, *Nonprofit Food Service* and FNS Instruction 796-2, *Financial Management – Child and Adult Care Food Program* for further information.

4224  **Training Documentation**

CEs must maintain documentation of all training sessions that include the following:

- Date of training,
- Location of training,
- Training topics,
- Names of participants, and
- Written or electronic signature of the participants.

When a site completes a required training course, the sponsor must present the site with written documentation acknowledging their completion of the training.
The documentation must include the:

- Name of the site.
- Title of the training.
- Date that the training was completed.
- Name of the sponsoring organization.
- Name of the trainer who provided the training.
- Written or electronic signature of an authorized representative of the sponsoring organization.

**NOTE:** TDA materials are produced using federal funds for TDA-sponsored training events and as a tool for attendees to reference and use for training their own staff. No part of TDA’s publications may be reproduced in any form or by any means for profit or for any purpose other than use in USDA FNS programs. TDA cannot guarantee that non-TDA sponsored Program training will contain current or correct information. CEs should contact TDA if there are any questions about information received during training.

**4230 Sponsoring Organizations – Management and Monitoring**

A sponsor is responsible for the management and monitoring of the sites that it sponsors. These responsibilities include:

- Making pre-approval visits.
- Adding, submitting changes for, and terminating sites.
- Ensuring sites maintain a current license/certification/health and safety documents.
- Conducting training.
- Conducting reviews.
- Providing technical assistance.
- Disbursing payments to sites.
- Ensuring sites submitted for participation are not disqualified from participation in any Child Nutrition Program, as well as ensuring site staff in principal positions or performing CACFP functions are not disqualified (see Section 1000, *Introduction* for a list of other Programs).

**4231 Adding, Terminating, or Making Changes to Sites**

Sponsors must inform sites that are not part of their same legal entity that they may apply directly to TDA for participation in the CACFP as an independent CE.
CEs must submit all information and documentation to TDA by the last day of the month for the request to be effective for that same month. In some cases, TDA may be able to approve participation or changes to participation with an effective date in the month prior to submission.

If the information and/or documentation submitted by the CE is incorrect or incomplete, TDA will return the incomplete information and request incomplete documentation before approval. Submitting incomplete or incorrect information or documentation could result in the effective date being a month or months after the initial submission, so TDA recommends requests are submitted as early in the month as possible to allow for corrections to be made during the same month.

REMINDERS:

- Sites and site staff disqualified or excluded from participation in a Child Nutrition Program may not participate in the CACFP.
- Sites that lose their license/certification may not be claimed or participate in the CACFP. It is the sponsor’s responsibility to ensure each site is licensed before submitting an application for participation or a claim each month.

4231.1 Adding a Site

Pre-Approval Visit

Before a sponsor enrolls a site, the sponsor must make a pre-approval visit to the site.

EXCEPTIONS: A CE that is a school is not required to conduct a pre-approval visit to its school sites that are currently participating in the NSLP and a currently participating SFSP sponsor in good standing does not have to conduct a pre-approval visit to its sites that are currently participating in the SFSP.

During the visit, the sponsor must discuss Program benefits and requirements and determine whether the site can provide food service in accordance with CACFP requirements.

A sponsor must use TDA’s Pre-Approval Visit (H1606-AT-P) form, or alternate, to document pre-approval visits.

The sponsor must inform each unaffiliated site that it can apply directly to TDA for participation in the CACFP as an independent CE.
After conducting the pre-approval visit, a sponsor may complete the site application and the budget detail in TX-UNPS and mail, fax or email the remaining required documentation to TDA.

The following information must be submitted:

- **Sponsoring Organization Monitoring Staff Information** (in TX-UNPS) (applies to sponsors of 25 or more sites, including sites being added);
- **Contracting Entity Budget** (in TX-UNPS) amending the sponsor’s budget as the addition of sites will increase the budget;
- **Site Application** (in TX-UNPS) for each site;
- Documentation of area eligibility;
- Documentation of educational or enrichment program; and
- A copy of the site’s license/certification to provide day care services, or exemption from licensing; and
- If exempt from licensing, documentation of compliance with health and safety requirements.

**NOTE:** A site cannot be approved if it does not meet the licensing and/or health and safety requirements.

The sponsor must also obtain from an unaffiliated site, and maintain in the site’s file, a copy of the following:

- Articles of Incorporation, Assumed Name Certificate or Certificate of Formation;
- IRS 501(c)(3) tax-exemption (if applicable);
- Organizational chart; and,
- Governing Body Awareness.

Sponsors must maintain on file a copy of the original **Site Application** from TX-UNPS and the **Permanent Agreement Between Contracting Organization and Child Care Site**, for each site they sponsor and will enter the dates of signature for both the sponsor representative and site representative from the agreement on the site application (applies to unaffiliated sites only).

Sponsors must provide each site a copy of the original site application and **Permanent Agreement Between Contracting Organization and Child Care Site**.

TDA has two types of **Permanent Agreement Between Contracting Organization and Child Care Site**.

- **Permanent Agreement Between Contracting Organization and Child Care Site** - applies to the traditional sponsor/site relationship in which the sponsor passes through funds to the site for operation of the nonprofit food service.
• Permanent Agreement Between Contracting Organization and Child Care Site – Sponsor provides Meals and Snacks - applies to sponsors that also serve as the meal service vendor and conducts the nonprofit food service for the site and retain 100% of the meal reimbursement.

The sponsor must ensure it has executed the proper agreement with the site before submitting the site for approval.

These documents must be provided, upon request, to TDA. In addition, the completeness and accuracy of these documents will be evaluated during administrative and site reviews.

TDA will not approve a site's participation, and sponsors may not claim reimbursement for meals served at a site, before the latest of the following dates:

• Effective date of the site's license;
• Date of the pre-approval visit;
• Beginning effective date on the Permanent Agreement Between Contracting Organization and Child Care Site (unaffiliated sites);
• Latest date that the Permanent Agreement Between Contracting Organization and Child Care Site (applies to unaffiliated sites only) is signed by the site or CE; or
• Date of participation that TDA assigns.

Example: The beginning effective date on the Permanent Agreement Between Contracting Organization and Child Care Site is February 21, 2018; the site’s license is effective March 1, 2018, the pre-approval visit was conducted March 10, 2018. The earliest the site could begin claiming would be March 10, 2018, the date of the pre-approval visit.

NOTES:

• Reference handbook Item 2241, Licensing, for exemptions from licensing requirements.
• Submitting additions, terminations and changes via paper may delay the approval process. TDA highly recommends CEs use TX-UNPS.

4231.2 Documentation of Area Eligibility

At-risk afterschool care center sites must be located in the attendance area of a public school (elementary, middle, or high school) where at least 50 percent of the students are eligible for free or reduced price meals. NOTE: CEs may not round up a percentage. A percentage such as 49.94 cannot be rounded up and would not qualify the site as area-eligible.
CEs must use the free and reduced-price percentages provided on the current school data list when determining eligibility. If no school in the attendance area in which the site is located meets the 50 percent or greater percentage, the site cannot be qualified as area eligible.

**EXCEPTION:** If a CE can obtain from the school in the attendance area in which the site is located documentation for a more recent month that demonstrates that the school meets the 50 percent or greater percentage, that documentation may be submitted to qualify the site as area eligible.

CEs must verify with the school, by written or verbal verification, that the site is located in the school’s attendance area. CEs must also verify with the school, by written or verbal verification, that the school in whose attendance area the site is located draws their attendance from a specific neighborhood.

**EXCEPTION:** Some rural areas or small towns will have a single school that serves the entire town or Independent School District (ISD). In this case, it is acceptable for the “specific neighborhood” from which the school draws attendance to be the entire town or ISD.

Written documentation may include a map with school boundaries, a letter confirming school boundaries, etc. Verbal documentation may include a telephone conversation with an ISD official knowledgeable in school boundaries.

**NOTE:** CEs may not use data for magnet schools, charter schools, or alternate schools that serve the entire ISD, in determining a site’s eligibility. **EXCEPTION:** sites located in magnet schools, charter schools, or alternate schools may use that school’s free and reduced price enrollment data to determine area eligibility.

CEs must verify, by written or verbal verification from the ISD, that the school in whose attendance area the site is located does not target their attendance to children with special needs. Schools such as alternate schools and schools that primarily or only serve children with disabilities, etc., may not be used.

CEs must retain documentation of all school data used in its determination. Documentation includes, but is not limited to, the list of schools, copies of all written information that you receive from school officials (i.e., maps of school boundaries, letters confirming school boundaries, etc.), and written documentation of all verbal information received from school officials.
Documentation of verbal contacts with school officials must include:

- The name of the school being used for the area eligibility determination and the district in which the school is located;
- The name of the school official who was contacted;
- The date the school official was contacted;
- The phone number for the school official contacted; and
- The specific information you were given by the school official.

Failure to retain the required documentation could result in denial of a site’s eligibility and adverse action against the CE.

NOTES:

- SFAs do not have to submit the above documentation for school sites.
- Currently participating SFSP sponsors do not have to submit documentation of area eligibility for sites currently participating in the SFSP unless the sponsor used census data to establish area eligibility.

4231.3 Terminating a Site

To terminate (close) a site, sponsors may complete the process in TX-UNPS and mail, fax or email any required documentation to TDA.

The following information must be submitted:

- *Sponsoring Organization Monitoring Staff Information* (in TX-UNPS) (applies to sponsors of 25 or more sites, this is not needed if the termination of sites decreases your sponsorship to below 25); and
- *Contracting Entity Budget* (in TX-UNPS) amending the sponsor’s budget as the termination of sites will decrease the budget.

4231.4 Making Changes to a Site

To make a change to a site (such as changing meal times), independent CEs, and sponsors may complete the site application in TX-UNPS and mail, fax or email the remaining required documentation to TDA.
The following information must be submitted:

- **Site Application** (in TX-UNPS); and
- Any additional documentation needed dependent on the change. For example, if the change is an address change, you must submit a copy of the new license that reflects the address change and proves the site is licensed to operate at that location or if exempt, documentation of compliance with health and safety requirements.

**NOTE:**

- A site cannot be approved if it does not meet the licensing and/or health and safety requirements.
- Submitting additions, terminations and changes via paper may delay the approval process. TDA highly recommends CEs use TX-UNPS.

Sponsors do not have to obtain the unaffiliated sites’ signatures on the site application for changes the sponsor makes on behalf of the site; however, the sponsor must provide the site a copy of the site application with the changes indicated and maintain a copy on file. The sponsor can print the site application from TX-UNPS to accomplish this, or if completed via paper, mail the paper copy to the site. TDA will verify compliance with this requirement.

### 4232 Denials

A site’s participation will be denied if:

- The site is already participating with another sponsor.
- The site requested a good cause transfer, but the transfer approval letter from TDA is not submitted with the application.
- The site, responsible principal(s) and/or responsible individual(s) has been declared seriously deficient and is on the National Disqualified List (NDL) or Texas Excluded SFSP List (TEXSL).
- The site is currently participating in the Program with a sponsor and signs the site application or Permanent Agreement Between Contracting Organization and Child Care Site prior to June 1 or after July 31.
- The site signed the site application and Permanent Agreement Between Contracting Organization and Child Care Site with multiple sponsors between June 1 and July 31. The sponsor whose Permanent Agreement Between Contracting Organization and Child Care Site shows the earliest sign date of both the site and the sponsor representative has the legally binding application and agreement.
- A copy of the site’s license or alternate documentation, if applicable, was not submitted.
- The site is otherwise ineligible to participate.
4233 Resuming Site Participation

A sponsored site whose Permanent Agreement Between Contracting Organization and Child Care Site has been terminated by mutual consent that wants to resume its participation in the same Program Year must participate with the same sponsor, unless:

- The site has "good cause" for a transfer and TDA approves the site to transfer to another sponsor. Reference Item 4225, Transfers, for more information.
- The site signs a Permanent Agreement Between Contracting Organization and Child Care Site for the next Program Year during the open enrollment period (June 1 through July 31 of each Program Year).
- The site applies to participate directly with TDA.

Sponsors must ensure a resuming site is eligible to participate and submit the same items as required in Item 4220, Adding, Terminating, or Making Changes to Sites, to resume a site’s participation.

4234 Open Enrollment

Sites that are at-risk afterschool care centers ONLY (do not participate in any other component of the CACFP) may select a new sponsor, without prior approval from TDA, between June 1 and July 31 of each Program Year. Permanent Agreement Between Contracting Organization and Child Care Site signed during the open enrollment period are effective August 1 of the same Program Year.

Sites that are traditional child care centers or emergency shelters that also participate in the at-risk afterschool care component may select a new sponsor, without prior approval from TDA, between June 1 and September 30 of each Program Year. Permanent Agreement Between Contracting Organization and Child Care Site signed during the open enrollment period are effective October 1 of the following Program Year.

A new site can sign a Permanent Agreement Between Contracting Organization and Child Care Site with a sponsor at any time during the Program Year. If the Permanent Agreement Between Contracting Organization and Child Care Site is signed between the applicable open enrollment period above, the new site may choose another sponsor before the end of the applicable open enrollment period.

If a site signs a site application and Permanent Agreement Between Contracting Organization and Child Care Site with more than one sponsor during open enrollment, the Permanent Agreement Between Contracting Organization and Child Care Site that was signed earliest by both the sponsor representative and the site is legally binding.
Sponsors **may not** obtain a newly signed *Permanent Agreement Between Contracting Organization and Child Care Site* during the open enrollment period from existing sites in an attempt to prevent the sites from transferring to another sponsor during open enrollment. A newly signed *Permanent Agreement Between Contracting Organization and Child Care Site* signed by a Sponsor and its existing site will not be considered as “signed earliest by both the sponsor representative and the site” if the site signs with another sponsor during the open enrollment period.

Once a site has selected a sponsor, the site may not transfer to another sponsor without prior approval from TDA.

**NOTE:** A site may terminate its *Permanent Agreement Between Contracting Organization and Child Care Site* with the sponsor and apply to participate directly with TDA at any time during the year.

### 4235 Transfers

Prior to open enrollment, sponsors may not recruit nor enter into a *Permanent Agreement Between Contracting Organization and Child Care Site* for the next Program Year with sites that are currently participating or had participated with a sponsor in the CACFP in the current Program Year.

Sites that can demonstrate good cause for transferring from a sponsor may, with prior approval from TDA, enter into a *Permanent Agreement Between Contracting Organization and Child Care Site* with another sponsor at any time during the Program Year.

If a site wants to transfer to another sponsor, the site must:

- Request in writing, and receive, prior approval for the transfer from TDA.
- Demonstrate good cause for the transfer request.
- Submit a letter to its current sponsor stating the intention to terminate their agreement and the effective date of termination.

"Good cause" for transferring from the sponsorship of one sponsor to another during the Program Year is limited to the following conditions:

- A sponsor denies a site access to the Program.
- A sponsor reduces the level of benefit a site receives under the Program, for example, the sponsor:
  - Will not allow sites to claim suppers or weekend meals because the sponsor does not want to monitor those meal services.
Requests and receives approval to withhold more than 15% of the meal reimbursement annually for allowable administrative costs thereby reducing the reimbursement received by the site.

- Any other good cause as determined by TDA.

It is the site’s responsibility to demonstrate that such conditions exist.

EXAMPLE: A site moved to an area where the current sponsor does not provide service. When approving a transfer based on good cause, TDA will specify the earliest dates on which a new Permanent Agreement Between Contracting Organization and Child Care Site may be signed or become effective. Transfers may be approved any time throughout the Program Year when there is good cause. The approval granted by TDA to transfer is only effective one time. A site may not use the same transfer letter to transfer between multiple sponsors.

Sponsors must submit the approval to transfer letter with all other required documentation when adding a site.

Occasionally, a sponsor will cease participation in the CACFP prior to the end of the Program Year. When this happens, TDA notifies the sites that they are approved to transfer to another sponsor. No sponsor may execute an agreement with a site that has been approved for transfer prior to the date in the notification.

Sponsors adding a site that was previously under the sponsorship of a sponsor that terminated during the same Program Year must submit the termination letter/approval to transfer letter with all other required documentation when adding the site.

Any costs sponsors incur while recruiting a current or former sponsor’s sites, prior to June 1 or prior to the date that TDA has approved a site’s transfer, are unallowable. At a minimum, sponsors records must include:

- Itemized accounts, including the source of non-Program revenue, of recruiting costs.
- The first date of contact with the site.

Failure to properly request a transfer may delay the processing of your claim or result in a reduced reimbursement.
Training and Education

Proper training is an important element in ensuring compliance with Program requirements and minimizing disallowances, unallowable costs and termination of Program participation. Sponsors are required to provide and attend training, as follows:

- New site staff must receive training prior to the site’s participation in the Program and annually thereafter.
- New site staff who performs key CACFP activities must receive training prior to beginning those activities.
- Participating site staff must attend training annually.
- A new employee of the sponsoring organization (SO) who performs key CACFP activities must receive training prior to beginning those activities.
- A current employee of the SO must receive training annually.

Sponsors must plan trainings that are appropriate to the experience level and duties of the sponsor’s and site’s staff. Experienced and inexperienced staff should not get the same training year after year; however, repetition of some information may be necessary to ensure continued Program compliance.

Although all topics must be included in the annual training, a sponsor may provide more information on some topic than others. A sponsor’s training should always address areas in which deficiencies have been identified.

There is no requirement for the amount of time spent on training. Therefore, a sponsor may only need a short review on some topics, while other topics require a longer period of time.

Training may be conducted in a variety of ways to meet the needs of the sponsor and sites staff. Sponsors may use classroom style, on-site, distance learning (with the exceptions listed below), or other innovative training techniques, provided the training is properly documented and the training accomplishes the regulatory requirements for training content and frequency.

However, sponsors may not fulfill the training requirements by providing a training video and requiring staff to certify that they watched it. Training on video, web-based training, and/or other independent learning approaches are only permitted to fulfill the requirement if there are means to verify that each trainee has actually received the training, i.e., pre- and post-tests, activities, exercises, etc. Sponsors may use electronic signatures to verify that sponsor and site staff has completed electronic training.
4236.1 New Site and Sponsor Staff

The sponsor, its staff and new site staff who perform key CACFP activities must participate in or receive training in the following areas and subtopics:

- **Program Meal Pattern**
  - Child meal pattern
  - Serving sizes for age groups
  - Creditable foods
  - Meal service styles
  - Accommodating special needs diets
  - Menu planning
- **Meal Counts**
  - Daily (point of service)
  - Weekly
  - Monthly
- **Claims Submission**
  - Due date
  - Late claims
  - Adjusted claims
- **Claims Review Procedures**
  - Review elements
  - Adverse Action
  - Appeal rights
- **Recordkeeping Requirements**
  - Daily, weekly, monthly forms
  - Meal production records
  - Attendance records
  - Financial records
  - Record retention
- **Purchase meals (FSMC/Vendor)**
- **Reimbursement System**
  - Claiming percentage
  - Administrative fee
  - Payment schedule
- **Civil Rights**

TDA provides Civil Rights training materials on the TDA website at [http://www.squaremeals.org](http://www.squaremeals.org), click on F&N Resources, then “Training,” select “Online Education and Self Study”, and finally choose the English or Spanish course.
TDA may require sponsors to attend additional training during the program year. Sponsors will be notified if and when mandatory training is scheduled.

Key CACFP activities include:

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<thead>
<tr>
<th>Budget</th>
<th>Procurement</th>
<th>Enrollment</th>
<th>Eligibility Determination</th>
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<tbody>
<tr>
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</tr>
<tr>
<td>Claim Preparation</td>
<td>Monitoring</td>
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<td>Training</td>
</tr>
</tbody>
</table>

4236.2 Participating Sites and Current Sponsor Staff

After a sponsor’s first program-year of participation, the sponsor, its staff, and site staff that perform key CACFP activities must participate in or receive training annually in the same areas and subtopics as listed in 4346.1.

TDA may also require sponsors to attend additional training during the program year. Sponsors will be notified when mandatory training is scheduled.

During the program year staff may change. New sponsor and site staff are required to be trained on the areas and subtopics. It is the sponsor’s responsibility to ensure new employees who will be performing key activities receive training prior to beginning these CACFP functions.

The sponsor can develop a method to ensure this training is performed and compliance with the requirement for the staff member to participate is met. This can include the sponsor providing the training as needed and/or developing a training plan with the site for a trained site employee to provide the training. All documentation requirements apply in either situation.

The sponsor is responsible for verifying compliance with the training requirements during their review of the site, if the site personnel provided the training.

4236.3 Physical Activity and Limiting the Use of Electronic Media

Educating staff, sites, parents, and children on the importance of physical activity and limiting the use of electronic media can contribute to the wellness, healthy growth and development of young children.

Educating staff, sites, and participants in proper nutrition, physical activity and healthy lifestyles (including limiting the use of electronic media) is also an important part of the Program purpose.
Although promoting physical activity and limiting the use of electronic media is not required, CEs and sites are encouraged to devote time to educating participants. The cost of these efforts can be an allowable expense and is further described in Item 4333, Physical Activity and Limiting the Use of Electronic Media and in Item 7400, Nonprofit Food Service and FNS Instruction 796-2, Financial Management – Child and Adult Care Food Program for further information.

USDA has provided informational materials related to physical activity and limiting electronic media use as well as others which are free to CEs and sites and can be downloaded and printed for use in trainings and other settings. To obtain these materials visit the USDA website at:

http://healthymeals.nal.usda.gov/cacfp-wellness-resources-child-care-providers

CEs and sites are encouraged to use these free resources before developing or purchasing others. However, under certain circumstances, CEs and sites may be able to develop and distribute their own materials related to physical activity and limiting electronic media use and use CACFP funds to pay for those materials.

CEs and sites must ensure:

- The materials (e.g., training curricula, toolkits, newsletters, pamphlets, etc.) emphasize the link between nutritious meals and physical activity and/or limiting the use of electronic media; and
- Costs for these materials are reasonable, necessary, and allocable as to their content in relationship to Program requirements.

Reference Item 7400, Nonprofit Food Service and FNS Instruction 796-2, Financial Management – Child and Adult Care Food Program for further information.

4236.4 Training Documentation

CEs must maintain documentation of all training sessions that include the following:

- Date of training,
- Location of training,
- Training topics,
- Names of participants, and
- Written or electronic signature of the participants.

When a site completes a required training course, the sponsor must present the site with written documentation acknowledging their completion of the training.
The documentation must include the:

- Name of the site.
- Title of the training.
- Date that the training was completed.
- Name of the sponsoring organization.
- Name of the trainer who provided the training.
- Written or electronic signature of an authorized representative of the sponsoring organization.

**NOTE:** TDA materials are produced using federal funds for TDA-sponsored training events and as a tool for attendees to reference and use for training their own staff. No part of TDA’s publications may be reproduced in any form or by any means for profit or for any purpose other than use in USDA FNS programs.

TDA cannot guarantee that non-TDA sponsored program training will contain current or correct information. CEs should contact TDA if there are any questions about information received during training.

### 4237 Reviews

Sponsors must conduct reviews of each of their sites to determine compliance with all Program requirements.

Sponsors must use TDA’s *Review* (H1606-AT) form, or alternate, during each visit.

All questions on the *Review* (H1606-AT) form are considered critical. However, each entry on the *Review* (H1606-AT) form, in and of itself, does not ensure that an organization fulfills its fundamental management responsibilities. Some entries are essential to ensuring that the Program’s intent is being met with integrity.

Other entries denote that technical federal and state requirements are being met. Sponsors must ensure the form is completed in its entirety.

Sponsors that fail to complete all elements on the *Review* (H1606-AT) form will be subject to serious deficiency.

Sites participating in the CACFP are subject to unannounced as well as announced reviews by the sponsor, TDA, USDA or other State or Federal officials.
Sponsors must notify each site that:

- It will be reviewed on an announced or unannounced basis;
- Announced and unannounced reviews will be made during the site’s normal hours of operations, including evenings and weekends if applicable;
- Monitors conducting announced and unannounced reviews will have photo identification that is current and must clearly identify the individual by name and the name of the sponsoring organization; and
- State or Federal officials that visit the site will carry photo identification that identifies them by name and agency.

A Texas Driver’s License or Texas ID card is not sufficient to meet the photo identification requirement because it does not identify the individual as an employee of the sponsoring organization. State or Federal officials that visit the site will carry photo identification that identifies them by name and agency.

Sponsors are required to review each of their sites:

- At least three times per year (based on the 12-month review period of each site) unless the sponsor is averaging reviews.
- Once within the first four weeks of Program operations with the sponsor.
- At least once every six months (unless the sponsor is averaging reviews).

EXCEPTIONS:

- A School Food Authority (SFA) participating in only the at-risk component of CACFP may align its at-risk review with its required NSLP review.
- A Summer Food Service Program (SFSP) sponsor may follow the CACFP review requirements (this must be documented in its management plan), and must ensure that it:
  o Conducts three visits;
  o Once within the first four weeks of operations;
  o At least once every six months; AND
    - One review occurs during the summer, includes a review of SFSP requirements, includes a meal observation and be unannounced;
    - Two reviews occur during the school year, includes a review of CACFP requirements, includes a meal service observation and one be unannounced.

NOTE: See Item 4237.1, Review Averaging, for procedures and requirements for review averaging.
Two of the reviews conducted must be unannounced (unscheduled); the third review may be announced or unannounced at the sponsor’s discretion, during each site’s 12-month review period.

Prior to conducting an announced review, sponsors must notify the sites in writing. When planning unannounced reviews sponsors must ensure that the planning of the reviews does not allow for the unannounced review of a specific site to be conducted at the same time each year. For example, reviews that always occur during the third week of any given month, or never occur during the first week of a month when claims are being processed.

Unannounced reviews are designed to help sponsors ensure sites are operating the Program in accordance with regulations and policies, and unannounced reviews that are always scheduled at the same time, therefore are known to be expected by a site, are less likely to uncover management deficiencies and Program abuse, and undermine the intent of unannounced reviews.

A sponsor must observe an entire meal service at each required review. The duration of the meal service is designated on the Site Application (beginning and ending times). Only one review during the site’s 12-month review period may include the observation of a snack rather than a meal. If a site participates on Saturday or Sunday, the sponsor must attempt to conduct at least one of the reviews on a Saturday or Sunday.

NOTE: If the monitor has observed at least the average number of children normally claimed by the site receive a meal during the meal service being reviewed; the monitor does not have to remain for the entire meal service.

A sponsor must provide oversight of all types of meal services being claimed by its sites. In order to provide adequate oversight, the sponsor must review all meal service types being claimed by all of their sites, including weekend meals. Reviewing all meal service types does not require a sponsor to annually conduct reviews of all meal services being claimed at each site. As long as, in the total of all reviews conducted, the sponsor provides oversight of all meal service types being claimed, the sponsor has met its responsibility. Meal service types include: breakfast, at-risk breakfast, lunch, at-risk lunch, supper, at-risk supper, snacks (am/pm/eve/at-risk) and/or weekend meals.

Sponsors may not observe the same meal service type at all reviews conducted for the same site. EXCEPTION: If a site only serves one meal type, each review must include the observation of that meal service.

The following is a recommendation and not a requirement when reviewing meal service: The number of breakfast, lunch, or supper reviews should be roughly the same percentage as the percentage of breakfast, lunch, or suppers claimed for reimbursement.
EXAMPLE: If 20% of the meals claimed by the sites are suppers, then 20% of the sponsor’s effort should be devoted to reviewing suppers. The sponsor must keep records of the locations, dates, times, and findings for each review. The sponsor is responsible for using the reviews as an opportunity for training the site. If problems are identified during a review, the sponsor must require corrective action to ensure that the problems are corrected. TDA expects reviews of sites that are experiencing difficulty operating the Program to exceed the minimum number and frequency.

4237.1 Review Averaging

Sponsors may choose to average their reviews as a means to better utilize resources, by conducting only two unannounced reviews of sites with few or no Program non-compliances or findings at the last 2-3 reviews, three reviews for the bulk of their sites, and four reviews per year of those sites that need closer oversight and technical assistance.

Sponsors are not required to obtain prior approval from TDA to implement review averaging. However, sponsors are responsible for informing TDA of their intent to utilize the option and to provide a description of their implementation plan.

If a sponsor decides to implement or to stop averaging during renewal application processing, or during the Program Year, they must submit a revised Contracting Entity Management Plan to TDA via TX-UNPS. If the request is to begin using review averaging, the sponsor must also submit their implementation plan.

A sponsor’s plan must include the criteria it will use to determine which sites will receive two, three, or four reviews, and review procedures for its organization. TDA will evaluate and approve the plan to ensure that all reviews will be conducted and performed according to Program regulations.

Regardless of the sponsor’s review schedule, TDA will review and monitor the sponsor’s operation for compliance to determine if reviews are being conducted as required. NOTE: If a sponsor conducts one unannounced review of a site and finds no serious deficiencies the sponsor may choose not to conduct a third review of the site that year and may make the second review announced or unannounced at its discretion. However, the sponsor must ensure that it conducts an average of three reviews of all its sites in the year, and that it conducts an average of two unannounced reviews of all its sites that year. If a sponsor uses this provision, and a site or sites receive only two reviews in one year, it must ensure that the first review of the site(s) in the next review year occur no more than 9 months after the previous review.
**Review Averaging Exceptions**

Sponsors that average their reviews must include the review requirements found in Item 4237, Reviews with the following exceptions:

1. There can be no more than 9 months between reviews if a site is receiving two reviews.
2. The minimum number of reviews a site may receive is two per year.
3. A site that has a serious finding during the review year must receive at least three reviews.

**How to Establish the Averaging Cycle**

In order to implement the review averaging option successfully, the sponsor’s review cycle must correspond with the CACFP Program Year (PY) (October 1 – September 30). If the sponsor has been conducting reviews on a schedule other than the CACFP PY (for example, sites approved participation date, calendar year, etc.), the new review averaging cycle must have a beginning date of October 1 for all participating sites.

**Step 1. Calculate the number of total reviews that must be conducted.**

Number of participating sites as of October 1 multiplied by 3 equals the total number of required reviews over the entire PY.

**EXAMPLE:** 5 sites x 3 = 15 total number of required reviews that must be conducted during the PY (October 1 – September 30).

**Step 2. Construct a profile to determine which sites need more or fewer reviews.**

The following is an example of how a sponsor may determine which sites would require more frequent review and which would require less frequent review.

Sites that need only two reviews:

- Sites that had no findings on their last 2-3 reviews.
- Sites that have participated for several years that have only minor findings on their last review.
Sites that need three reviews:

- New sites that have previously participated with another sponsor.
- Sites that had findings on their last 2 reviews.
- Sites that are doing well, but need additional technical assistance in a particular area.

Sites that need four reviews:

- New sites that have never participated in the CACFP.
- Sites that had serious findings on their last review, and/or a principal or individual of the site were in the serious deficiency process.
- Sites that are having difficulties.
- Sites that have a combination of the above.

Fluctuations due to adding and terminating sites will affect the sponsor’s review averaging plan. To help manage the total number of required reviews the sponsor must perform, a separate averaging plan may be beneficial for new participating sites added during the PY.

New sites added during a PY will then be added to the total reviews for the following PY.

<table>
<thead>
<tr>
<th>For New Sites Beginning within a Program Year</th>
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<tbody>
<tr>
<td>Site Beginning Participation Date</td>
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<tr>
<td>October 1-December 30</td>
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<tr>
<td>January 1-March 31</td>
</tr>
<tr>
<td>April 1-June 30</td>
</tr>
<tr>
<td>July 1-September 30</td>
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</tbody>
</table>

**EXAMPLE:** If a new site begins participation on December 3, three reviews must be conducted for the PY. If a new site begins participation on May 2, two reviews are required.

**Step 3. Determine exactly how many sites will get two, three, or four reviews.**

In order to get the total number of reviews required, the sponsor will need to have the same number of sites receiving two reviews as receive four reviews.
EXAMPLE: If 300 reviews are required, a sponsor’s schedule might have:

- 10 sites receiving 2 reviews.
- 80 sites receiving 3 reviews.
- 10 sites receiving 4 reviews.

**Step 4. Develop a plan to track reviews.**

Tracking reviews shows the timing of reviews for each site throughout the year, and identifies which reviews will be announced and unannounced.

A sponsor’s tracking plan should keep a running tally, by month and by year-to-date, of:

- The number of reviews conducted.
- The number of unannounced reviews conducted.
- The number of announced reviews conducted.

**Step 5. Frontload reviews.**

Conducting a majority of the reviews early in the PY (“frontloading”) allows for more flexibility if circumstances occur later in the year that forces a revision to the review averaging plan.

**Step 6. Revise the schedule.**

The sponsor’s review averaging plan will need to be reassessed periodically. The more sites the sponsor has, the more times the schedule will need to be assessed.

Anticipate changes such as:

- The number of participating sites changes due to new, terminated, or temporarily inactive sites.
- One or more monitors leave the position.
- Bad weather prohibits the review.
- The monitor has car problems and all reviews for the day cannot be conducted.

Averaging will work differently for each organization, depending on how the site profile is developed, the organization is structured, and other factors. Sponsors that implement review averaging should remember it is a tool to use to focus more technical assistance and oversight on problematic and new sites.
4237.2 Meal Counts and Attendance

Documented daily attendance must be maintained. The daily attendance is not the same as the meal count and the two must be indicated separately. The attendance must be compared to the meal count to determine if any discrepancies exist. For example, the site could have an attendance that is larger than the meal count but should not have a meal count that is greater than the number of infants or children in attendance.

NOTE: An unanticipated fluctuation in participation resulting in the service and claiming of second meals would be the only reasonable explanation for meal counts to exceed attendance. Claiming second meals requires prior approval. Refer to Item 4172, Second Meals During One Meal Service, for additional information.

Sponsors’ Action: Sponsors must require corrective action and disallow any meals claimed in excess of attendance unless the site has requested approval for second meals and the CE has obtained that approval from TDA. Corrective action should include requiring the site(s) to:

- Develop and implement (step-by-step) processes/procedures to ensure:
  - Meal counts and attendance will be documented and reported accurately
  - Meals will only be claimed for those children/infants who are documented in attendance

The process/procedure must include:
- Who will be responsible for each/task/function/step in the procedure (by position/title)
- The date the process/procedure was or will be implemented
- How often the process/procedure will be done, e.g., daily, weekly, monthly, etc.
- Oversight measures to ensure the noncompliance will not occur again

- Submit:
  - The process/procedure developed
  - Any additional supporting documentation required by the sponsor to demonstrate successful corrective action

Sponsors should also provide additional training and technical assistance.
4237.3 Meal Service

Review of the meal service encompasses a wide range including compliance with the meal pattern requirements, meal service times, and documentation.

Meal pattern

To determine a site’s compliance with the meal pattern requirements a sponsor must review documentation including, but not limited to:

- Meal production records
- Documentation of food purchases
  - Invoices
  - Receipts
  - Vendor receipts/records
- Donation logs
- Leftover/Recycle logs
- CN labels
- Product formulation statements

The sponsor must determine if the site has complied with the required meal components and portion sizes for each meal type, and if the site purchased or acquired enough of each item to support the meals and snacks it claims.

NOTE: If a site was unable to serve the documented meal with the whole grain-rich grain due to extenuating circumstances, such as being forced to close before serving that meal due to severe weather, the sponsor would not have to call a finding and disallow meals on the basis that the whole grain-rich requirement was not met.

To determine compliance with the components and portion sizes the sponsor must perform a meal analysis.

Ensuring compliance with the meal pattern requirements is not only done during a review, but each month when the sites submit documentation for a claim.

Substitutions due to Disabilities or Medical or Special Dietary Needs

Sponsors must also review the meal production records to determine if there have been substitutions due to disabilities and/or medical or special dietary needs. If there are, sponsors must ensure documentation to support the substitutions is on file and that the substitutions have been made correctly. Refer to Items 4113.2, Children with Disabilities and 4113.3, Children with Medical or Special Dietary Needs for additional information.
Meal Service Times

Sponsors must ensure sites are serving meals during the meal service times as indicated on the last approved Site Application. Meals served outside of the approved meal service times may not be claimed for reimbursement.

Common meal service non-compliances include, but are not limited to:

- Meal production record does not contain all required information to allow the reviewer to determine a credible meal was prepared for each infant/child
- Meal production record contains documentation which indicates the food prepared was not sufficient (measurable amount) to feed the number of infants/children/adult participants claimed for the meal service
- Meal production record contains documentation which indicates not all required food components were prepared for the meal (missing a component such as fruit or vegetable, etc.)
- Meal production records are not available for the month(s)/day(s) being reviewed
- Meal production records do not contain substitutions as appropriate
- Meal being observed does not comply with meal pattern requirements
- Meal being observed is served outside of the approved meal serving times
- Records, such as invoices, receipts, do not support the meals produced and claimed

Sponsors’ Action: Sponsors must require corrective action and may disallow any meals that do not meet meal pattern requirements or for which there is not sufficient documentation.

Corrective action should include requiring the site(s) to:

- Develop and implement (step-by-step) processes/procedures to ensure:
  - Meals claimed meet meal pattern requirements;
  - Meal production records are documented accurately;
  - Meal production records and all records to support the claim (receipts, invoices, recycle logs, etc.) are maintained and available for reviewers;
  - Only meals that comply with the meal pattern requirements will be claimed
  - Meals will be served during the approved meal service times

The process/procedure must include:

- Who will be responsible for each/task/function/step in the procedure (by position/title)
- The date the process/procedure was or will be implemented
How often the process/procedure will be done, e.g., daily, weekly, monthly, etc.

- Oversight measures to ensure the noncompliance will not occur again

- Submit:
  - The process/procedure developed
  - Any additional supporting documentation required by the sponsor to demonstrate successful corrective action

Adverse action is to be taken as follows:

- Insufficient quantity of food for a specific meal served - claim the number of meals for which sufficient quantities were available. **EXAMPLE:** One hundred children were present during a meal service. The main dish was spaghetti and enough meat was prepared for a total of 95 servings. Assume that all 100 attendees were fed, resulting in insufficient quantities for each of the children, however, allow the site to claim 95 meals.

- Receipts/invoices/other documentation shows insufficient quantity of food/milk was available for the meals claimed - first disallow from the meals with the lowest rate of reimbursement.

- Completely missing one or more of the required components – all meals for that meal service must be disallowed.

- CN label/product formulation statement not maintained/available – disallow meals that contained products which required this documentation.

Sponsors should also provide additional training and technical assistance.

**4237.4 Civil Rights**

Sponsors must ensure sites are in compliance with civil rights requirements as detailed in Section 6000, *Civil Rights*, of this handbook. Sponsors will use observation, conversation and documentation to make this determination.

Sponsors’ action: Sites that are in violation of civil rights requirements must be required to take immediate corrective action as well as develop corrective action to ensure future compliance.

Corrective action should include requiring the site(s) to:

- Develop and implement (step-by-step) processes/procedures to ensure:
  - {enter specifics related to noncompliance observed}
The process/procedure must include:

- Who will be responsible for each/task/function/step in the procedure (by position/title)
- The date the process/procedure was or will be implemented
- How often the process/procedure will be done, e.g., daily, weekly, monthly, etc.
- Oversight measures to ensure the noncompliance will not occur again

Submit:
- The process/procedure developed
- Any additional supporting documentation required by the sponsor to demonstrate successful corrective action

Sponsors should also provide additional training and technical assistance.

4237.5 Record Keeping

Sites must comply with all record keeping requirements specified in this handbook. This includes not only retention, but the manner in which records are maintained and completed.

Sponsors will review the sites records to determine if the records are 1) available according to record retention requirements; 2) completed accurately according to policy and record instructions; and 3) current according to policy and record instructions.

Sponsors’ Action: Sponsors must require corrective action, disallow any claims/meals or reduce reimbursement, if applicable, for which there is not sufficient documentation. Corrective action should include requiring the site(s) to:

- Develop and implement (step-by-step) processes/procedures to ensure:
  - All required documentation will be maintained according to record keeping requirements
  - [enter specifics to the documentation in question, such as eligibility documentation]

The process/procedure must include:

- Who will be responsible for each/task/function/step in the procedure (by position/title)
- The date the process/procedure was or will be implemented
- How often the process/procedure will be done, e.g., daily, weekly, monthly, etc.
- Oversight measures to ensure the noncompliance will not occur again
• Submit:
  o The process/procedure developed
  o Corrected/updated documentation (for example, meal production records, meal count and attendance)
  o Any additional supporting documentation required by the sponsor to demonstrate successful corrective action

Example of potential adverse action due to record keeping is as follows:

• Meal count and attendance - All meals for days for which meal count and attendance records are missing {enter time period for which records are missing}

Sponsors should also provide additional training and technical assistance.

4237.6 Training

Site staff must receive training prior to beginning key CACFP activities and annually thereafter in all required areas and sub-topics. Sponsors are responsible for ensuring each site’s staff are in compliance with the requirement through the review of training documentation, organizational charts, employee records, etc.

Sponsors’ Action: Sponsors must require corrective action for any site not in compliance with training requirements. Corrective action should include requiring the site(s) to:

• Provide a description of the circumstances that resulted in the noncompliance
• Develop and implement (step-by-step) processes/procedures to ensure:
  o Staff participate in training prior to beginning key CACFP activities and annually thereafter
  o If applicable, sites ensure sponsors receive updated information on new employees in a timely fashion to be able to ensure the new employees receive training prior to beginning key CACFP activities

The process/procedure must include:
  o Who will be responsible for each/task/function/step in the procedure (by position/title)
  o The date the process/procedure was or will be implemented
  o How often the process/procedure will be done, e.g., daily, weekly, monthly, etc.
  o Oversight measures to ensure the noncompliance will not occur again
• Submit copies of the following documents:
  o The process/procedure developed
Sponsors must also provide training to those sites that have not received the required training.

4337.7 Five-day Reconciliation

During each review sponsors must conduct a reconciliation of meal counts to enrollment and attendance records for five consecutive operating days, including weekends and holidays, during the current and/or prior claiming period. NOTE: a comparison of meal counts to licensed capacity is not required as part of the five-day reconciliation process but is a best practice to help identify and resolve problems in the claiming process.

Reconciliation is expected to involve records from the current or previous month, or some combination of days from the current and previous months if the review is conducted early in a month. However, if there are circumstances that warrant the review of a five-day period from an earlier month (for example, the site was closed for vacation or the monitor is trying to establish a pattern), the sponsor may look at the earlier month’s records.

The five-day reconciliation is done by comparing enrollment (if available), attendance and meal counts by meal type. Use the information obtained from the meal count, attendance, and enrollment records to complete the five-day reconciliation portion of the Review (H1606) form.

To perform the five-day reconciliation, compare the meal counts and attendance records to the five-days chosen during the current and/or prior claiming period to determine the number of children in care during each meal service and attempt to reconcile those numbers to the numbers of breakfasts, lunches, suppers, and/or snacks recorded for that day. Based on that comparison, determine whether the meal counts were accurate. If there is a discrepancy between the number of children in attendance on the day of review and prior meal counting patterns, the sponsor must attempt to reconcile the difference and determine whether the establishment of an over claim is necessary.

The monitor will:

- Choose five consecutive operating days from the meal count record.
- For this five-day period, gather records of:
  - Meal counts, and
  - Attendance.
- Identify the number of children in attendance during the five-day period.
- Compare total meal counts to daily attendance to ensure that meal counts for each approved meal type did not exceed the number of children in attendance on any day.
• Compare total enrollment (if available) to daily attendance to ensure that the number of children in attendance did not exceed the number who were enrolled.

• If meal counts cannot be reconciled with attendance data (and enrollment if available), determine the source of the error and appropriate corrective action.

Sponsors that use automated systems that routinely check all of the critical elements, attendance and meal counts, for the entire claim period may use this as an alternative to the five-day reconciliation. The sponsor would have to demonstrate that the system has the capability to:

• Collect attendance and meal count data;

• Separate attendance or “in and out times” from meal counts; and

• Perform comparisons of attendance and meal counts that would detect potential problems in the claiming process.

The five-day reconciliation may be conducted in the office prior to the review if the monitor has access to all current daily attendance and meal count records for the current or previous month. If this information is available, the monitor could conduct reconciliation in the office prior to arriving at the site, then complete any necessary follow-up work while onsite. The monitor could also conduct a desk review if the comparison of meal counts to attendance and enrollment records, if available is for the purpose of a follow-up review.

Sponsors’ Action: Sponsors must require corrective action appropriate to the non-compliance identified during the reconciliation, if applicable and require the site to:

• Develop and implement (step-by-step) processes/procedures to ensure:
  o {enter specifics to the non-compliance identified}

  The process/procedure must include:
  o Who will be responsible for each/task/function/step in the procedure (by position/title)
  o The date the process/procedure was or will be implemented
  o How often the process/procedure will be done, e.g., daily, weekly, monthly, etc.
  o Oversight measures to ensure the noncompliance will not occur again
• Submit:
  o The process/procedure developed
  o Corrected/updated documentation, if applicable (for example, meal counts, attendance)
  o Any additional supporting documentation required by the sponsor to demonstrate successful corrective action

Adverse Action:

• Meals claimed in excess of attendance must be disallowed.

Sponsors should also provide additional training and technical assistance.

4237.8 Nonprofit Food Service

Meal reimbursement, and the goods and services that reimbursement procures, must be used solely for the operation or improvement of the food service, principally for the benefit of the infants/children enrolled for care.

Sponsors must ensure sites are using the reimbursement received to procure goods and services for the use in the food service. This is done through review of documentation and determined by 1) identifying all nonprofit food service revenues; 2) including only allowable net expenses incurred in the operation or improvement of the nonprofit food service when determining food service cost; 3) deducting allowable net expenses from total nonprofit food service revenue; and 4) verifying that any excess is retained and used solely in the nonprofit food service.

Documentation of nonprofit food service status includes, but is not limited to:

  o Cash register tapes, invoices, delivery slips, and receipts
  o Receiving reports from vendors signed by authorized staff
  o Itemized purchase invoices
  o Records showing costs of processing, distributing, transporting, storing, and handling food (if these costs are in addition to the cost on the purchase invoice)
  o Credits - if they are not shown on invoices
  o Canceled checks or other forms of receipts for payments
  o Inventory records (including records of major inventory adjustments)
  • Payroll records (such as payroll ledgers, IRS Form W-2, IRS Form 941, and cancelled payroll checks, time distribution reports)
  • Records of all income to the program
• Records of donations to the program, such as food, services, supplies or labor
• Bank statements
• General ledgers

Sponsors’ Action: Sponsors must require corrective action if sites fail to operate a nonprofit food service and/or maintain documentation to allow the sponsor to determine compliance with the requirement to operate a nonprofit food service. Corrective action should include requiring the site(s) to:

• Develop and implement (step-by-step) processes/procedures to ensure, as applicable:
  o All Program funds will be retained and used solely for the operation or improvement of the nonprofit food service
  o Documentation will be maintained according to requirements outlined in the handbook to allow review of the nonprofit food service status

The process/procedure must include:
  o Who will be responsible for each/task/function/step in the procedure (by position/title)
  o The date the process/procedure was or will be implemented
  o How often the process/procedure will be done, e.g., daily, weekly, monthly, etc.
  o Oversight measures to ensure the noncompliance will not occur again

• If applicable, repayment of funds spent improperly back to the sites nonprofit food service from a non-Program source, and a plan to spend those funds on allowable costs

• Submit:
  o The process/procedure developed
  o Corrected/updated documentation (for example, general ledger)
  o If applicable, documentation of the refund of the improperly spent funds to the nonprofit food service and documentation to confirm use of those funds on allowable costs
  o Any additional supporting documentation required by the sponsor to demonstrate successful corrective action

Sponsors should also provide additional training and technical assistance.
Meal Edit Checks

Sponsors must use monthly edit checks to review meal counts submitted by each site to ensure the accuracy of the sponsor’s monthly claim.

The edit checks will ensure that sites are:

- Reimbursed only for approved meal types.
- Not reimbursed for more meals than they could have served during the claiming period.

Edit checks can reveal problems with sites’ meal data that need to be resolved before the sponsor submits their claim to TDA. A failed edit check must always result in further investigation or follow-up by the sponsor.

The edit checks required are:

- **Approved Meal Types Edit Check**: Compare the meal types claimed to the meal types for which the site has been approved. This basic edit check can detect obvious claiming errors. It ensures, for example, that a site approved to serve a snack only does not attempt to receive reimbursement for suppers.

  **FOLLOW-UP ACTION**: Sponsors must follow their own procedures for handling invalid documentation submitted by a site. However, all meal types claimed that are not approved must be disallowed. For example, the sponsor could contact the site to determine if a revision should be submitted to change the approved meal types.

  Sponsors may not retroactively revise the approved meal types in order to reimburse the site for meals already claimed.

- **Maximum Number of Meals Edit Check**: Identifies the total reported counts that exceed the maximum number of meals that a site could claim in a month. This maximum number equals the site’s total attendance, times the maximum number of approved meals that can be claimed per child (2), times the number of operating days in the claiming period.

  **EXAMPLE**: If a site attendance is 50 and the site serves supper and a snack for 20 operating days, it can claim a maximum of 1,000 for each meal type, and a maximum of 2,000 total meals; 50 attendance X 2 meal types X 20 operating dates = 2,000 maximum total meals that can be claimed for the month.
When the sponsor prepares the claim, each site’s total meals/snacks reported must be compared with the site’s attendance figure for that month. The sponsor must develop a procedure to ensure that it’s using the most current information for the claim month to conduct this edit check.

**FOLLOW-UP ACTION:** If the meals/snacks count reported for reimbursement fails the maximum number of meals edit check, you must follow-up with a more complete review to determine whether the meal count is accurate. If the meal count is incorrect, follow your own procedures for handling inaccurate meal counts.

Although block claim edit checks are not required, sponsors may use it as a tool to determine potential training needs or claiming concerns with a particular site. Block claim edit checks identify data submitted by a site for which the number of meals for one or more meal type submitted for reimbursement is identical for 15 or more consecutive days within a claiming period.

**4239 Health and Safety**

When conducting a review of a site, the CE must ensure that noted or suspected instances of conduct or conditions that pose an imminent threat to the health or safety of the children in care or the public are reported to the proper authorities. CEs must exercise judgment in making a determination of imminent threat.

CEs should have guidance in place for monitors to respond consistently and fairly to an imminent threat, and a plan to report, manage, and train staff on determining incidents that pose an imminent threat.

Examples of incidents that rise to the level of imminent threat include:

- Lost or missing child;
- Suspected maltreatment of a child;
- Suspected sexual, physical, or emotional abuse of staff, volunteers, or family members occurring while they are on the premises of the day care home;
- Injuries to children requiring medical or dental care;
- Illness or injuries requiring hospitalization or emergency treatment;
- Mental health emergencies;
- Health and safety emergencies involving parents or guardians and visitors to the site;
- Death of a child or staff member (including a death that occurred outside of child care hours that had resulted from serious illness or injury at the site); or
- The presence of a threatening individual who attempts or succeeds in gaining entrance to the site.
If, during a review, a circumstance such as one of those listed above is suspected or occurs, the monitor must:

- Contact the proper authorities
  - Which authority(ies) to contact (HHSC (formerly DFPS), 911, etc.) will depend on the actual circumstances, CEs should have a procedure/process in place to aide monitors in making this determination
- Stay at the site until the authorities have arrived
  - Staying on-site will depend on the actual circumstances, CEs should have guidelines in the procedures/process to aide monitors in making this determination
- Request assistance from TDA to place the responsible principal(s)/individual(s) in serious deficiency (if it is determined to be an imminent threat to health or safety) following the procedure outlined in Section 10000, Serious Deficiency

*Caring for Our Children, located at [http://cfoc.nrckids.org/](http://cfoc.nrckids.org/) is a resource that provides additional guidance on managing, reporting, and documenting incidents of imminent threat.

### 4240 Claims for Reimbursement

A CE’s claim is its actual participation report submitted for the purpose of receiving reimbursement for costs associated with food service. TDA reimburses claims depending on the availability of funds.

The maximum numbers of meals CEs and sites may claim per child per day are as follows:

<table>
<thead>
<tr>
<th>At-Risk Afterschool Care Center</th>
<th>Traditional Child Care Center and At-Risk Afterschool Care Center*</th>
<th>NSLP/SBP and At-Risk Afterschool Care Center</th>
</tr>
</thead>
<tbody>
<tr>
<td>One meal and one snack, or two snacks with prior approval from TDA</td>
<td>Two meals and one snack, or Two snacks and one meal</td>
<td>NSLP/SBP Breakfast, Lunch, afterschool snack and CACFP supper; or** NSLP/SBP Breakfast and lunch and CACFP snack and supper,**</td>
</tr>
</tbody>
</table>

*CEs and sites must ensure all requirements as outlined in the CACFP Child Care Centers Handbook are met in order for a site to participate in both the traditional and at-risk component of the CACFP. **CEs and sites may not serve an afterschool snack through NSLP and then serve the same children an additional snack through CACFP.

Each meal and snack must be reported individually on the appropriate Centers Claim for Reimbursement.
For-profit CEs or sites must not claim reimbursement for meals or snacks served to children in any month in which less than 25 percent of the children in care (enrolled or licensed, whichever is less) were eligible for free or reduced price meals or were Title XX beneficiaries. Children who only receive at-risk snacks/meals must not be included in this percentage.

CEs and sites may claim reimbursement for:

- Children through age 18 years (19 if the child turns 19 during the school year). Children with disabilities are eligible without regard to age.
- Supper and snack served to children on school days, weekends, and school holidays during a school’s regular session.
- Breakfast **only** during school holidays or weekends during the school year.
- Lunch **only** during school holidays or weekends during the school year, except that lunch meals may be claimed for those children who only attend school half-day, such as pre-school.

Emergency shelters may claim meals served to children on weekdays and weekends.

Sponsors will complete the *Documentation of Meals Claimed – At-risk* (H1540-AT), or alternate, monthly when preparing their claim for reimbursement and maintain the form(s) with their Program files.

In order to process a CE’s claims, TDA must have an approved *Certificate of Authority for External Users* (FND-101), for the CE’s staff member submitting the claim via TX-UNPS.

Each authorized representative will receive an email with a user ID and temporary password. Once logged into the system, the user will be prompted to change the password. A user manual is available on-line at [http://TXUNPS.TexasAgriculture.gov](http://TXUNPS.TexasAgriculture.gov).

The user manual gives instructions on how to:

- Access/log on to TX-UNPS;
- Submit a claim for reimbursement; and
- Obtain help if they are having trouble with their user ID or password, or with accessing TX-UNPS.

**NOTE:** The purchase of a computer and Internet Service Provider (ISP) support is considered an allowable operating cost. If a CE uses the automation equipment and ISP for any activity, personal, or business, other than the operation of their nonprofit food service, the CE must prorate the cost. The only allowable cost is the portion used in the operation of the CE’s nonprofit food service.
4241 Filing Claims and Submittal Deadline

CEs submit claims electronically via the Internet, through the Texas Unified Nutrition Programs System (TX-UNPS). TDA will set up a TX-UNPS account for each authorized representative indicated on the Certificate of Authority for External Users (FND-101).

Claims must be received no later than the 60th day after the last day of the claim month. Refer to Item 4242, Late Claims, for information on claims received after the 60th day.

Once the CE’s claim has been successfully submitted, a confirmation number will appear, and the claim status will be “accepted.” CEs can print the screen, which contains a confirmation number, to reference when calling to confirm or ask questions about the claim. If the 60th day is on a weekend or Federal holiday, the claim must be postmarked or received no later than midnight on the following workday.

CEs that call to confirm the receipt of their claim or make inquiries about their claim must have the confirmation number available. TDA office hours are 8:00 a.m. to 5:00 p.m. Central Standard Time (CST).

If TX-UNPS is unavailable on the last day of the filing deadline (“the system is down”), CEs may submit a paper claim via fax, mail, or by personal delivery to the TDA office in the Stephen F. Austin Building in Austin. However, the claim must be postmarked or received by TDA before close of business on the 60th day or it will be received as a late claim. CEs must attach a cover letter explaining why they could not submit their claim electronically via TX-UNPS.

If a CE waits until the 60th day to submit a claim electronically and then is unable to access TX-UNPS due to any problem other than TX-UNPS being down, the CE must:

- Find an alternate site to access TX-UNPS and submit their claim before the deadline, or
- Submit their claim via the paper process as a late claim. See Item 4242, Late Claims for information on the processing of late claims.

NOTES:

- CEs should not mail their claim if they fax it or submit it electronically.
- It may take up to 45 days to process valid claims, no matter the method of submittal.

TDA recommends that CEs always have a back-up person designated to submit claims. Doing so could lessen the chance of submitting a late claim that may be denied for payment. If a CE receives advance payments, it should submit the claim as early as possible after the end of the claim month, as a delay in submitting the claim could affect receipt of advance payments.
When submitting a claim for reimbursement the CE certifies that the claim is accurate and documentation is on file to support that claim. A CE that submits an inaccurate claim may be required to repay funds and will be required to submit corrective action.

Inaccurate claims include:

- **Over claiming** –
  - claiming more meals than were actually served
  - claiming meals that did not meet meal pattern requirements
  - claiming meals for ineligible children
- **Under claiming** –
  - claiming fewer meals than were served

### 4242 Late Claims

Claims postmarked or received by TDA later than 60 days after the last day of the claim month (i.e. late claim) will be processed in the following manner:

**Corrective Action Plan (CAP)**

The submission of a late claim is a Program noncompliance; therefore, CEs must submit an approvable CAP that includes the:

- Reason for submitting a late claim;
- Actions to be taken to avoid repetition of the situation linked to the late claim submission;
- Actions to be taken to avoid any future late claim submission from the same or other causes; and
- Signature of an Authorized Representative designated to act on the organization’s behalf per the *Certificate of Authority for External Users* (FND-101).

Once a CE has submitted an approvable CAP, TDA will determine if it is eligible for the one-time exception payment provision.

**NOTE:** TDA will accept as proof of submission of a claim a postmark affixed by the U.S. Postal Service or equivalent documentation from a private postal service showing when the item was mailed. TDA will not accept as proof of submission of a claim a postmark affixed by a postage meter.
4242.1 One-Time Exception

A one-time exception may only be used once within a 36-month time period for each USDA Child Nutrition Program (CNP) in which the CE participates. The CACFP is one CNP, regardless of whether a CE participates in only at-risk afterschool care center component or if they also participate in Adult Day Care and/or Day Care Homes.

A one-time exception granted to a CE does not eliminate the CE from consideration for a one-time exception for another CNP claim, for example, the Summer Food Service Program.

<table>
<thead>
<tr>
<th>If the CE has …</th>
<th>Then the CE may …</th>
</tr>
</thead>
<tbody>
<tr>
<td>Not used the one-time exception provision within the 36-month time period,</td>
<td>Choose or request to use the one-time exception payment or receive no payment for the late claim. If the CE submits claims for more than one month at the same time, then the CE may choose the claim month for which to apply the one-time exception.</td>
</tr>
<tr>
<td>Already used the one-time exception provision within the 36-month time period,</td>
<td>Request a good cause exception.</td>
</tr>
</tbody>
</table>

4242.2 Good Cause

Requesting a Good Cause Exception

<table>
<thead>
<tr>
<th>If a CE …</th>
<th>Then TDA …</th>
</tr>
</thead>
<tbody>
<tr>
<td>Requests a good cause exception,</td>
<td>Will consider each request on a case-by-case basis. The CE must demonstrate that the noncompliance occurred due to circumstances beyond its control (i.e., Good Cause).</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>If TDA…</th>
<th>Then TDA…</th>
</tr>
</thead>
<tbody>
<tr>
<td>Approves the request,</td>
<td>Will forward the request to USDA for approval.</td>
</tr>
<tr>
<td>Does not approve the request,</td>
<td>Will deny payment of the late claim.</td>
</tr>
</tbody>
</table>

| Does not request a good cause exception, | Will deny payment of the late claim. |
Examples of good cause beyond a CE’s control may include, but are not limited, to:

- A catastrophic incident such as a tornado, flood, or fire; or
- A life-threatening injury or illness to the person responsible for submitting the claim.

**NOTE:** Catastrophic incidences, life-threatening injuries or illnesses do not automatically entitle a CE to be granted a good cause exception. The responsibility is upon the CE to demonstrate how the catastrophic incident, life-threatening injury or illness caused a situation that made submitting the claim within 60 days unreasonable/impossible.

Examples of reasons that would not be considered good cause beyond a CE’s control include, but are not limited to:

- Absence of personnel on the 60th day, for reasons other than a life-threatening injury or illness;
- TX-UNPS is down or inaccessible for electronic filing;
- A malfunction of power or equipment at the CE’s facility; or
- Failure to get the claim in the mail in time to get it postmarked on the 60th day.

If USDA determines that a CE’s request for a good cause exception does not demonstrate that the noncompliance occurred due to good cause, payment of the late claim will be denied. CEs cannot appeal USDA’s denial of a claim. However, CEs may appeal TDA’s denial to submit the CE’s request for a good cause exception to USDA for consideration of payment.

### 4243 Adjusted Claims

A CE may have a reason to submit an adjusted claim (that is, make a change to an already submitted claim) to amend any of the information submitted. An adjusted claim that results in TDA owing the CE money (an upward adjustment), will be included in the CEs next regular reimbursement payment. If the adjustment results in the CE owing TDA money (a downward adjustment), the amount will be deducted from the CEs next claim or claims until the funds have been repaid.

A CE that needs to adjust an already submitted claim may do so by following the instructions in the TX-UNPS user manual located at [http://TXUNPS.TexasAgriculture.gov](http://TXUNPS.TexasAgriculture.gov).

Occasionally, an adjusted claim as the result of disallowances taken during an administrative review or as the result of claim validation will be required. If this occurs, TDA will notify the CE in writing and provide appeal rights.
4243.1 Upward Adjusted Claims

The corrective action procedures stated in Item 4242, Late Claims, also apply to any upward adjusted claim postmarked or received by TDA more than 60 days after the last day of the adjusted claim month.

4244 Limitations on Administrative Reimbursement for Sponsoring Organizations

Sponsors may only withhold an amount not to exceed 15% of the CACFP reimbursement paid annually as a source of income for paying actual allowable administrative costs incurred in supporting the operation of the nonprofit food service in its sites. The sponsor must maintain documentation to support the percentage of CACFP reimbursement withheld.

Sponsors that are operating with less than 15% (for example, sponsors that have operated at 12% for 2 or more consecutive months) are expected to retain no more than the lesser percentage each month unless or until they can document that the amount needed has increased or decreased. **NOTE:** When determining the monthly percentage, those costs which are incurred each month but are paid on a quarterly basis must be included in the calculation of the monthly amount.

Each claim month, sponsored sites submit their food service participation information to the sponsor who then consolidates the information and prepares the Claim for Reimbursement, for submittal. Upon receiving the reimbursement for a claim month, sponsors must determine each site’s reimbursement and deduct from each site’s reimbursement the amount the sponsor withholds for administrative costs in an amount not to exceed 15%.

Sponsors must not include the cash-in-lieu amount when calculating its administrative cost percentage, and sponsors must also have documentation of actual expenses to support the percentage of reimbursement withheld each month.

Sponsors must also use the Sponsoring Organization Disbursement Record (H4503), or alternate, for any financial transaction in which the sponsor receives CACFP funds from TDA, including reimbursements related to advance payments, initial claim payments and adjusted claim payments.

The Permanent Agreement Between Sponsoring Organization and Child Care Site, prohibits the sponsor from charging the facility for CACFP services (see page 1, Rights and Responsibilities of the Sponsor, Number 5).
A sponsor **requiring** a site to use software or services the sponsor provides must include the cost of the software or services in the allowable percentage of administrative reimbursement the sponsor can withhold each month, and cannot charge a separate amount in addition to the allowable percentage, regardless of whether the software or services are paid for out of CACFP funds or non-CACFP funds.

In addition, a sponsor **requiring** a site to use software or services provided by another source must reduce the allowable percentage of administrative reimbursement it can withhold each month by the amount paid by the site to that third party, regardless of whether the software or services are paid for out of the CACFP funds or non-CACFP funds by the site.

Sponsors charging a site for software or services, or requiring a site to purchase software or services from another source, in addition to withholding administrative reimbursement, exceeding 15%, will be required to reimburse the site for excess charges and may be placed in the serious deficiency process.

Sponsors must have an internal accounting system in place to show how much and where the funds including overages were applied and must ensure the funds are used to enhance and support the nonprofit food service.

### 4244.1 Sponsors of Affiliated Sites

A sponsor of affiliated sites must only use an amount **not to exceed 15% of each month’s total CACFP reimbursement** to pay for actual allowable administrative costs. The sponsor must use the remaining amount of each month’s CACFP reimbursement to enhance the quality of the food service operation.

The sponsor must indicate on the *Sponsoring Organization Disbursement Record* (H4503) or alternate the total amount of the CACFP reimbursement it received for the corresponding claim month and the amount the sponsor withheld to apply to its actual allowable administrative costs. A sponsor of affiliated sites only completes Section 2 of the *Sponsoring Organization Disbursement Record* (H4503).

### 4244.2 Sponsors of Unaffiliated Sites

A sponsor of unaffiliated sites must only withhold an amount **not to exceed 15% of each month’s CACFP reimbursement** to pay for actual allowable administrative costs. Sponsors of unaffiliated sites must disburse reimbursements to its sites **within 5 days of receipt** of payment from TDA, this includes advances if applicable. A sponsor of unaffiliated sites must complete all sections of the *Sponsoring Organization Disbursement Record* (H4503) or alternate.
Each month Sponsors of unaffiliated sites must provide to each site written documentation that details the reimbursement the site is receiving that month, and includes the:

- Name of the site;
- Total meals/snacks claimed, by type, by the site for the month;
- Total meals/snacks disallowed, by type, including the reason(s) for the disallowances, for the month, if applicable;
- Total meals/snacks submitted for reimbursement (minus disallowances, if applicable);
- Total reimbursement for meals/snacks claimed and submitted for reimbursement for the month (minus cash-in-lieu);
- Total cash-in-lieu for the month, if applicable;
- Total withheld for allowable administrative expenses for the month; and
- Total reimbursement paid to the site for the claim month.

The Claim for Reimbursement Worksheet-Meals (H4502) or alternate and Sponsoring Organization Disbursement Record (H4503) or alternate as well as the claim summary in TX-UNPS can be used in preparing this documentation for each site.

4254.3 Sponsors of Both Affiliated and Unaffiliated Sites

A sponsor of both affiliated and unaffiliated sites must only withhold an amount not to exceed 15% of each month’s total CACFP reimbursement to pay for actual allowable administrative costs. A sponsor of both affiliated and unaffiliated sites must:

a. Indicate in Section 2 of the Sponsoring Organization Disbursement Record (H4503) or alternate the total amount of the CACFP reimbursement it received for the corresponding claim month and the amount the sponsor withheld to apply to its actual allowable administrative costs for unaffiliated sites only.

b. Complete Section 3 of the Sponsoring Organization Disbursement Record (H4503) or alternate for the unaffiliated sites only.

c. Disburse reimbursements to its unaffiliated sites within 5 days of receipt of payment from TDA, this includes advances if applicable.

4244.4 Waiver to Limitation on Administrative Reimbursement for Sponsoring Organizations

Sponsors may request approval to withhold a percentage of reimbursement that exceeds 15% for allowable administrative costs, if the sponsor:

- Does not have an outstanding debt to the Texas Department of Agriculture (TDA);
- Is not currently in the serious deficiency process; and
- Is in good standing with the Comptroller of Public Accounts
To request a waiver, the sponsor must:

- Complete and submit the *Contracting Entity Request for Waiver of 15% Limit for Allowable Administrative Costs* form, as well as have the required documentation listed on the form to support the request available for review prior to approval of the waiver.
- Revise the Contracting Entity Budget Detail screen in TX-UNPS.
- Mark the Administrative Waiver Documentation Checklist item and indicate the date the waiver form was submitted, in TX-UNPS. Select the red “Submit for Approval” button to transmit your request.

If approved, the:

- Approval would be effective no earlier than two full months* from the approval date;
- Sponsor must obtain a signed *Acknowledgement By Sponsored Child Care Facility and Amendment 1 to Permanent Agreement Between Sponsoring Organization and Child Care Site* from each currently participating unaffiliated site and each new unaffiliated site they sign an agreement with.

*For example, the sponsor’s request is approved November 20, 2018 the earliest it could begin withholding the higher amount would be February 2019. This gives the sponsor and unaffiliated sites time to execute the amendment, or the unaffiliated sites time to choose one of the other options given them on the amendment form.

An unaffiliated site that is currently participating with a sponsor at the time the sponsor receives an approved waiver has the following options:

- Execute the amendment and agree to allow the sponsor to retain more than 15%;
- Terminate its agreement with the sponsor and apply to participate directly with TDA;
- Request a “good cause” transfer from TDA to transfer to another sponsor during the current Program Year;
- Terminate its agreement with the sponsor and apply with another sponsor during the open enrollment period of June 1 through July 31.

A sponsor that has received an approved waiver must notify its current and potential unaffiliated sites of the approved waiver, and explain what it means to the site’s reimbursement amount, prior to signing an agreement and amendment with that site. Failure to do so could result in adverse action, up to placement in the serious deficiency process and termination of the CE’s Permanent Agreement.
4300  Operation of Child Nutrition Program During a Disaster

Disasters, such as hurricanes, tornadoes, and floods, and an outbreak of a pandemic disease can cause situations that are not typical of the day to day operation of a CE or site. Below is guidance for handling CACFP operations in the event of a disaster or pandemic.

Eligibility for Free Meals

Children residing in or evacuated from disaster areas may be determined homeless and are categorically eligible for free meals.

CEs and sites can get verification of the child’s homeless status from the:

- School district homeless coordinator,
- Homeless liaison (in cases where a liaison assisted the family in moving in with another household),
- Application from the Health and Human Services Commission with case number showing receipt of Disaster Supplemental Nutrition Assistance Program (D-SNAP), or
- Adult member of the child’s household
  - The adult member would complete the CACFP Meal Benefit Income Eligibility Form and designate the child or children “homeless.”

Host families can include the displaced family members and any income provided to them when applying for free or reduced-price meals.

In cases where an evacuated family or child is not categorically eligible and an application cannot be completed or obtained, the CE may request shared income information from the school in which the child is enrolled (if applicable) and for whom a school official completed an application on the child’s behalf.

Children determined eligible for free meals as a result of a disaster remain eligible for 12 months.

Designated Emergency Shelters

TDA may designate as “temporary emergency shelters” organizations that provide:

- Temporary shelter and meals to displaced families, and
- Meals to displaced families though not providing actual shelter (for example, organizations that are serving meals to those sheltered in locations not providing meals).
These designated emergency shelters will not be required to complete the entire application process to participate in the CACFP and may serve and claim up to three meals (breakfast, lunch, and supper) each day for children through age 18.

**Meal Components and Meal Service**

Modifications to time of meal service and use of offer versus serve may be made with TDA approval. Additionally, changes to meal components, such as using canned or dry milk in the event that fluid milk is unavailable may be approved by TDA.

During unanticipated school closures at-risk afterschool care centers that are able can continue to serve meals and snacks, but may as necessary modify the meal type offered. For example, at-risk centers that normally offer a snack and supper may instead choose to offer either a lunch and snack or breakfast and snack. Changes to the meal type(s) and times offered must be submitted via TX-UNPS.

Any other modifications to the required meal pattern must be submitted to TDA and will be approved or denied in consultation with FNS.

**Record Keeping**

CEs must maintain required records. When required records have been destroyed due to a disaster CEs should consult with their Community Operations office for guidance.

**Other Exceptional Emergency Situations or Man-made Disasters**

Other exceptional emergency situations or man-made disasters, such as human pandemic or chemical plant explosions, may impact the ability of schools, institutions, and sponsors to continue normal Program operations (for example, congregate feeding, review requirements, etc.).

In the event of such exceptional emergency situation or man-made disaster, flexibilities may be approved by USDA on a case-by-case basis to accommodate the needs of severely impacted areas. CEs in these situations should contact their Community Operations office for assistance.
Resources

The following resources are available to assist in planning for and responding to disasters:

FNS Disaster Resources website at: https://www.fns.usda.gov/disaster/disaster-assistance

National Center for Homeless Education: McKinney-Vento Toolkit at: https://nche.ed.gov/pr/liaison_toolkit.php


4400 Program Documentation

4410 Record Retention

CEs must keep the Permanent Agreement and any amendments for at least three years from the end of the CE’s final Program Year. CEs and sites must retain all documents relating to their participation in the Program, such as claims and supporting documents that are specific to a particular Program Year, for at least three years from the end of that Program Year. For example, all documents specific to the CACFP 2016 Program Year must be retained until September 30, 2019.

NOTE: Records that have not been revised and are still in effect at the end of a program year will be considered current and cannot be archived or destroyed until three years from the end of the program year in which they are finally superseded. For example, budgets, management plans, organizational charts, etc.

EXCEPTION: If audit findings, claims, or litigation have not been resolved, all forms and records must be retained beyond the required time period until all issues are resolved.

4420 Availability of Records

CEs and sites must allow TDA, USDA, Government Accountability Office, and representatives of other appropriate agencies to inspect facilities and records and to audit, examine, and copy records during normal business hours, which at a minimum are 8:00 a.m. to 5:00 p.m., Monday through Friday.

CEs and sites must maintain their CACFP records separately from records of other programs; additionally sponsors must maintain separate records for each of their sites.
Types of Records

CEs and sites must keep complete and accurate records of the Program including, but not limited to, the following:

- Copies of applications and supporting documents submitted to TDA, including but not limited to
  - Budget Detail, all versions submitted
  - Direct Deposit Authorization
  - Application for Texas Identification Number
  - Contracting Entity Management Plan
  - Pre-Award Civil Rights Compliance Review form
  - Description of qualifying afterschool program
  - Documentation of Licensure, or exemption if applicable
  - Documentation of compliance with health and safety requirements
  - Proof of tax-exempt status (501(c)(3))
  - Organizational chart
  - Articles of Incorporation, Certificate of Formation, Assumed Name Certificate
  - Governing Body Awareness
  - Government Issued Identification and proof of residential mailing address
    - Drivers’ license or personal identification card issued by the Texas Department of Public Safety, or a similar document issued by an agency of another state, regardless of whether the card or license has expired,
    - Military identification,
    - Valid US Passport
    - Current, valid voter registration card,
    - Official mail addressed to the person’s current address, by name, from a utility provider or government agency or bank,
    - A lease (that has not expired) executed by the individual,
    - Any other proof approved by TDA.
  - School data
  - Site applications
- Copies of financial documents, including but not limited to
  - Cash register tapes, invoices, delivery slips, and receipts
  - Receiving reports from vendors signed by authorized staff
  - Itemized purchase invoices
- Records showing costs of processing, distributing, transporting, storing, and handling food (if these costs are in addition to the cost on the purchase invoice)
- Credits - if they are not shown on invoices
- Canceled checks or other forms of receipts for payments
- Inventory records (including records of major inventory adjustments)
- Records of insurance claims and collections
- Mileage logs to support transportation costs
- Payroll records (such as payroll ledgers, IRS Form W-2, IRS Form 941, and cancelled payroll checks, time distribution reports)
- Records of all income to the Program
- Records of donations to the Program, such as food, services, supplies or labor
- Bank statements
- General ledgers
- Copies of audits
- Records of dates and amounts of food service payment to each of a sponsor’s sites

- Procurement records, including the basis for the cost or price and the reason for selecting a particular
  - Method
  - Contract type
  - Contractor
- Daily meal production records that include the food items and amounts of food prepared.
- Daily records of
  - The names and number of children in attendance (H1535/H1535-AT)
  - The number of meals, by type, served to children (including names)
  - The number of meals served as second meals, if any
    - Documentation sufficient to justify the service of second meals (if claimed for reimbursement)
  - The number of meals, by type, served to adults (Program Meals) working in the food service (H1535/H1535-AT)
  - The number of non-Program meals, by type, served to adults (H1535/H1535-AT)
- Copies of medical statements with prescribed substitutions for children with disabilities or who require special diets
- Copies of CACFP claims and receipts for payment from TDA
- Rosters for children residing in emergency shelters with their parents or guardians (including the arrival and withdrawal dates, the child’s name and age)
• Documentation of training
  o Documentation of training provided to staff prior to beginning key CACFP activities and annually thereafter
  o Documentation of attendance at training provided by TDA or the ESC
  o Documentation of training provided to sites (sponsors only)
• Records of site reviews (locations, dates, problems noted, corrective action prescribed, and technical assistance provided), including completed Reviews (H1606-AT)
• Records of pre-approval visits (H1606-AT-P)
• Agreements
  o Copy of organization’s Permanent Agreement with TDA
  o Copies of Permanent Agreement Between Sponsoring Organization and Child Care Site for all sponsored unaffiliated sites
  o Lease/rental agreements
  o Subcontractor agreement
  o Invitation for Bid and Contract for Purchased Meals (IFB)

*Not all records pertain to sponsored sites, for example the Texas Department of Agriculture Food and Nutrition Division Permanent Agreement.

CEs and sites that scan original documents for storage must maintain the original (source) documentation on file if that documentation contains signatures. For example enrollment records, Daily Meal Count and Attendance, CACFP Meal Benefit Income Eligibility Forms, etc.

Additionally, all other copied or scanned documentation must copy or scan completely and must be legible when viewed or printed. Failure to maintain acceptable documentation could result in disallowances or unallowable costs.

4440  Required Forms

CEs and sites must use forms provided by TDA to administer and operate the CACFP with the exception of the forms listed below.

The forms listed below are provided for CE and site use in documenting compliance with the operation of the Program.

CEs and sites may develop their own forms or documentation, in lieu of using the forms listed below, to capture the information contained in these forms. CEs and sites must ensure that they maintain this information as required and that it is available for review.
Failure to capture all required information on alternate documentation, including certification statements and signatures (as applicable), could result in Program non-compliances, including disallowances and/or placement in the serious deficiency process.

- **Governing Body Awareness**
- **Daily Meal Production Record – Child Care (H1530)**
- **Daily Meal Count and Attendance Record (At-Risk) (H1535-AT)**
- **Documentation of Meals Claimed – At-risk (H1540-AT)**
- **Record of Leftover/Recycled Food (H1568)**
- **Claim for Reimbursement Worksheet – Meals (H4502)**
- **Sponsoring Organization Disbursement Record (H4503)**
- **Review (H1606-AT)**
- **Pre-Approval Visit (H1606-AT-P)**

### 4450 Confidentiality

CEs and sites must protect the confidentiality of any information that has been provided by a household. The CE and site must not release any information that contains a Program participant’s name or other individual information. Summary information, such as the number of participants, can be released.